# The University of Texas System



# UT SYSTEM SUPPLY CHAIN ALLIANCE CONTRACT MANAGEMENT HANDBOOK

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## INTRODUCTION

# 1.1 Purpose

The purpose of this Contract Management Handbook (Handbook) is to offer Alliance Strategic Services Group (SSG) personnel (and personnel assigned to the UT System Office of Collaborative Business Services (OCBS), working on behalf of the Alliance) recommendations on documenting existing contract management processes and practices in connection with the sourcing of goods/services. This Handbook does not relate to the SSG's sourcing and/or purchasing of goods/services for SSG's own operations at University of Texas MD Anderson Cancer Center; MD Anderson Cancer Center's corresponding Handbook governs such sourcing and purchasing.

This Handbook does not govern real estate transaction contracts (even if the transaction is a lease under which an institution provides services in exchange for compensation), sponsorship agreements under which institutions receive compensation is exchange for recognition of the sponsor, sponsored research contracts or other intellectual property agreements where institutions convey an interest in intellectual property. Construction contracts are governed by separate statutory requirements and are also not addressed in this Handbook. However, this Handbook may provide useful information in connection with contracts that are not governed by the Handbook.

Use of this Handbook does not relieve SSG personnel and contractors of their responsibility to comply with Applicable Laws and University Rules related to specific programs and funding sources.

#### This Handbook:

- Summarizes certain mandatory statutory, regulatory and policy compliance requirements related to
  Alliance contracting activities performed by the SSG that are evidenced by Handbook references to
  the applicable statute, regulation, or policy.
- Provides practical suggestions and best practices related to SSG contracting activities which are
  encouraged but not mandatory. Taking into consideration the complexity of the contract on which the
  SSG is working, the SSG should exercise reasonable business judgment when applying practical
  suggestions and best practices. Recognizing that the needs of the Alliance and the requirements of
  each contract are different, the information in this Handbook is intended to be applied flexibly, not
  mechanically. This Handbook provides a framework for making contracting decisions that are in the
  best interest of the Alliance.
- Describes the duties of the SSG contract management team, including how to solicit and select a contractor, develop and negotiate a contract, and monitor contractor and subcontractor performance.
- Supplements (but does not replace) Applicable Laws and University Rules. The SSG is independently
  responsible for developing sound business policies and procedures in accordance with Applicable
  Laws and University Rules.
- Discusses many general legal principles; however, these general principles include many exceptions.
  This Handbook is not intended to be a manual on the law of contracts or constitute legal advice.
  Contract managers should consult with the Alliance Legal Counsel with regard to any legal questions that arise with respect to contracts.
- Includes model contract provisions and indicates whether each provision is essential or recommended.
- Addresses the permitted extent of contract changes that may be made before a new competitive

solicitation may be needed.

- Suggests time frames for the solicitation, evaluation, negotiation and awarding of a major contract.
- Establishes the procedure for attempting to determine why a single response was received in reply to a sourcing solicitation.

This Handbook does not constitute specific legal advice on any particular issue that may arise. Feel free to consult with appropriate legal advisors as necessary.

#### Roles and responsibilities

For purposes of this Handbook, contract management includes the coordination and administration of four core processes:

- Planning;
- Sourcing of goods or services (including complying with HUB laws and policies);
- Contract Formation (including scope of work, specification of contract price or rate and other relevant terms and conditions); and
- Contract Administration.

The nature and level of risk associated with each of these contract management elements vary depending on the type of contract and the business relationship between the Alliance and contractor. It is the responsibility of the Director of the SSG to assign responsibilities, assure appropriate training and oversight, and monitor the processes so that each sourcing event achieves the best value for the Alliance.

Fully implemented contract management requires coordinating and administering the four core processes. However, contract management also involves coordination, as appropriate, of a variety of distinct disciplines and roles, including:

- Executive Management;
- Project Management;
- Planning;
- Program Staff (subject matter experts and monitors);
- Contractor Interaction;
- Purchasers;
- Accounting and Budget;
- Legal;
- Audit; and
- Quality Control/Assurance.
- HUB Office

The contract manager or lead for the contract management team assigned to any particular contract is responsible for assuring that all necessary and appropriate disciplines are engaged and their work, with respect to the contract coordinated, to assure compliance with this Handbook, including meeting legal contract requirements. Various types of contracts are subject to different statutory standards, practices, processes and strategies for successful implementation. The suggestions, comments, techniques, examples and recommendations included in this Handbook are not appropriate for every type of contract.

# 1.2 Definitions

Addendum: An addition, change, or supplement to a solicitation issued prior to the opening date.

Advertise: A public announcement of the intention to purchase goods/services.

**Alliance:** UT System's internal group purchasing organization that conducts, through the SSG, sourcing and contracting activities for the benefit of Alliance members (UT System institutions) and affiliates (other institutions that have signed an affiliate agreement with the Alliance).

**Amend or Amended:** Status change to a Request for Proposal (RFP), Invitation for Bid (IFB), Request for Information (RFI), Request for Qualifications (RFQ) or contract that indicates a modification to that document.

Amendment: Written addition or change to a contract, including modifications, renewals and extensions.

**Applicable Laws:** All applicable federal, state or local, laws, statutes, regulations, ordinances and orders.

Assignment: Transfer of contractual rights from one party to another party.

**Best Value:** Factors to be considered in determining best value in making certain purchases of goods/services (ref. *Texas Education Code*, §§51.9335 (SSG and all institutions except UTMDACC), 73.115 (UTMDACC) and 74.008 (UTMB), each subject to *Texas Education Code*, §51.9337).

**Best Value Invitation for Bids (IFB):** Best value sourcing process used when the requirements are clearly defined, negotiations are unnecessary, and price is the primary determining factor for selection (also known as Best Value Invitation to Bid or ITB). The mandatory evaluation criteria that must be used to evaluate bids are specified by the Best Value Statutes.

**Best Value Statutes:** The laws that authorize Institutions to use the specified best value sourcing procedures for goods/services, but not professional services. (ref. *Texas Education Code*, §§ <u>51.9335</u> (SSG and all institutions except UTMDACC), <u>73.115</u> (UTMDACC) and <u>74.008</u> (UTMB), each subject to *Texas Education Code*, §51.9337).

**Bid:** An offer to contract with the state, submitted in response to an Invitation For Bids (IFB). Bids are usually non-negotiable.

**Bidder:** An individual or entity that submits a bid. The term includes anyone acting on behalf of the individual or other entity that submits a bid, such as agents, employees and representatives (see Proposer and Respondent).

**Biennium:** The two (2) year period in which the Texas Legislature appropriates funds. The biennium begins on September 1 of odd numbered years.

**Board of Regents:** The Board of Regents of The University of Texas System.

**Bond:** Note or other form of evidence of obligation issued in temporary or definitive form, including a note issued in anticipation of the issuance of a bond and renewal note.

**Business Entity:** An entity (other than a governmental entity or state agency) through which business is conducted with an Institution, regardless of whether the entity is a for-profit or nonprofit entity.

**Certificate of Filing:** The disclosure acknowledgement issued by the Texas Ethics Commission to the filing Business Entity.

**Competitive Sealed Proposals:** Process of advertising a request for proposal (RFP), the evaluation of submitted proposals and awarding of the contract.

**Consultant:** A person that provides or proposes to provide a consulting service.

**Consulting Service:** Practice of studying or advising a state agency under a contract that does not involve the traditional employer/employee relationship (ref. *Texas Government Code*, §2254.021 Definitions).

**Contract:** An agreement (including a purchase order) where a contractor provides goods/services to an Institution and the Institution pays for such goods/services in accordance with the established price, terms and conditions, as well as an agreement under which a contractor is given an opportunity to conduct a business enterprise on an Institution's premises in exchange for compensation to the Institution (i.e., auxiliary enterprise contracts).

**Contract Administration:** This generally refers to the processes that occur after a contract is signed and is explained in detail in <a href="Chapter 7">Chapter 7</a>.

**Contract Advisory Team:** The team created to assist state agencies in improving contract management practices (ref. <u>Texas Government Code</u>, <u>Chapter 2262</u> Statewide Contract Management, Subchapter C Contract Advisory Team).

**Contract Management:** The entire contracting process from planning through contract administration, including contract close-out.

**Contract Manager:** A person who is employed by the SSG and has significant contract management duties for the Alliance.

**Contract Value:** The value of the contract, amendments, and *all potential* extensions or renewals, even if not exercised.

**Contractor (or Vendor):** A business entity or individual that has a contract to provide goods/services to an Institution.

**Controlling Interest:** (1) an ownership interest or participating interest in a Business Entity by virtue of units, percentage, shares, stock or otherwise that exceeds 10 percent; (2) membership on the board of directors or other governing body of a Business Entity of which the board or other governing body is composed of not more than 10 members; or (3) service as an officer of a business entity that has 4 or fewer officers, or service as one of the 4 officers most highly compensated by a Business Entity that has more than 4 officers.

**Deliverable:** A unit or increment of work required by a contract, including such items as goods, services, reports, or documents.

**Electronic State Business Daily (ESBD):** The electronic marketplace where State of Texas bid opportunities are posted (ref. *Texas Government Code*, §2155.083 State Business Daily; Notice Regarding Procurements). Pursuant to Texas Government Code, §2155.083(n), IHEs to which *Texas Education Code*, §§ 51.9335 or 73.115 apply are not subject to *Texas Government Code*, §2155.083.

**Emergency:** A purchase made when an unforeseen and/or a sudden unexpected occurrence creates a clear and imminent danger, requiring immediate action to prevent or mitigate the loss or impairment of life, health, property, or essential public services.

**Exclusive Acquisition:** Purchase of goods/services that exceed the authorized direct procurement dollar threshold (typically \$15,000 for Institutions) from a single vendor, without soliciting competitive offers or proposals. The term includes proprietary/sole source purchases.

**Executive Sponsor:** A high-level individual with primary responsibility for implementation and operation of the project. In some instances, the executive sponsor may be the executive head of the Institution. In other instances, the executive sponsor may be the division or program director with overall project responsibility.

**Financial Advisors or Service Providers:** Persons or business entities who act as a financial advisor, financial consultant, money or investment manager, or broker.

**Goods:** Supplies, material, or equipment, including a transportable article of trade or commerce that can be bartered or sold. Goods do not include construction services or real property.

**Group Purchasing Organization (GPO):** A purchasing program established by (1) a state agency that is authorized by law to procure goods/services for other state agencies, such as the Statewide Procurement and Statewide Support Services Division of the Texas Comptroller of Public Accounts (SPSS) and the Texas Department of Information Resources (DIR), or any successor agencies, respectively; or (2) a group purchasing organization the institution utilizes in accordance with the UT System GPO accreditation process, such as Vizient Inc., E&I and Sourcewell; or (3) the UT System Supply Chain Alliance.

Handbook: The University of Texas System Supply Chain Alliance Contract Management Handbook.

**Historically Underutilized Business (HUB):** A minority-owned, woman-owned or certain disabled veteran-owned businesses as defined by <u>Texas Government Code</u>, <u>Title 10</u>, <u>Subtitle D</u>, <u>Chapter 2161</u>. (http://www.window.state.tx.us/procurement/prog/hub/).

**Institutions of Higher Education:** Institutions of higher education as defined by <u>Texas Education Code</u>, §61.003(8).

Institution: UT System and the institutions comprising UT System as listed in Regents' Rule 40601.

**Interested Party:** (1) a person who has a Controlling Interest in a Business Entity with whom the Alliance contracts; or (2) a person who actively participates in facilitating the contract or negotiating the terms of the contract with the Alliance, including a broker, intermediary, adviser, or attorney for the Business Entity.

**Intermediary:** A person who actively participates in the facilitation of the contract or negotiating the contract, including a broker, adviser, attorney, or representative of or agent for the Business Entity who:

- (1) Receives compensation from the Business Entity for the person's participation;
- (2) Communicates directly with the SSG on behalf of the Business Entity regarding the contract; and
- (3) Is not an employee of the Business Entity.

**Negotiations:** A consensual bargaining process in which the parties attempt to reach agreement on a disputed or potentially disputed matter. In a contractual sense, negotiation means the "dealings conducted between two or more parties for the purpose of reaching an understanding."

**Payment Bond:** A bond executed in connection with a contract which secures the payment requirements of contractor.

**Performance Bond:** A surety bond that provides assurance of a contractor's performance of a certain contract. The amount for the performance bond is based on the value of the contract.

**Pre-proposal Conference:** A meeting chaired by SSG personnel that is designed to help potential bidders/proposers/respondents understand the requirements of a solicitation. Also known as a pre-bid conference.

**Professional Services:** Services directly related to professional practices as defined by the Professional Services Procurement Act (*Texas Government Code*, §2254.002). These include services:

- a) within the scope of the practice of: accounting; architecture; landscape architecture; optometry; medicine; land surveying; real estate appraising; professional nursing; forensic science; and professional engineering.
- b) Provided in connection with the professional employment or practice of a person who is licensed or registered as a certified public accountant; an architect; a landscape architect; a land surveyor; a physician, including a surgeon; an optometrist; a professional engineer; a state certified or state licensed real estate appraiser; a registered nurse; or a forensic analyst or forensic science expert; or
- c) Provided by a person lawfully engaged in interior design, regardless of whether the person is registered as an interior designer under Chapter 1053, Occupations Code.

Services provided by professionals outside of the above scope (for example, management consulting services provided by accounting firms) are not considered professional services. Contracted services provided by professionals that fall outside of the above scope are governed by the Best Value Statutes applicable to the purchase of goods/services.

**Proposal:** An executed offer submitted by a respondent in response to a Request for Proposals (RFP) and intended to be used as a basis to negotiate a contract award.

**Proposer:** An entity submitting a proposal in response to a solicitation. The term includes anyone acting on behalf of the individual or other entity that submits a proposal, such as agents, employees and representatives (see Respondent).

**Proprietary Purchase:** (see Exclusive Acquisition)

**Purchasing Office:** The office designated to purchase goods/services above the direct procurement dollar threshold for an Institution.

**Regents' Rules:** The *Rules and Regulations* of the Board of Regents of The University of Texas System.

**Renewal:** Extension of the term of an existing contract for an additional time period in accordance with the terms and conditions of the original or amended contract.

**Request for Information (RFI):** A general invitation to contractors requesting information for a potential future competitive solicitation. The RFI is not a competitive solicitation and a contract may not be awarded as the result of an RFI. An RFI is typically used as a research and information gathering tool for preparation of a competitive solicitation.

**Request for Proposal (RFP):** A solicitation requesting submittal of a proposal in response to the required specifications and SOW and usually includes some form of a cost proposal. The RFP process allows for negotiations between a respondent and the SSG. The mandatory evaluation criteria that must be used to evaluate proposals are specified by the Best Value Statutes.

**Request for Qualifications (RFQ):** A solicitation requesting submittal of qualifications or specialized expertise in response to the scope of services required. No pricing is solicited with an RFQ.

**Responsive:** A respondent or proposal that complies with all material aspects of the solicitation, including submission of all required documents.

**Respondent:** An entity submitting a proposal in response to a solicitation. The term includes anyone acting on behalf of the individual or other entity that submits a proposal, such as agents, employees and representatives (see Proposer).

**Responsible:** A respondent that is capable of fully performing and delivering goods/services in accordance with the contract requirements. The Alliance may include past performance, financial capabilities and business management as criteria for determining if a respondent is capable of satisfying the contract requirements.

**Scope of Work (SOW):** An accurate, complete, detailed, and concise description of the work to be performed by the contractor.

**Service:** The furnishing of skilled or unskilled labor by a contractor which may not include the delivery of a tangible end product. In some cases, services and goods may be combined (such as film processing). In these instances, the Alliance should determine whether labor or goods is the primary factor. In the case of film processing, the labor to process the film is the primary factor, therefore film processing is considered a service.

**Sole Source:** (see Exclusive Acquisition)

**Solicitation:** A document requesting submittal of bids, proposals, quotes or qualifications for goods/services in accordance with the advertised specifications.

**Specification:** Any description of the physical or functional characteristics or of the nature of goods/services to be purchased. It may include a description of any requirements for inspecting, testing, or preparing goods/services for delivery.

**Strategic Services Group** or **SSG**: the Alliance's team of supply chain professionals that conduct sourcing and contracting activities for the Alliance.

State: The State of Texas.

**State Agency:** An agency of the State of Texas as defined in <u>Texas Government Code</u>, §2056.001 (excluding Institutions).

Statute: A law enacted by a legislature.

**Sub-recipient:** A non-federal entity that expends federal awards received from a pass-through entity to carry out a federal program but does not include an individual that is a beneficiary of such a program. A sub-recipient may also be a recipient of other federal awards directly from a federal awarding agency.

**Surety:** A person or entity providing a bond to a contractor to indemnify the Alliance against all direct and consequential damages suffered by failure of contractor to perform the contract and to pay all lawful claims of subcontractors, materials vendors and laborers as applicable.

**University Rules**: The Regents' Rules at <a href="http://www.utsystem.edu/board-of-regents/rules">http://www.utsystem.edu/board-of-regents/rules</a>; the policies of UT System at <a href="http://www.utsystem.edu/board-of-regents/policy-library">http://www.utsystem.edu/board-of-regents/policy-library</a>; and the Institutional rules, regulations and policies of the applicable Institutions.

**UT System:** The University of Texas System.

**Vendor (or Contractor):** A business entity or individual that has a contract to provide goods/services to an Institution.

# 1.3 Acronyms

**BAFO:** Best and Final Offer

CPA: State of Texas Comptroller of Public Accounts

**DIR:** State of Texas Department of Information Resources

**EIR:** Electronic and Information Resources

**ESBD:** Electronic State Business Daily

**GPO:** Group Purchasing Organization

**HSP**: HUB Subcontracting Plan

**HUB**: Historically Underutilized Business

IFB: Best Value Invitation for Bid (also known as Invitation to Bid or ITB)

IHE: Institution of Higher Education

IR: Information Resources

LBB: Texas Legislative Budget Board

**OGC:** The University of Texas System Office of General Counsel

**RFI:** Request for Information

RFP: Request for Proposal

RFQ: Request for Qualifications

SAO: State of Texas Auditor's Office

**SLA:** Service Level Agreement

**SME:** Subject Matter Expert

SOW: Scope of Work

SPSS: Statewide Procurement and Statewide Support Services Division of the Texas Comptroller of

**Public Accounts** 

SSG: Strategic Services Group; Alliance's team of supply chain professionals that conduct sourcing

and contracting activities for the Alliance

TAC: Texas Administrative Code

TIBH: Texas Industries for Blind and Handicapped

# 1.4 Training for SSG Personnel

The SSG must train officers and employees authorized to execute contracts for the Alliance or to exercise discretion in awarding contracts, including training in ethics, selection of appropriate sourcing methods, and information resources purchasing technologies (ref. Section 51.9337(b)(5), *Texas Education Code*). The Director of the Alliance will assign a training coordinator to implement the training requirements summarized in this Section 1.4.

The SSG must also require its personnel who are directly involved in contract negotiations for the purchase of information resources to complete DIR training related to effective negotiation of contracts for information resources as defined by Section 2054.003, *Texas Government Code* (ref. Section 656.050, *Texas Government Code*).

The SSG must also comply with purchasing personnel training requirements set out in <u>UTS156 Purchaser</u> and <u>Certain Contract Negotiator Training and Certification</u>. Institutions will also comply with local policies and procedures related to training.

In addition, the SSG is encouraged to assure that its contract managers receive training that covers topics related to:

- (1) Fair and objective selection and negotiation with the most qualified contractor;
- (2) Establishing prices that are cost-effective and that reflect the cost of providing the service;
- (3) Inclusion of provisions in a contract that hold the contractor accountable for results;
- (4) Monitoring and enforcing a contract;
- (5) Making payments consistent with the contract;
- (6) Compliance with any requirements or goals contained in the contract management guide; and
- (7) Use and application of advanced sourcing strategies, techniques, and tools.

#### Where can I go for more information?

Texas Education Code §51.9337(b)(5)

Texas Government Code §656.050

Texas Government Code §2054.003

UTS156 Purchaser Training and Certification Policy

# 1.5 Ethics Standards and Policies

SSG officers and employees are responsible for maintaining the high ethical standards required for our stewardship of public monies. All SSG officers and employees should pursue a course of conduct that does not create a conflict of interest.

SSG personnel must adhere to the highest level of professionalism in discharging their official duties. The nature of the procurement function makes it critical that everyone in the purchasing and contracting process remain independent and free from the perception of impropriety. Any erosion of public trust or any shadow of impropriety is detrimental to the integrity of the purchasing process. Clear, established guidelines and rules provide credibility for a purchasing program. Such guidelines are designed to prevent current and potential vendors from influencing SSG officers or employees in discharging their official duties. In addition, these guidelines will help prevent SSG officers' and employees' independent judgment from being compromised.

With these principles in mind and in accordance with state law, SSG officers and employees will adhere to the following policies and procedures, as well as Applicable Laws and University Rules.

# 1.5.1 SSG Ethics Policy

SSG officers and employees may not have a direct or indirect interest, including financial and other interests, engage in a business transaction or professional activity, or incur any obligation of any nature, that is in substantial conflict with the proper discharge of their duties in the public interest.

#### 1.5.2 Standards of Conduct

An SSG officer or employee will not:

- Accept or solicit any gift, favor, or service that might reasonably tend to influence them in the discharge of their official duties or that they know, or should know, is being offered with the intent to influence their official conduct;
- Accept other employment or engage in a business or professional activity that they might reasonably
  expect would require or induce them to disclose confidential information acquired by reason of the
  official position;
- Accept other employment or compensation that could reasonably be expected to impair their independence of judgment in the performance of their official duties;
- Make personal investments that could reasonably be expected to create a substantial conflict between their private interest and the public interest; or
- Intentionally or knowingly solicit, accept or agree to accept any benefit for having exercised their
  official powers or performed their official duties in favor of another.

The SSG may not use appropriated money to compensate a state employee who violates a standard of conduct.

#### 1.5.3 Prohibition of Economic Benefit

In accordance with the Texas Constitution, an officer or employee of the state may not, directly or indirectly, profit by or have a pecuniary interest in the preparation, printing, duplication or sale of a publication or other printed material issued by a department or agency of the executive branch. A person who violates this Section may be dismissed from SSG employment.

#### Where can I go for more information?

Regents' Rule 30104 Conflict of Interest, Conflict of Commitment, and Outside Activities

UTS159 Purchasing Policy

UTS180 Conflicts of Interest, Conflicts of Commitment, and Outside Activities Policy

OGC Ethics Home Page

# 1.6 Conflict of Interest

To avoid conflicts of interest, the SSG should require all potential contractors bidding or proposing to provide goods or services in response to a competitive sourcing event to disclose, in their responses to solicitations, any actual or potential conflicts of interest in their proposed provision of goods/services or other performance under any contracts. Specifically, solicitation documents should require that debarred vendors and principals of debarred vendors (i.e. owner, proprietor, sole or majority shareholder, director, president, managing partner, etc.) be identified to ensure such vendors/principals are not awarded, extended or renewed any contract. Vendors should also be required to update that information throughout the term of the contract resulting from the solicitations.

The SSG should also require respondents to:

- Represent and warrant that their provision of services or other performance under the contract will
  not constitute an actual or potential conflict of interest.
- Disclose any proposed personnel who are related to any current or former employees of the SSG.
- Warrant that they have not given, nor intend to give, at any time hereafter, any economic opportunity, future employment, gift, loan, gratuity, special discount, trip, favor or service to an officer or employee of SSG in connection with the solicitation.

Contractors should not be allowed to assign any portion of the contract or their performance, to others, for example, subcontractors, without the prior written consent of the Alliance. Contractors should remain responsible for the performance of the contract notwithstanding any such assignment or subcontract. This ensures that the evaluated and selected entity will actually be responsible for performance and that proposed transactions may be reviewed for compliance with the conflict of interest and related party provisions.

#### 1.6.1 Financial Advisors

When soliciting and contracting for the services of financial advisors, the SSG will comply with Texas Government Code, Chapter 2263, regarding conflict of interest and related party provisions applicable to those advisors.

Financial advisors or service providers must disclose in writing to the administrative head of the Alliance and SAO the following:

- any relationship the provider has with any party to a transaction with the Alliance, other than a
  relationship necessary to the investment or funds management services that the provider performs
  for the Alliance, if a reasonable person could expect the relationship to diminish the provider's
  independence of judgment in the performance of the person's responsibilities to the Alliance; and
- all direct or indirect pecuniary interests the provider has in any party to a transaction with the Alliance, if the transaction is connected with any financial device or service the provider provides to the entity or member, in connection with the management or investment of Alliance funds.

The statute further provides that financial advisors or service providers:

- will disclose a relationship (described above), without regard to whether the relationship is a direct, indirect, personal, private, commercial, or business relationship;
- will file an annual statement with the administrative head of the governmental entity and with SAO disclosing the relationships outlined above;

If no relationship existed during the disclosure period, the annual statement will state this fact affirmatively. In addition, and the annual statement will be filed no later than April 15th (for the previous calendar year period) on a form prescribed by the entity.

# 1.6.2 Purchasing Personnel Nepotism Disclosure

Before awarding a contract with a value of at least \$1 million (major contract) for the purchase of goods or services, SSG employees (purchasing personnel) who, in connection with that major contract, make decisions or recommendations regarding (A) preparation of a solicitation, (B) evaluation of a bid or proposal, (C) determination of contractor to be awarded the contract, or (D) contract terms or conditions, must complete the State Auditor's "Disclosure Statement for Purchasing Personnel" form posted at <a href="https://www.sao.texas.gov/Forms/Nepotism/">https://www.sao.texas.gov/Forms/Nepotism/</a> to disclose in writing to the UT System Executive Vice Chancellor for Business Affairs, any known relationships (within the third degree by consanguinity or the second degree by affinity) the employee has with (i) a contractor employee or partner, major stockholder or other owner, or (ii) a paid consultant of contractor under a contract with a value exceeding \$25,000. A new or amended Disclosure Statement must be filed whenever there is new information to report.

Subject matter experts and other personnel from institutions involved in Alliance sourcing activities will be required by the SSG to sign an appropriate conflict of interest form (see APPENDIX 12) prior to review of any Respondent proposals and/or bids.

#### Where can I go for more information?

Texas Education Code §51.923

Texas Government Code, Chapter 551

Texas Government Code, Subchapter B, Chapter 573 (definitions of consanguinity and affinity)

Texas Government Code, Subchapter A, Chapter 2262

Texas Government Code, Chapter 2263

OGC Ethics Home Page

APPENDIX 12 - Non-Disclosure/Conflict of Interest Statement - Sample

# 1.7 Ethics Requirements from Senate Bill 20 (84th Legislative Session - 2015)

The passage of Senate Bill 20 in the 84th Legislature (SB 20) included a number of provisions related to ethics and purchasing.

SB 20 created Chapter 2261, Subchapter F, *Texas Government Code*. In connection with ethics, Chapter 2261 requires that:

- Each SSG officer or employee who is involved in sourcing or contract management for the Alliance
  will disclose to UT System any potential conflict of interest specified by state law or UT System policy
  that is known by the employee or official with respect to any contract with a private vendor or bid for
  the purchase of goods/services from a private vendor.
- The Alliance may not enter into a contract for the purchase of goods/services with a private vendor with whom any of the following employees or officials have a financial interest:
  - the governing official, executive director, general counsel, chief procurement officer, or procurement director of the agency; or
  - a family member related to an employee or official described above within the second degree of affinity or consanguinity.
- A SSG employee or official has a financial interest in a private vendor if the employee or official:
  - owns or controls, directly or indirectly, an ownership interest of at least one percent, including the right to share in profits, proceeds, or capital gains; or
  - could reasonably foresee that a contract with the person could result in a financial benefit to the employee or official.
- A financial interest prohibited by this Section does not include a retirement plan, a blind trust, insurance coverage, or an ownership interest of less than one percent in a corporation.

Best value purchasing authority held by institutions of higher education in *Texas Education Code*, §§51.9335, 73.115 and 74.008 is conditional on satisfying the requirements of *Texas Education Code*, §51.9337 (see Section 2.3 of this Handbook). Some of those requirements relate to ethics. The ethics-related requirements the Board of Regents must adopt are:

- A code of ethics for the institution's officers and employees, including provisions governing officers and employees authorized to execute contracts for the institution or to exercise discretion in awarding contracts, including:
  - general standards of conduct and a statement that each officer or employee is expected to obey all federal, state, and local laws and is subject to disciplinary action for a violation of those laws;
  - policies governing conflicts of interest, conflicts of commitment, and outside activities, ensuring that the primary responsibility of officers and employees is to accomplish the duties and responsibilities assigned to that position;
  - a conflict of interest policy that prohibits employees from having a direct or indirect financial or other interest, engaging in a business transaction or professional activity, or incurring any obligation that is in substantial conflict with the proper discharge of the employee's duties related to the public interest;
  - a conflict of commitment policy that prohibits an employee's activities outside the institution from interfering with the employee's duties and responsibilities to the Institution;

- a policy governing an officer's or employee's outside activities, including compensated employment and board service, that clearly delineates the nature and amount of permissible outside activities and that includes processes for disclosing the outside activities and for obtaining and documenting Institutional approval to perform the activities;
- a policy that prohibits an officer or employee from acting as an agent for another person in the negotiation of the terms of an agreement relating to the provision of money, services, or property to the Institution;
- a policy governing the use of institutional resources; and
- a policy providing for the regular training of officers and employees on the code of ethics and policies discussed therein.
- Policies for the internal investigation of suspected defalcation, misappropriation, and other fiscal
  irregularities and an Institution or system-wide compliance program designed to promote ethical
  behavior and ensure compliance with all applicable policies, laws, and rules governing higher
  education, including research and health care to the extent applicable.
- Training for officers and employees authorized to execute contracts for the Institution or to exercise
  discretion in awarding contracts, including training in ethics, selection of appropriate procurement
  methods, and information resources purchasing technologies.

Finally, *Texas Government Code*, Chapter 572, includes a revolving door provision for institution officers and employees involved in procurement. Under *Texas Government Code*, Section 572.069, a former state officer or employee of a state agency who, during the period of state service or employment participated on behalf of a state agency in a procurement or contract negotiation, may not accept employment from that vendor or service provider before the second (2<sup>nd</sup>) anniversary of the date the officer's or employee's service or employment with the state agency ceased.

#### Where can I go for more information?

Senate Bill 20 - 84th Legislature

Texas Education Code §51.9335

Texas Education Code §51.9337

Texas Education Code §73.115 (MD Anderson)

Texas Education Code §74.008 (UTMB)

Texas Government Code, Chapter 2261, Subchapter F

Texas Government Code, Chapter 572

Texas Government Code §572.069

Regents' Rule 30104 Conflict of Interest, Conflict of Commitment, and Outside Activities

UTS159 Purchasing Policy

UTS180 Conflicts of Interest, Conflicts of Commitment, and Outside Activities Policy

OGC Ethics Home Page

# 1.8 <u>Disclosure of Interested Parties</u>

The Alliance must comply with the "Disclosure of Interested Parties" requirements mandated by Section 2252.908, *Government Code*, as implemented by the Texas Ethics Commission. Briefly stated, the Alliance may not execute a contract for goods or services exceeding \$1 million with certain Business Entities *unless* those Business Entities present the Alliance with a signed form disclosing interested parties to the contract. Business Entities may be unaware of these requirements and successful implementation may require some outreach and education by the Alliance so that the contracting process can be successfully navigated, and large contracts executed timely.

Specific Disclosure requirements include:

Before the Alliance may execute certain contracts exceeding \$1 million, Business Entities with which the Alliance is contracting must submit FORM 1295 to the Alliance at the same time the Business Entity submits the signed contract to the Alliance.

"Business Entity" is defined as an entity (other than a governmental entity or state agency) through which business is conducted, regardless of whether the entity is for-profit or non-profit. However, the "Disclosure of Interested Parties" requirements do not apply to: an interagency contract; a contract related to health and human services if the value cannot be determined at the time the contract is executed and any qualified vendor is eligible for the contract; a contract with a publicly traded business entity, including a wholly owned subsidiary of the business entity; a contract with an electric utility as defined by Section 31.002, *Utilities Code*; or a contract with a gas utility as defined by Section 121.001, *Utilities Code*.

This requirement applies to contracts [including contract amendments, renewals and extensions] that:

- √ Require action or vote by the Board of Regents before the contract may be signed, or
- √ Have a value of at least \$1 million (the Alliance should value each contract as described by Rule 10501, Section 3.1.1), not including (1) sponsored research contracts; (2) interagency contracts; or (3) contracts related to health and human services if the value cannot be determined at the time the contract is executed and any qualified vendor is eligible for the contract.

#### 1.8.1 Automated Disclosure Process

The Texas Ethics Commission provides an automated electronic disclosure process that both the Business Entity and the Alliance must use to comply with the Disclosure requirements. Access to the electronic disclosure process is posted at <a href="https://www.ethics.state.tx.us/tec/1295-Info.htm">https://www.ethics.state.tx.us/tec/1295-Info.htm</a>, which currently contains a link to FORM 1295 and other related information.

#### 1.8.2 Current Disclosure Process

Step #1 – Business Entity completes FORM 1295 in electronic format on the Texas Ethics Commission website.

Step #2 – Upon receipt of a completed 1295 Disclosure, Texas Ethics Commission issues a Certification of Filing to Business Entity and Business Entity downloads and signs FORM 1295.

Step #3 – When Business Entity submits the signed, unsworn FORM 1295 to the Alliance with the signed contract, Business Entity also submits the Certificate of Filing.

Step #4 – Not later than the 30th day after the date the contract has been signed by all parties, UT System must notify the Texas Ethics Commission (in electronic format) of the receipt of (1) FORM 1295, and (2) the Certification of Filing.

Step #5 – Not later than the 7th business day after receipt of notice from UT System, Texas Ethics Commission makes the Disclosure available to the public by posting the Disclosure on its web site.

#### 1.8.3 Contents of Disclosure

FORM 1295 requires Business Entity to provide the following information:

- 1. Name of Business Entity;
- 2. Address of Business Entity's place of business;
- 3. Name of UT System;
- 4. Identification number used by Alliance to identify the contract;
- 5. Description of goods or services provided under the contract;
- 6. Name, address and nature of interested parties (Controlling Interest and/or Intermediary);
- 7. If none, a representation that there are no Interested Parties; and
- 8. Signature of authorized representative of Business Entity

#### Where can I go for more information?

Texas Government Code §2252.908 ("Disclosure of Interested Parties" Statute)

Texas Utilities Code §31.002

Texas Utilities Code §121.001

<u>Texas Administration Code, Title 1, Sections 46.1 through 46.3 ("Disclosure of Interested Parties"</u>
<u>Regulations)</u>

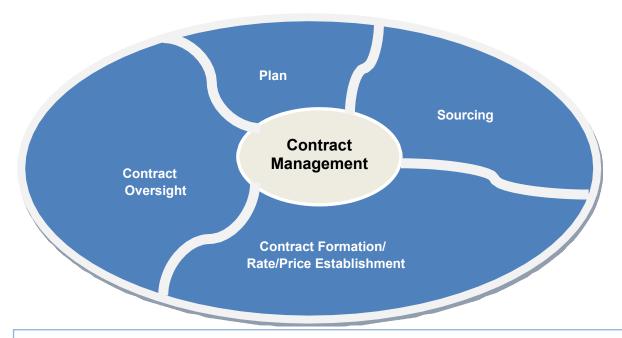
<u>Texas Ethics Commission "Implementation of House Bill 1295 - Certificate of Interested Parties" Web</u>

<u>Texas Ethics Commission Form 1295, "Certificate of Interested Parties" sample form</u> Regents' Rule 10501, Section 3.1.1

# CHAPTER 2 PLANNING

The first step in contract management is planning. Planning is crucial to the successful outcome of any sourcing activity. With proper planning, the SSG is more likely to successfully achieve contracting objectives. Planning assists the SSG in determining and documenting need, preparing the SOW, choosing the appropriate sourcing method, soliciting for responses, negotiating the terms of the responses, drafting the contract, administrating and overseeing the contract, and monitoring the contractor. If the sourcing cannot be handled simply through the development of a straight-forward IFB, these steps can be complex and there are many opportunities for error to be introduced into the process. Proper planning will reduce or eliminate the risk of error.

During the planning phase each of the following elements of contract management will be considered:



**Plan** – Identify contracting objectives and contracting strategy.

**Sourcing** – Fairly and objectively select the most qualified contractor(s).

**Contract Formation/Rate/Price Establishment** – Ensure the contract contains provisions that hold contractor(s) accountable for producing desired results, including all relevant terms and conditions as well as establishing processes that are cost-effective and aligned with the cost of providing the goods/services.

**Contract Oversight** – Monitor and enforce the terms of the contract.

The level of risk associated with each of these elements varies depending on the type of business relationship between the Alliance and the contractor. For example, the nature and extent of contract monitoring will vary considerably between fee for service and cost reimbursement types of relationships.

Contract planning includes several preliminary steps, including development of a contract management team, developing a communication plan, determining the sourcing method, developing the specifications and SOW for the goods/services, assessing contracting risk and developing a cost estimate.

## 2.1 <u>Contract Management Team</u>

For each Alliance event requiring competitive sourcing, each contract management initiative should include, as appropriate, an executive sponsor, a contract manager, Alliance legal counsel, institutional personnel, and HUB office staff to assist in the contract management process.

The extent and degree of executive sponsorship and participation should be directly related to the level of risk associated with the sourcing event. For some contracts, written approval from the executive sponsor should be obtained. A *Sample Executive Approval Memo* is included in the attached Competitive Sourcing Guidelines APPENDIX 1.

The contract manager should be experienced with the proposed type and size of contract.

All SSG sourcing personnel will be familiar with this Handbook, even though the sourcing personnel may not be the designated contract manager. The SSG sourcing lead will review all sourcing events above the competitive threshold to ensure that Applicable Laws and University Rules relating to sourcing processes are followed and that the sourcing method is appropriate.

The HUB office will review contracts with expected values of \$100,000 or more, to ensure compliance with HUB laws and regulations.

Institutional personnel, as appropriate, will provide input as to the technical requirements and serve as the subject matter experts for the sourcing event. Often, Institutional personnel may be tasked with primary contract administration and any reporting or other necessary actions following contract formation.

If the Alliance lacks internal resources or expertise for a particular sourcing event, the Alliance may contract for development of the SOW as necessary and appropriate.

# 2.1.1 Contract Risk Management

The SSG contract manager will initiate the contract risk management process on sourcing events above the competitive threshold and determine the level of risk associated with the sourcing event. The contract risk management process includes: 1) risk identification, 2) risk analysis, 3) risk evaluation, 4) risk mitigation and contingency planning and 5) risk monitoring. Contract management risks are as varied as the types of contracts. Risk categories common to contract management include product risk, process risk, business continuity risk, financial risk and schedule risk.

There is not an objective or mathematical formula that can be used to identify or quantify the risk associated with a particular contract. Risk determination is based on subjective experience. Several factors that may be useful in identifying the level of risk may include:

- Whether vendor will create, receive from or on behalf of Institutions, or have access to, the Institutions' records or record systems which will require compliance with UTS 165 Information Resources Use and Security Policy;
- Whether vendor will provide electronic and information resources which will require compliance with UTS 150 Access by Persons with Disabilities to Electronic and Information Resources Procured or Developed by The University of Texas System Administration and The University of Texas System Institutions;
- The complexity and subject matter of the sourcing event;
- The dollar amount of the sourcing event, and whether the sourcing event will result in a major contract:
- The anticipated payment methodology;
- The experience the SSG staff have with the type of sourcing;
- Whether the results of the sourcing event will impact the public or only impact the Alliance;
- Time constraints or the expected duration of the sourcing event; and
- The type, availability or experience of staff resources required to implement the objectives of the sourcing event.

The table below provides examples of the various degrees of risks associated with specific sourcing event:

CONTRACT FACTOR	LOW RISK	HIGH RISK
COMPLEXITY	Landscaping Services	Software Development Services implementing new financial system or permitting vendor access to institution records or record systems
DOLLAR AMOUNT	\$500	\$5,000,000
PAYMENT METHODOLOGY	Firm Fixed Price	Cost plus % of savings
EXPERIENCE OF ALLIANCE STAFF	Office Supplies	Outsourcing of Information Technology Functions
IMPACT TO PUBLIC OR ALLIANCE	Janitorial Services	Outsourcing of Debt Collection Services
TIME CONSTRAINTS OR CONTRACT DURATION	14 day delivery of paper	Implementation of new program to meet deadline of legislative mandate

At the beginning of the sourcing phase, the SSG contract manager will conduct a preliminary risk assessment to make an initial determination about the level, type and amount of management, oversight and resources required to plan and implement the sourcing event (including the contract) from beginning to end.

Simply put, as the risk associated with a particular sourcing event increases, the level and degree of executive management's sponsorship, participation and oversight should be increased by a corresponding level. High risk sourcing events (including a cost-plus percentage of savings, outsourcing and complex software development sourcing events) should involve significant Alliance executive management sponsorship, participation and oversight. A low-risk contract, such as routine purchases of goods/services, does not typically require the significant participation or sponsorship of Alliance executive management.

Risk assessment is an ongoing process. For complex, long-term contracts, risk should be reviewed and re-evaluated by the SSG contract manager on a continual basis until the contract is fully performed, final payment is made, and the contract is closed-out.

#### Where can I go for more information?

Texas Education Code §51.9337(b)(3) and (d)

Texas Government Code §2261.256

UTS150 Access by Persons with Disabilities to Electronic and Information Resources Procured or Developed by The University of Texas System Administration and The University of Texas System Institutions

<u>UTS165 Information Resources Use and Security Policy</u> (including Standards 1, 21, and 22)

Chapter 7 - Contract Administration

<u>APPENDIX 1 – Competitive Sourcing Guidelines</u>

# 2.2 Communications Plan

For significant sourcing opportunities, the SSG contract manager will develop a plan to manage and control internal and external communication. After identifying internal and external stakeholders (executive management, program staff and other subject matter experts, oversight entities, etc.), the contract manager, with the assistance of other SSG personnel, will determine the type, content and frequency for reporting status, and develop and report status according to a timetable with key decision points and milestones. The contract manager will also determine who, what, when, where and how information will be communicated to the contractor-community regarding the potential sourcing opportunity.

# 2.3 <u>Determining Sourcing Method</u>

The Best Value Statutes authorize the Alliance to acquire goods/services (not professional services [except for UTMDACC]) by the method that provides the best value to the Alliance. Section 51.9337, *Texas Education Code*, provides that the Alliance may not exercise the best value procurement authority for goods and services granted by the Best Value Statutes, unless the Board of Regents promulgates policies covering:

- Code of Ethics for officers and employees related to executing contracts or awarding contracts (ref. Section 51.9337(b)(1) and (c));
- Policies for internal investigation of suspected fiscal irregularities (ref. Section 51.9337(b)(2) and (c));
- Compliance program to promote ethical behavior and compliance with applicable laws, rules and policies (ref. Section 51.9337(b)(2));
- Contract management handbook covering contracting policies, contract review and risk analysis (ref. Section 51.9337(b)(3) and (d));
- Contracting delegation guidelines (ref. Section 51.9337(b)(4), (e) and (f));
- Training for officers and employees authorized to execute contracts or exercise discretion in awarding contracts (ref. Section 51.9337(b)(5)); and
- Internal audit protocols (ref. Section 51.9337(b)(6), (g), (h), (i) and (j)).

UT System's chief auditor must annually assess whether UT System (including the Alliance) has adopted rules and policies required by Section 51.9337, *Education Code*, and report the finding to the State Auditor. If the State Auditor determines that the UT System has not adopted rules and policies required by Section 51.9337, the State Auditor shall report that failure to the Legislature and to the Board of Regents and work with UT System to develop a remediation plan. Failure by UT System to comply with the remediation plan within the time specified by the State Auditor will result in a finding that UT System is noncompliant. That finding will be reported to the Legislature and CPA.

An Institution that is not in compliance with Section 51.9337, *Education Code*, is subject to the laws governing the acquisition of goods and services by other state agencies, including Subtitle D, Title 10, *Government Code* and Chapter 2254, *Government Code*.

Always, keep best value considerations in mind when selecting the sourcing method. The lowest cost is not necessarily the best value for all sourcing events. For example, a commodity or service of higher quality, such as a longer life span, may be a better value and investment for the Alliance, even if the initial cost is more. The Alliance should think strategically when considering its sourcing needs. Do not make the mistake of sourcing for immediate needs without considering these questions:

"What is the desired outcome of the sourcing event?"

"What is the best way to achieve this outcome?"

For example, in connection with the sourcing of a heating and air conditioning unit, consider the total cost of ownership. Average life span, electricity consumption, maintenance record and parts availability are just a few considerations when analyzing total cost of ownership. Additional considerations include qualifications and availability of the service technicians and the vendor's performance history.

In addition to the requirements of Applicable Laws, note that University Rules require Institutions to follow certain procedures in connection with certain procurements.

#### Where can I go for more information?

Texas Education Code §51.9335 (Institutions except MD Anderson)
Texas Education Code §73.115 (MD Anderson)
Texas Education Code §74.008 (UTMB)
Texas Education Code §51.9337
Texas Government Code, Chapter 2254

# 2.3.1 Calculating Contract Value

Pursuant to Rule 10501, Section 3.1.1, contract value means the total cost or monetary value of the contract, including all potential contract extensions or renewals whether automatic or by operation of additional documentation. In addition, Rule 10501 specifies that any contract with unspecified cost or monetary value and a term of greater than four (4) years, is presumed to have a total value of greater than \$1 million.

The SSG contract manager will include in the contract value calculation the value for the original term and all renewal terms (whether automatic or by operation of additional documentation).

The SSG contract manager, with the assistance of program staff, will base value estimates on best business practices, state fiscal standards, Applicable Laws and University Rules.

Sourcing of similar goods/services and resulting contracts with a particular vendor will generally be aggregated together to determine contract value for purposes of Rule 10501.

Where can I go for more information?

Regents' Rule 10501, Section 3.1.1

# 2.3.2 Dollar Thresholds for Direct and Competitive Sourcing

SSG personnel will first refer to any Applicable Laws or University Rules that may direct the use of a specific sourcing method. If Applicable Laws or University Rules do not direct a specific method, SSG personnel will use the following contract value thresholds to determine whether direct/spot market, informal or formal sourcing methods should be used:

Estimated Spend	Sourcing Activities
<\$15,000	No competitive sourcing required.
\$15,000 to \$50,000	Informal quotes from three or more potential vendors are required (Institutions may allow end users to secure these quotes directly). Two (2) HUB quotes are strongly encouraged within this range.
>\$50,000	Formal procurement by the Institution directly or via another state agency or a GPO. The Institution's purchasing office, not program staff, must take lead responsibility for conducting or overseeing the procurement, unless the procurement is led by the UT System Supply Chain Alliance.

<u>NOTE</u>: A large purchase may not be divided into small lot purchases to meet the contract value thresholds prescribed by this Section.

# 2.3.3 Competitive Sourcing Exemptions

In limited circumstances, some purchases may not require competitive sourcing processes and exclusive acquisition may be authorized. An exemption from competitive sourcing processes does not exempt the purchase from HUB requirements if the expected value of the purchase is \$100,000 or more.

**2.3.3.1** Emergency Purchases – Emergencies occur as the result of *unforeseeable* circumstances that suddenly and unexpectedly cause the Alliance to need goods/services (for example, the issuance of a court order, new legislation or a natural disaster). Delay or negligence on the part of the Alliance does not qualify as an emergency.

If an *unforeseen* situation arises in which compliance with normal sourcing practice (including, normally Applicable Laws and University Rules) is impracticable or contrary to the public interest, an emergency purchase may be warranted to prevent a hazard to life, health, safety, welfare, property or to avoid undue additional cost to the Alliance.

Notwithstanding the immediate nature of an emergency purchase, all sourcing events conducted as emergencies should be made as competitively as possible under the circumstances.

In addition, emergency purchases should not exceed the scope or duration of the emergency.

The Alliance must comply with University Rules regarding determination, authorization and documentation of emergency purchases, including a written exclusive acquisition justification and a written best value justification.

2.3.3.2 Exclusive Acquisitions (also known as Sole Source or Proprietary Purchases) – University Rules establish requirements applicable to purchases of goods/services that exceed the authorized direct (sometimes called spot market or open market) sourcing dollar threshold (typically \$15,000) from a single vendor, without soliciting offers or proposals from other vendors. These purchases are sometimes called exclusive acquisitions or sole source or proprietary purchases.

University Rules establish policies and procedures applicable to excusive acquisitions. As always, the Alliance must source all goods/services in a manner designed to achieve and document best value to the Alliance. If exclusive acquisitions are made in excess of the competitive threshold, the Alliance must be careful to demonstrate the achievement of best value, despite the exclusive acquisition approach.

With this in mind, a written exclusive acquisition justification (for internal use only) for an exclusive acquisition should clearly:

- Describe how the purchased goods/services would be used;
- Explain why the distinctive characteristics of the goods/services or distinctive conditions
  of purchase are necessary to accomplish the objectives of the Alliance;
- Explain why these characteristics or conditions require that the goods/services be obtained only from the exclusive source;
- Name other sources and alternative goods/services that have been considered and evaluated, and explain individually why the other identified sources and products/services would not meet the requirements of the Alliance; and

NOTE: In doing this, be careful to focus on the unique or specialized nature of the goods/services to be procured. If there is, in fact, an alternative that would meet the Alliance's requirements, exclusive acquisition may not be justified, even if the alternative source received lower evaluation scores.

 Confirm that the Alliance signatories do not have a conflict of interest in connection with the sourcing. After all appropriate approvals and signatures, the written exclusive acquisition justification should be retained in the sourcing file.

All exclusive acquisitions must comply with Applicable Laws and University Rules.

A sample Exclusive Acquisition Justification Form is attached as APPENDIX 2.

#### Where can I go for more information?

Texas Education Code §51.9335 (higher education, generally [including UTMB])

Texas Education Code §51.9337

Texas Education Code §73.115 (MD Anderson)

Texas Education Code §74.008 (UTMB)

Texas Government Code §2155.067

Texas Government Code §2155.063

APPENDIX 2 – Sample Exclusive Acquisition Justification Form

2.3.3.3 <u>Purchases from Persons with Disabilities</u> – Applicable Laws (including the Best Value Statues) require the Alliance (except UTMDACC) to comply with Applicable Laws related to the Purchases from Persons with Disabilities program.

The Purchases from Persons with Disabilities program (1) furthers the state's policy of encouraging and assisting persons with disabilities to achieve maximum personal independence by engaging in useful productive employment activities; and (2) provides state agencies, departments, and institutions and political subdivisions of the state with a method for achieving conformity with requirements of nondiscrimination and affirmative action in employment matters related to persons with disabilities.

Subject to certain exceptions, Applicable Laws require the Alliance (except UTMDACC) to purchase, on a non-competitive basis, the products made and services performed by persons with disabilities, which have been approved by the state agency pursuant to Applicable Laws.

The Institution must report any exceptions taken.

#### Where can I go for more information?

Texas Education Code §51.9335 (Institutions except MD Anderson)

Texas Education Code §51.9337

Texas Education Code §73.115 (MD Anderson)

Texas Education Code §74.008 (UTMB)

Texas Government Code §§2155.069, 2155.138 and 2155.441

Texas Administrative Code, Title 40, Part 20, Chapter 806

Texas Human Resources Code §§122.008, 122.0095, 122.016 and 122.029 (ref. also entire Chapter 122)

- 2.3.3.4 <u>Group Purchasing</u> The Alliance will comply with the following clarifications/modifications related to the sourcing of goods/services through GPOs ("GPO" includes state agencies performing GPO functions):
  - Use of GPOs. When total spend under a contract is anticipated to exceed \$50,000 (requiring a formal sourcing under Section 2.3.2), the Alliance members may use a contract procured by a GPO only if the GPO uses sourcing processes accredited by UT System as meeting minimum procurement standards. GPOs presently accredited by UT System are listed on the UT System Office of Business Affairs website.

In using any contract procured by an external GPO, University should remember that UT System policies apply to these procurements. The specifics of how policy compliance

should be handled in practice will require the exercise of sound business judgment. When an external GPO has a national focus, the GPO is unlikely to require proposers to comply with specifications that are unique to UT System or the State of Texas. For example, when the SSG conducts a procurement in house, it may require proposers to commit to very specific insurance coverage recommended by the UT System risk management activity. The external GPO, however, may not have required proposers to do so. In that case, the SSG should use good business judgment to decide whether it would be appropriate to impose these requirements, after the fact, on the proposer to which the external GPO has made its contract award.

If the Institution proposes to use a contract procured by the <u>UT System Supply Chain Alliance</u>, the Institution does not need to obtain and compare proposals from multiple contracted vendors, in order to identify "best value" because in most cases the UT System Supply Chain Alliance makes a contract award to only a single vendor for particular goods/services. If the Alliance does make a dual contract award, any requirement to compare bids from both vendors will be specified in the Alliance's contract launch brief.

#### Exclusive Acquisition Justification for Single Awards.

 When a UT System accredited GPO is used for a procurement, and an award has been made to only a single vendor in a given category, it is not necessary to justify the purchase as an exclusive acquisition, because it is presumed that the GPO conducted a competitive procurement.

#### Review of Certain Purchases under GPO Contracts.

- If the Alliance proposes to use a contract procured by a UT System-authorized GPO, and total contract spend is anticipated to exceed the then current UT institution Board approval threshold as defined in Regents' Rule 10501, Sec. 3.1.1, a summary of the contract must be submitted, on the prescribed form, to the UT System Executive Vice Chancellor for Business Affairs (via businessaffairs@utsystem.edu) who will forward the summary to the General Counsel for the Board of Regents and the UT System Chief Audit Executive. If no member of that committee, within two (2) business days, raises a question about the contract or asks that it be submitted to the entire Board of Regents for review and approval, no further Board review or approval of the contract will be required.
- <u>Use of DIR-Procured Contracts</u>. DIR adopted regulations (1 Texas Administrative Code 212) clarifying that the restrictions in Texas Government Code Chapter 2157 do not apply to institutions of higher education. Under those regulations, Institutions do not need to comply with restrictions governing other state agencies in connection with Chapter 2157 commodity item purchases and statements of work.

#### Where can I go for more information?

Texas Government Code §§ 2157.068 and 2157.0685
Regents' Rule 10501 Delegation to Act on Behalf of the Board
https://www.utsystem.edu/sites/policy-library/policies/uts-145-processing-of-contracts

2.3.3.5 <u>Direct Purchases</u> – Unless Applicable Laws or University Rules direct the use of a specific procurement method, University Rules authorize direct purchases (sometimes called spot market or open market purchases) for goods/services with a contract value of *less than* \$15,000 (see <u>Section 2.3.2</u>). The direct purchase method does not require an informal or formal competitive process. Direct purchases may be directed to a single vendor without the need for competition.

## 2.3.4 Informal Competitive Offers

The following is generally applicable to institutional purchases from non-contract sources and is provided for information purposes. The informal competitive offers method requires a minimum of three (3) informal written quotes. Of the three (3) or more written quotes, at least two (2) quotes must be from HUBs, when available. If the Alliance is unable to locate two HUB vendors, the institution should make a written notation in the sourcing file of all HUB listings and resources the institution used in an attempt to locate two HUBs. For more information regarding HUB requirements, see Section 3.1 of this Handbook.

In addition to the three (3) informal quotes, the institution should also attempt to obtain an offer from the last vendor who held the contract, as may be applicable and appropriate.

The Best Value Statutes specify the mandatory criteria that the Alliance must use to evaluate the offers and determine best value to the Alliance. When using the informal competitive offers method, the Alliance must prepare a best value justification and retain the justification in the sourcing file.

#### Where can I go for more information?

Texas Education Code §51.9335 (Institutions except MD Anderson)

Texas Education Code §51.9337

Texas Education Code §73.115 (MD Anderson)

Texas Education Code §74.008 (UTMB)

# 2.3.5 Formal Competitive Sourcing Events

If a formal sourcing method is appropriate, the type of formal sourcing method used will be a significant factor in the contract planning process. Each formal sourcing process has unique features. For example, some methods permit negotiation with respondents and some do not. In addition, the sourcing lead time for some methods is longer than for others.

2.3.5.1 Best Value Invitation for Bids (IFB) – The best value competitive sealed bid method uses the IFB solicitation document. The IFB is generally used when the requirements for the goods/services are clearly defined, negotiations are not necessary, and price is the primary evaluation criterion (for example > 50 percent) for selection.

The Best Value Statutes specify the mandatory criteria that Alliances must use to evaluate responses to IFBs and determine best value to the Alliance.

- **2.3.5.2** Request for Qualifications (RFQ) An RFQ is generally used to procure professional services.
  - 2.3.5.2.1 The Alliance may not select a provider of professional services or a group or association of providers or award a contract for the professional services on the basis of competitive bids, but must generally make the selection and award on the basis of demonstrated competence and qualifications to perform the services for a fair and reasonable price. <a href="Architectural">Architectural</a>, <a href="Engineering or Land Surveying Services">Engineering or Land Surveying Services</a>

However, the sourcing of architectural, engineering, or land surveying services is an exception to the general rule. For architectural, engineering and land surveying services, the Alliance shall:

- first select the most highly qualified provider of those services on the basis of demonstrated competence and qualifications (no consideration of price at this point); and
- then attempt to negotiate with that provider a contract at a fair and reasonable price.

If a satisfactory contract cannot be negotiated with the most highly qualified provider of architectural, engineering, or land surveying services, the Alliance shall:

- formally end negotiations with that provider;
- · select the next most highly qualified provider; and
- attempt to negotiate a contract with that provider at a fair and reasonable price.

The Alliance must continue this process to select and negotiate with providers until a contract is awarded.

#### 2.3.5.2.2 Professional Services of Physicians, Optometrists, and Registered Nurses.

Another exception to the general rule applies when procuring services provided in connection with the professional employment or practice of a physician (including a surgeon), an optometrist, or a registered nurse. If the number of such contracts to be awarded is not otherwise limited, Institution may make the selection and award on the basis of:

- (1) the provider's agreement to payment of a set fee, as a range or lump-sum amount; and
- (2) the provider's affirmation and the governmental entity's verification that the provider has the necessary occupational licenses and experience.

Furthermore, such a contract award is not subject to competitive advertising and proposal evaluation requirements.

When preparing an RFQ, please check with the Alliance legal counsel before using the OGC RFQ templates posted at <a href="https://www.utsystem.edu/ogcprotected/sampledocs.htm">https://www.utsystem.edu/ogcprotected/sampledocs.htm</a> (UT Authentication Required).

2.3.5.3 Request for Proposal (RFP) — An RFP is generally used when best value competitive sealed bidding is not practicable or advantageous. For example, an RFP may be used when price is not the primary evaluation criterion and factors other than price receive significant weight (for example >50%). An RFP may also be used when subjective (rather than objective) criteria for the goods/services are used. One of the key differences between the IFB and the RFP formal solicitation methods is that negotiations are allowed under the RFP method, but not under the IFB. The RFP method permits the Alliance to enter into discussions with respondents and solicit best and final offers.

The Best Value Statutes specify the mandatory criteria that the Alliance must use to evaluate responses to RFPs and determine best value to the Alliance.

<u>NOTE</u>: When conducting sourcing events under the Best Value Statutes, the Alliance is not subject to the Texas Government Code, Chapter 2254, Subchapter B, requirements related to the sourcing of consulting services and the Alliance will follow the Best Value Statutes applicable to goods/services.

#### Where can I go for more information?

<u>Texas Government Code, Chapter 2254, Subchapter A, Professional Services</u>
<u>"Sample Documents" web page at OGC Contracting & Procurement Practice Group web site</u> (UT Authentication Required)

## 2.3.6 Request for Information

If the Alliance does not have sufficient information with which to develop the solicitation, the Alliance may issue an RFI to gather the necessary data.

An RFI is not a competitive sourcing solicitation and a contract may not be awarded based on an RFI.

An RFI is used primarily as a planning tool to gather information to be used to prepare a complete and accurate competitive sourcing solicitation (including the specifications, the SOW and other sections of the solicitation) when the Alliance does not have the necessary data. RFI's are used to identify industry standards, best practices, potential performance measures, and cost or price structures. RFI's may also be used to gauge the level of interest of prospective vendors. An RFI usually includes a description of the program objectives and a general description of the proposed SOW.

The Alliance may not use an RFI to award a contract, but may use the information developed from RFI responses to develop a formal competitive sourcing solicitation. The Alliance is not required to incorporate any of the information provided by RFI respondents; however, the hope is that RFI respondents will provide information useful in the solicitation development process.

An RFI sample is posted at <a href="https://www.utsystem.edu/ogcprotected/sampledocs.htm">https://www.utsystem.edu/ogcprotected/sampledocs.htm</a> (UT Authentication Required).

If Applicable Laws and University Rules do not direct a specific formal sourcing method, the following chart may provide assistance in selecting the most appropriate method.

## **Formal Sourcing Methods**

Sourcing Method	Use When	Advantages	Disadvantages
Best Value IFB	Requirements for goods/services must be clearly defined.  Goods/services are available from more than one source.  Strong competition for the goods/services exists.	Award is made to the bidder offering the best value to the Alliance.  Evaluation and award process are simpler.	Price is the primary evaluation criterion (> 50%); however, all criteria mandated by the Best Value Statutes must be considered.  Does not permit negotiations.  Does not encourage innovation.
RFQ [Required by Applicable Laws for professional services.]	Selection is made based on qualifications of the professional in accordance with Subchapter A, Chapter 2254, Texas Government Code	Emphasizes the competency of the proposed contractors.	Contractor is selected before price is negotiated.
RFP	When factors other than price are evaluated.  Ability to negotiate is desirable.  Vendor is expected to provide innovative ideas.	Permits consideration of factors other than price.  Encourages innovations and allows customized proposals suggesting different approaches to the same business need.  Permits negotiation with respondents to obtain the best value for the Alliance.	Lead times for complex sourcing events are greater than for an IFB.  Evaluations are more complex and subjective than for an IFB.

### Where can I go for more information?

Texas Education Code §51.9335 (Institutions except MD Anderson)

Texas Education Code §51.9337

Texas Education Code §73.115 (MD Anderson)

Texas Education Code §74.008 (UTMB)

Texas Government Code, Chapter 2254, Subchapter A, Professional Services

"Sample Documents" web page at OGC Contracting & Procurement Practice Group web site (UT Authentication Required)

## 2.4 Planning for Contract Content

Clearly identifying general contract objectives, assumptions, and constraints is an important step in the contracting process. This step may seem obvious, but when a contract fails, it often fails because expectations were not met and there was not a true meeting of the minds. A clear understanding of the contract objectives is essential to success. Sometimes a contract will be part of a larger organizational project. The SSG must carefully consider how the objectives, assumptions and constraints integrate into the larger organizational project. SSG personnel will identify and document potential integration risks so that a strategy for mitigating or managing those risks may be developed.

#### 2.4.1 Needs Assessment

The purpose of the needs assessment is to ensure the SSG plans for the correct contract objective. A clear definition provided by SSG, in cooperation with affected institutions, of the contract objectives and purpose will assist in developing the SOW, preparing the solicitation, negotiating and drafting contracting documents, and verifying the performance of the contractor. This assessment should incorporate the initial needs assessment when the determination was made to contract out for the service.

If the contract purpose is to implement, change or support an institution's statutory duties, it is useful for the SSG to identify Applicable Laws, University Rules and business processes that will be impacted by the contract. If business processes are not documented, it is often useful to document the business processes. After the legal requirements and business processes are clearly identified the Alliance can assess how these duties or processes will be changed or impacted. The SSG should document any concerns or risks identified by the assessment so that the changes and risks can be managed or mitigated in the contract documents.

The success of many contracts is dependent upon how well business requirements are documented, communicated and understood by the contractor. Do not assume that the contractor understands the business of the institution. Detailed institution business processes are frequently incorporated into the SOW in a contract, so SSG personnel play a key role in planning and developing the SOW and during contract administration.

# 2.4.2 Well-Formed Sourcing Objectives and Purpose

A well-formed statement of the sourcing objectives may provide a general understanding of what will be accomplished by the contractor. Well-formed objectives will help guide the sourcing event and keep the contracting process focused and on track.

# 2.4.3 Technique

Defining the sourcing objectives, assumptions, and constraints may sound simple and straightforward, but this definition process can be complex. The Alliance may find that individuals hold different views as to the sourcing event's objectives. The following questions are intended to assist in clarifying and harmonizing potential divergent objectives and interests. Answering the following three questions will aid in defining and refining the sourcing objective:

- What goods/ services does the Alliance/program specifically need?
- What will fulfilling this need accomplish for the Alliance/program?
- How will the Alliance/program know when the need has been met?

Each sourcing event is different. The description of the objective, assumptions and constraints will vary. A good measure of the quality of the SOW is whether the sourcing objectives, assumptions and constraints make sense and are readily understandable to an individual that is not familiar with the sourcing event.

#### 2.4.4 Research

The SSG may, as appropriate, contact and interview people within the Alliance and at other institutions of Higher Education (IHEs) who have developed solicitations, drafted contracts and engaged in contract administration for similar sourcing events. For significant and high-risk sourcing events, the SSG may document the strengths, weaknesses, problems and the lessons learned in the interviews. SSG personnel may use the Internet to search for copies of solicitations, contracts and oversight documents or products used by others, review websites for useful information, and check with trade associations and professional organizations to identify industry practices, methods, standards and rules that will deliver the goods or perform the services.

Another approach to identifying information regarding the availability, features or measures for the purchase of goods/services is to publish an RFI. Potential contractors may respond to the RFI with information that will assist the Alliance during the contract management process.

While researching, the SSG may wish to contact potential contractors to discuss the sourcing event. This is an acceptable practice as long as the SSG solicits information from more than one contractor and advises prospective contractors up front that the SSG's interest at this point is strictly for research purposes and that any formal requests for pricing or other information will be made through the IFB, RFQ or RFP process. The solicitation should not favor any potential respondents over others, but should identify the Alliance's needs.

### 2.4.5 Business Model

A business model should represent a high-level view of how a proposed significant or high-risk business transaction is expected to work. The business model may include plans relating to a contract strategy, contract administration (including the contractor performance monitoring approach), as well as financial assumptions and limitations. The business model, based on the needs and desired objectives of the program, should be reflected in the SOW.

## 2.4.6 Cost Estimates

During the planning stage of the sourcing event, the SSG will develop an estimated cost of goods/services. The cost estimate will assist in determining which type of sourcing method to use. Even if limited by budget restraints, an estimated cost will provide an idea of the range and duration of services that the SSG can include in the SOW.

The SSG should contact individuals within the institutions who have knowledge in the subject area to assist with the cost estimate. However, if unable to find anyone with knowledge in the subject area, the SSG may choose to contact several contractors to obtain pricing information. If contractors are contacted, be sure to advise them that you are obtaining price estimates for information purposes only and that the estimate is not a formal solicitation. In obtaining price estimates from potential contractors, great care should be taken to avoid sharing information that would provide any contractor with a competitive advantage.

## 2.4.7 Sourcing Lead Time

The table below is provided to assist the SSG in the planning process.

TASK	TARGETED DURATION OF EACH TASK
Begin Preparation of Solicitation – SSG works with subject matter experts and Legal to develop SOW and contract language embedded in the solicitation	30-60 days
Publish and Issue Solicitation (after final versions of solicitation documents are available)	7 days
Receipt of Responses	30 days
Evaluation of Responses	30-60 days
*Contract Negotiation (if allowed) and Formation	30 to 60 days
Contract Execution – all signatures are obtained	15 days
Performance Begins (generally the effective date)	0 days

<sup>\*</sup>the time required for contract negotiation and formation may vary widely

To complete sourcing, contract formation and execution in a timely manner, the SSG should plan as far ahead as possible for the Alliance's business needs, assist in early planning with respect to an anticipated sourcing event, and be committed to timely completion of contract management team tasks.

The target times above are shown as ranges and are suggestions only. Actual duration times will vary depending on the specific requirements of the Alliance and the complexity of the sourcing event. Less complex sourcing events may be accomplished in less time, while more complex sourcing events may require more time. Contact the SSG to ascertain more specific lead time requirements. Keep the following points in mind with regard to lead time:

During preparation of the solicitation is where the planning and research discussed earlier pays
off. Some SSG employees are more adept at writing SOWs and solicitation documents. Using
experienced employees for these tasks will reduce the time required to prepare the SOW and
solicitation.

- A 30-day solicitation period is typical for most RFPs. IFBs usually require a 14- to 21-day solicitation period; however, the duration may vary depending on the urgency of the requirement. That time may be reduced or increased, at the discretion of the SSG, depending on the complexity of the sourcing event and the requirements for the response. For example, if the sourcing event (including the SOW) is unusual or complex and requires respondents to submit significant documentation and/or complicated pricing, additional time for the solicitation period should be allowed. In addition, if the sourcing event is unusual or complex, the SSG may receive requests from respondents for an extension of the submittal deadline.
- Evaluation of the proposals may take more or less time, depending on the size of the evaluation team and the complexity of the solicitation. The evaluation period could also increase if oral presentations, discussions or best and final offers are utilized.
- Contract negotiation and formation timeframes will vary significantly depending on the complexity of the sourcing event and the cooperation and responsiveness of the proposer.
- Depending on the signature requirements of the Alliance and contractor, the contract execution task time may need to be adjusted.

## 2.4.8 Technology Contracts

Many of the IR projects initiated by institutions involve procurement of technology-related goods/services. Technology-based procurement projects present a unique level of complexity that requires specific contract management practices, processes, and strategies. (Note: the material in Section 2.4.8 is generally for information purposes only and is not applicable to SSG sourcing events. The SSG relies on institutions affected by an Alliance IR sourcing event to comply with the subject requirements pertaining to related IR projects, which the institutions are responsible for. as appropriate, the SSG will incorporate in its solicitation and contract documents certain provisions mentioned below.)

- **2.4.8.1 Project Management Practices –** As required by *Texas Government Code*, Chapter 2054, Subchapter G, institutions must manage IR projects based on project management practices that are consistent with DIR guidelines set forth in *Texas Administrative Code*, Title 1, Chapter 216, Subchapter C. DIR guidelines require institutions to:
  - implement, approve, and publish an operating procedure that communicates an institution-wide approach for project management practices that at a minimum will:
    - identify components and general use of project management practices, citing sources of reusable components adopted from a state agency or another institution of higher education that satisfy requirements specified under 1 TAC §216.21; and
    - be approved by the president or chancellor of the institution or designee.
  - manage IR projects based on project management practices that meet the following criteria:
    - include a method for delivery of IR projects that solve business problems;
    - include a method for governing application of project management practices;
    - be documented, repeatable, and include a single reference source (e.g., handbook, guide, repository) that communicates how to effectively apply use of the project management practices components;
    - include a project classification method developed by DIR (ref. <a href="http://publishingext.dir.texas.gov/portal/internal/resources/DocumentLibrary/ProjectClassification Method.pdf">http://publishingext.dir.texas.gov/portal/internal/resources/DocumentLibrary/ProjectClassification Method.pdf</a>), the institution, or another source that:
      - Distinguishes and categorizes projects according to level of complexity and risk

- (e.g., technology, size, budget, time to deliver); and
- ➤ Defines how to use the project classification method to establish, scale, and execute the appropriate level of processes;
- include a method to periodically review, assess, monitor, and measure the impact of project management practices on the institution's ability to achieve its core mission;
- accommodate use of other practices and methods that intersect with application of project management practices; and
- be reviewed and updated at least annually to help ensure continuous process improvement.
- identify and adopt one or more standards as a basis for project management practices to meet project requirements in a minimum of the following knowledge areas:
  - integration management;
  - scope management;
  - schedule management;
  - cost management;
  - quality management;
  - resources management;
  - communications management;
  - risk management;
  - procurement (acquisition) management; and
  - stakeholder management
- **2.4.8.2 Texas Project Delivery Framework** Institutions must comply with the Texas Project Delivery Framework (Framework) set forth in *Texas Government Code*, Chapter 2054, Subchapter J, when procuring either of the following types of technology contracts:
  - a major IR project, as defined in *Texas Government Code* §2054.003(10) to mean:
    - any IR technology project whose development costs exceed \$1 million and that:
      - requires one year or longer to reach operations status;
      - involves more than one state agency; or
      - substantially alters work methods of state agency personnel or the delivery of services to clients; and
    - any IR technology project designated by the legislature in the General Appropriations Act as a major IR project; or
  - a major contract, defined by Texas Government Code §2054.301(b), to mean a contract
    that has a value of at least \$1 million under which a vendor will perform or manage an
    outsourced function or process.

If necessary, institutions may contact the Chief Information Officer on the applicability of Framework requirements to a specific major contract. Institutions may refer to this page on the DIR website for detailed information regarding the Framework, including guidance and tools.

- 2.4.8.3 Special Procurement Considerations for Technology Contracts Institutions must comply with the following specific legal and regulatory requirements for technology contracts: Please be aware that temporary information technology (IT) staffing services and certain IT goods (e.g., printer paper) may be available through TIBH Industries. If so, Texas law may require an institution to procure such services or goods from TIBH Industries. For more information, please see <a href="Section 2.3.3.3">Section 2.3.3.3</a> of this Handbook.
  - Other best practices and legal requirements applicable to the procurement of IT are set forth in the "Software Procurement Issues" guide available as one of the training presentations available from OGC's Contracting & Procurement Practice Group website.

When procuring EIR, institutions are required to ensure compliance with state EIR accessibility requirements set forth in Title 1, Section 206.70 and Chapter 213, Subchapter C of the *Texas Administrative Code*. For more information, see OGC Bulletin 2006-1 for procured EIR (including outsourcing) on the OGC's Contracting & Procurement Practice Group website. (Please note that when procuring EIR, institutions must require the vendor to provide applicable accessibility information, as set forth in 1 TAC §213.38(b)).

- If purchasing or leasing computer equipment (defined to include desktop or notebook computers, as well as computer monitors or other display devices that do not contain a tuner), then pursuant to Section 361.965, *Texas Health and Safety Code*:
  - (1) institutions must require each prospective respondent that offers to sell or lease computer equipment to certify the respondent's compliance with the Computer Equipment Recycling Program set forth in Chapter 361, Subchapter Y, *Texas Health and Safety Code* (a prospective respondent's failure to provide the certification renders that respondent ineligible to participate in the procurement process);
  - (2) in considering responses to solicitations for computer equipment, institutions must, in addition to any other preferences provided under Texas law, give special preference to a manufacturer that has a program to recycle the computer equipment of other manufacturers, including collection events and manufacturer initiatives to accept computer equipment labeled with another manufacturer's brand; and
  - (3) Institutions must require contractors from which institutions buy or lease computer equipment to include the following state Computer Equipment Recycling Program Certification in the contract between the contractor and the institution:

State of Texas Computer Equipment Recycling Program Certification. Pursuant to Section 361.965, Texas Health and Safety Code, Contractor certifies that it is in full compliance with the State of Texas Manufacturer Responsibility and Consumer Convenience Computer Equipment Collection and Recovery Act set forth in Chapter 361, Subchapter 7, Texas Health and Safety Code, and the rules adopted by the Texas Commission on Environmental Quality under that Act as set forth in Title 30, Chapter 328, Subchapter I, Texas Administrative Code. Contractor acknowledges that this Agreement may be terminated and payment may be withheld if this certification is inaccurate.

• Similar requirements apply if institutions purchase or lease covered television equipment, which is defined as the following equipment marketed to and intended for consumers:

(a) a direct view or projection television with a viewable screen of nine inches or larger whose display technology is based on cathode ray tube, plasma, liquid crystal, digital light processing, liquid crystal on silicon, silicon crystal reflective display, light-emitting diode, or similar technology; or (b) a display device that is peripheral to a computer that contains a television tuner.

Specifically, pursuant to Section 361.991, Texas Health and Safety Code:

- (1) Institutions must require each respondent offering to sell or lease covered television equipment to certify the respondent's compliance with the Television Equipment Recycling Program set forth in Chapter 361, Subchapter Z, *Texas Health and Safety Code*, before the institution may accept the respondent's proposal;
- (2) In considering proposals for television equipment, institutions must, in addition to any other preferences provided under Texas law, give special preference to a television manufacturer that (1) through its recovery plan collects more than its market share allocation; or (2) provides collection sites or recycling events in any county located in a council of governments region in which there are fewer than six permanent collection sites open at least twice each month; and
- (3) Institutions must require a contractor selling or leasing covered television equipment to agree to include the following state Television Equipment Recycling Program Certification in its contract with the institution:

State of Texas Television Equipment Recycling Program Certification. Pursuant to Section 361.991, Texas Health and Safety Code, Contractor certifies that it is full compliance with the Television Equipment Recycling Program set forth in Chapter 361, Subchapter Z, Texas Health and Safety Code, and the rules adopted by the Texas Commission on Environmental Quality under that Act as set forth in 30 TAC Chapter 328, Subchapter J. Contractor acknowledges that this Agreement may be terminated and payment may be withheld if this certification is inaccurate.

As required by Section 2054.130, *Texas Government Code*, institutions must permanently remove data from data processing equipment before disposing of or otherwise transferring the equipment to a person who is not a state agency or other agent of the state. This requirement applies only to equipment that will not be owned by the state after the disposal or other transfer. To comply with this requirement, institutions should follow (1) DIR's *Security Controls Standards Catalog* [http://publishingext.dir.texas.gov/portal/internal/resources/DocumentLibrary/Security Control Standards Catalog.docx] established under 1 TAC 202.76; and (2) UTS 165 Information Resources Use and Security Policy.

Both the DIR Security Controls Standards Catalog and UTS 165 set forth requirements for the removal of data from data processing equipment that <u>exceed</u> the requirements of Section 2054.130, Texas Government Code.

#### Where can I go for more information?

Texas Government Code, Chapter 2262

Texas Government Code, Chapter 2262, Subchapter C Contract Advisory Team

Texas Government Code, §§ 2262.001(5) and 2262.002(a)

Texas Government Code, Chapter 2054, Subchapter G

Texas Government Code, Chapter 2054, Subchapter J

Texas Government Code §2054.003(10)

Texas Government Code §2054.301(b)

Texas Government Code §2054.130

Texas Administrative Code, Title 1, Chapter 216, Subchapter C

Texas Administrative Code, Title 1, §216.21

Texas Administrative Code, Title 1, §206.70

Texas Administrative Code, Title 1, Chapter 213, Subchapter C

Texas Administrative Code, Title 1, §213.38(b)

Texas Administrative Code, Title 30, Chapter 328, Subchapter I

Texas Administrative Code, 30, Chapter 328, Subchapter J

Texas Administrative Code, Title 1, §202.76

Texas Health and Safety Code §361.965

Texas Health and Safety Code, Chapter 361, Subchapter Y

Texas Health and Safety Code §361.991

Texas Health and Safety Code, Chapter 361, Subchapter Z

Texas Department of Information Resources - Project Delivery Framework web page

Texas Department of Information Resources – Project Management Practices Project Classification Method

Texas Department of Information Resources - Security Control Standards Catalog

UTS150 Access by Persons with Disabilities to Electronic and Information Resources Procured or

Developed by The University of Texas System Administration and The University of Texas System

UTS165 Information Resources Use and Security Policy

OGC Bulletin 2006-1 on OGC Contracting & Procurement Practice Group web site (UT authentication required)

OGC Contracting & Procurement Practice Group web site (some areas require UT authentication)

# 2.4.9 Exempt from Contract Advisory Team

UT System institutions are exempt from statutes related to contract advisory team review of procurement solicitations and contracts.

#### Where can I go for more information?

OGC Bulletin 2006-1 on OGC Contracting & Procurement Practice Group web site (UT authentication required)

OGC Contracting & Procurement Practice Group web page (some areas require UT authentication)

Texas Government Code, Chapter 2262.002

Texas Government Code, Chapter 2262, Subchapter C Contract Advisory Team

# 2.5 Information Security: Access to Electronic and Information Resources

Contracts of any kind (including purchase orders, memoranda of understanding, letters of agreement or other legally binding agreements) that involve current or future third-party access to, or creation of institutional information resources or data, must comply with UTS 165 Information Resources Use and Security Policy (see link below).

In addition, contracts of any kind that relate to electronic and information resources must comply with UTS 150 Access by Persons with Disabilities to Electronic and Information Resources Procured or Developed by The University of Texas System Administration and The University of Texas System Institutions.

#### Where can I go for more information?

UTS150 Access by Persons with Disabilities to Electronic and Information Resources Procured or Developed by The University of Texas System Administration and The University of Texas System Institutions

<u>UTS165 Information Resources Use and Security Policy</u> <u>SECTION 6.6 – Contract Terms</u>

# 2.6 Record Retention

The SSG must retain in its records each contract entered into by the Alliance and all contract solicitation documents related to the contract. The SSG may destroy the contract and solicitation documents only after the seventh (7<sup>th</sup>) anniversary of the later of the date: (a) the contract is completed or expires; or (b) all issues that arise from any litigation, claim, negotiation, audit, open records request, administrative review, or other action involving the contract or documents are resolved.

### Where can I go for more information?

<u>Texas Government Code §441.1855</u> <u>Texas Government Code, Chapter 441</u> <u>APPENDIX 3 – Records Retention Policy</u>

# CHAPTER 3 PREPARING THE SOLICITATION

For sourcing events above the competitive threshold (see <u>Section 2.3.2</u> of this Handbook), after the SSG completes the sourcing planning activities, the SSG will coordinate the preparation of the solicitation document(s).

 Before attempting to draft a solicitation, SSG personnel, in coordination with Alliance legal counsel, will review Applicable Laws and University Rules to identify each applicable requirement.

In addition, before institution personnel involved in a sourcing event begin work, the SSG will inform the personnel of their non-disclosure obligations relating to the event and require their acknowledgment of the same.

## 3.1 Historically Underutilized Business (HUB) Requirements

HUB requirements are an integral part of the sourcing process and are intended to promote full and equal business opportunity for all businesses. If the Alliance considers entering into a contract with an expected value of \$100,000 or more, the SSG will determine whether subcontracting opportunities are probable under the proposed contract before publishing the solicitation and before entering into the contract.

Institutions are required to make a good faith effort to utilize HUBs in state contracts in accordance with the goals specified in the 2009 State of Texas Historically Underutilized Business Disparity Study. These goals may be achieved directly by contracting with HUBs or indirectly through subcontracting opportunities in accordance with Chapter 2161, Subchapter F, Texas Government Code, and 34 TAC Chapter 20, Subchapter D, Division 1.

If subcontracting opportunities are probable and the expected value of the contract is \$100,000 or more, the solicitation documents will state that subcontracting is probable and require respondents to submit an HSP.

For all contracts where subcontracting is probable and the expected value of the contract is \$100,000 or more, each respondent is required to complete HUB subcontracting forms and return the completed forms with the response to the solicitation, or the solicitation will be considered non-responsive as provided in 34 TAC §20.285(b).

Note: For all contracts where subcontracting is not probable, but the respondent intends to subcontract, the respondent is required to complete the HUB subcontracting forms and return the completed forms with the response to the solicitation, or the solicitation will be considered non-responsive as provided in 34 TAC §20.285(b).

Specific HUB procedures are detailed in Rule 20701 Use of Historically Underutilized Businesses, UTS137 Historically Underutilized Business (HUB) Program and the HUB Subcontracting Plan documents posted at <a href="http://www.utsystem.edu/offices/historically-underutilized-business/hub-forms">http://www.utsystem.edu/offices/historically-underutilized-business/hub-forms</a>.

The SSG's HUB operating guidelines are attached as Appendix 4.

#### Where can I go for more information?

Texas Government Code, Chapter 2161, Subchapter F

Texas Administrative Code, Title 34, Part 1, Chapter 20, Subchapter D, Division 1

Texas Administrative Code, Title 34, Part 1, Chapter 20, Subchapter B, Rule §20.285(b)

The State of Texas Disparity Study 2009 at Texas Comptroller website

Regents' Rule 20701 Use of Historically Underutilized Businesses

UTS137 Historically Underutilized Business (HUB) Program

HUB Forms at The University of Texas System HUB Office website

The University of Texas System HUB Office website

#### APPENDIX 4 – SSG HUB Guidelines

## 3.2 Contract Term

A reasonable contract term compliant with Applicable Laws and University Rules should be included in the solicitation. Individual business needs may inform the decision regarding length of contract term. Contract terms exceeding five (5) years, including renewal periods, should be justified based on compelling business needs, documented in writing, and approved by the Director of the Alliance.

See <u>Section 6.6</u> of this Handbook for a list of provisions that should be included in a contract that results from the solicitation, including essential provisions as well as recommended provisions

Where can I go for more information?

**Chapter 6** – Contract Formation

# 3.3 **Background Information**

Subject to Applicable Laws and University Rules, the solicitation will provide potential respondents with all appropriate background information to assist respondents' understanding of the sourcing event.

The solicitation will detail any relevant background data and work previously performed on which the anticipated SOW will build. Previously performed work will be made available to respondents during the solicitation phase of the sourcing event. The solicitation will also specify whether respondents may rely on the accuracy of any background data or work previously performed or whether the data or work is provided for information purposes only. If provided for informational purposes only, notify respondents if they are responsible for verifying the accuracy of the information to the extent necessary to respond to the solicitation and perform the SOW.

In some solicitations, it may be important to describe existing business processes. If the existing process will change as a result of the contract, then it may be important to also describe that modified process.

## 3.4 Proposal Submission Requirements

The solicitation should include one section listing all of the required information that respondents must submit with their proposal. This will assist respondents to confirm that all required documentation is submitted. Additionally, any recommended or required proposal formats should be specified in this section, such as page number limitations, size of paper, and number of copies.

# 3.5 Evaluation of Proposals

#### 3.5.1 Criteria

The solicitation will advise respondents how proposals will be evaluated.

The Best Value Statutes require the Alliance to use the following mandatory evaluation criteria to evaluate proposals for goods/services:

- Threshold Criteria Not Scored:
  - Ability of Alliance to comply with laws regarding HUBs; and
  - Ability of Alliance to comply with laws regarding purchases from persons with disabilities.
- Scored Criteria:
  - Cost of goods/services;
  - Reputation of respondent and of respondent's goods/services ("Reputation Criterion");
  - Quality of respondent's goods/services;
  - Extent to which the goods/services meet the Alliance's needs;
  - Respondent's past relationship with the Alliance;

- Total long-term cost to the Alliance of acquiring respondent's goods/services;
- Use of material in construction or repair to real property that is not proprietary to a single vendor unless the Alliance provides written justification in the solicitation for use of the unique material specified [applies only when the Alliance specifies in the solicitation material to be used in construction or repair of real property in the solicitation]; and
- Any other relevant factors that a private business entity would consider in selecting a contractor ("Other Relevant Factors Criterion").

In connection with the Reputation Criterion, CPA administers a Vendor Performance Tracking System for use by all state agencies. Best practice indicates that the SSG should use the CPA Vendor Performance Tracking System to evaluate past vendor performance for the state.

Under the Other Relevant Factors Criterion, the SSG should include additional evaluation criteria that reflect the essential qualities or performance requirements necessary to achieve the objectives of the contract. In addition, the SSG should include a criterion that permits evaluation of any of respondent's exceptions to the contract terms and conditions required by the solicitation.

The language within the solicitation will determine the evaluation criteria and the determinations the evaluation team will make when evaluating proposals, so the evaluation criteria should not be unduly restrictive. Criteria not included in the solicitation may not be used in evaluation of proposals, ranking of proposals or selection of a contractor.

The criteria should allow the evaluation team to fairly evaluate the proposals. The criteria may take a variety of sources of information into consideration such as respondent's written response, oral presentation, past performance and references relevant to the contract. To ensure fairness in evaluation, the evaluation criteria should reflect only those requirements specified in the solicitation.

#### Where can I go for more information?

Texas Education Code, §51.9335 (higher education, generally [including UTMB])

Texas Education Code §51.9337

Texas Education Code, §73.115 (MD Anderson)

Texas Education Code, §74.008 (UTMB)

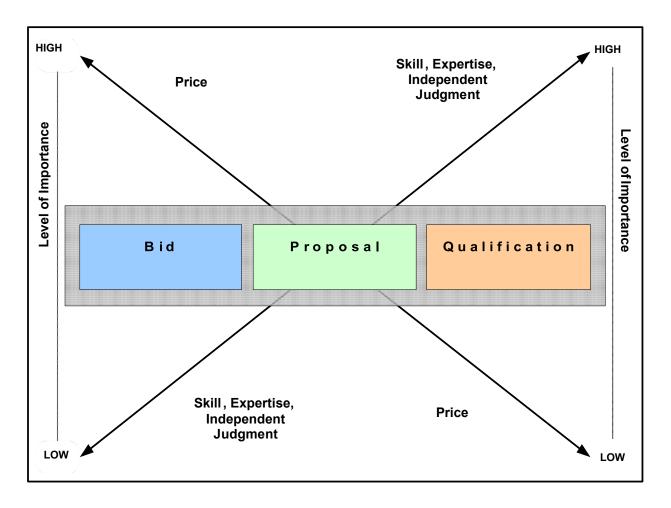
Texas Government Code §§2155.070, 2155.077, 2155.089, 2262.001(5), 2262.0015, 2262.002(a) and 2262.055

34 Texas Administrative Code §§20.115, 20.285(g)(5), 20.509, and 20.581 - 20.587 CPA Vendor Performance Tracking System web page at Texas Comptroller web site

## 3.5.2 Scoring Weight

There are several schools of thought on how much information to provide respondents regarding the evaluation criteria. At a minimum, the solicitation will identify the criteria.

When establishing the scoring weight of each criterion, cost may be the most significant criterion. However, there are solicitations in which the skills and experience of contractor or other factors may be more important than cost. For example, if a trainer needs a specific set of skills, the Alliance may be willing to pay more for those skills. When establishing the scoring weight, consider the importance of each criterion to the overall project. The criteria deemed most important by the Alliance should be weighted higher than the other criteria. The following diagram demonstrates the relationship of the evaluation criteria and the level of importance.



# 3.5.3 Requests for Information

Consider the information and other submissions that the SSG requests in connection with each evaluation criterion. Request that the proposals contain all information necessary to effectively evaluate each criterion. Specific sections of the requested proposal may be designed to directly relate to each criterion.

Ensure that the solicitation requests information with which to evaluate each criterion. For example:

Evaluation Criteria	Solicitation Requirement	Submission Requirement
Contractor Qualifications	Licensed Accountant.	Copy of License
Contractor Experience	Minimum of five (5) projects of similar size and scope.	Detailed information regarding size, dollar amount and scope of project for each individual project and any additional information necessary to evaluate contractor experience.
Financial Capability	Financially capable of handling a project of this size and scope.	Copy of latest financial statements, including balance sheets, Dunn and Bradstreet report, etc.
Proposed Services	Service delivery strategy for how proposed services will be performed.	Plan should include the number of staff resources and experience level, implementation strategy, reporting requirements, response times, etc.

Conversely, all information requested by the solicitation should relate to one of the criteria to be evaluated. Information that does not relate to at least one of the evaluation criteria may not be considered.

## 3.6 Solicitation Requirements

The solicitation will notify respondents of all requirements and clearly state the consequence of failing to meet these requirements (for example, reduction in evaluation score or disqualification).

Consider carefully any requirements that may disqualify a proposal. For example, the HSP is required by Applicable Laws and University Rules; the SSG has no choice but to disqualify respondent if respondent does not submit the HSP or if the respondent's HSP does not demonstrate that respondent used a good faith effort to prepare the plan. However, if respondent fails to submit a copy of a license, for example, that failure may or may not be a valid business reason for disqualification and respondents can be given the opportunity to cure technical deficiencies in some proposal requirements.

## 3.6.1 Contractor Qualifications

The solicitation should specify the minimum qualifications required for contractor. Typically, in an RFP, contractor qualifications are less stringent than in an IFB where price is the primary criterion. At a minimum, the solicitation should require that contractor have a specified level of experience in providing the type of goods/services solicited.

## 3.6.2 Posting Security

The SSG must advise respondents in the solicitation if respondents will be required to post security and, if so, what forms of security are acceptable (e.g., third party bond, irrevocable letter of credit or cashier's check). When considering whether or not to require security, remember that the cost of the security is typically passed on to the affected institutions by respondents.

Bonds are one form of security. The three most common forms of bonding are solicitation response bonds or deposits, performance bonds and payment bonds. Some bonds are required by statute for specific types of contracts. For example, some contracts with auxiliary enterprises require bonds.

#### Where can I go for more information?

<u>Texas Government Code, Chapter 2252 Contracts with Governmental Entity, Subchapter C, Private Auxiliary Enterprise Providing Services to State Agencies or Institutions of Higher Education</u>
Texas Government Code, Chapter 2253 Public Work Performance and Payment Bonds

# 3.6.3 Monitoring and Oversight

It is important to develop effective contract monitoring strategies appropriate for each contract to be procured. The methods used to monitor contractor performance may be outlined in the solicitation because those methods will become important contract terms. The SOW and/or an engagement letter ultimately should set specific deadlines for completion of tasks and a schedule for submittal of deliverables, required meetings, presentations or other activities. Monitoring strategies ensure contractor performs as specified in the SOW and/or engagement letter.

Monitoring, which will be risk-based, is usually the responsibility of the SSG and should be balanced and adequate to meet the Alliance's needs, but limited in type, scope and frequency sufficient to achieve the desired result, without unnecessarily increasing costs. Overly restrictive monitoring may interfere with contractor's ability to perform the work and may unnecessarily and inadvertently increase costs for the Alliance.

Further discussion of contract monitoring and oversight is covered in Chapter 7.

The SSG's Supplier Relationship Management-related operating guidelines are attached as APPENDIX 5.

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Where can I go for more information?

<u>Chapter 7 – Contract Administration</u> APPENDIX 5 – SSG SRM Guidelines

## 3.6.4 Statement of Work

The Statement of Work is very important as it forms the basic framework for the resulting contract. The needs assessment discussed in Chapter 2 is the foundation for the SOW. The SOW is a detailed description of what is required for contractor to satisfactorily perform the work. The SOW should provide a clear and thorough description of the goods/services to be procured. If appropriate, describe the relevant environment where the goods/services will be used.

The success or failure of a contract can often be linked to the adequacy or inadequacy of the planning, analysis and thoroughness of the SOW. Time spent planning, analyzing, and drafting the SOW will ultimately save time, resources, and money and improve the quality of the goods/services procured.

It is important that the SOW:

- Be clearly defined;
- Be unbiased and non-discriminatory so that all potential respondents have a level playing field;
- Encourage innovative solutions to the requirements described, if appropriate;
- Allow for free and open competition to the maximum extent reasonably possible; and
- Secure the best value goods/services for the Alliance.
  - 3.6.4.1 <u>Organization</u> One way to organize the SOW is to divide each of the sourcing objectives into logical parts, such as phases. Phases may include (1) planning, development, implementation, operation, and management or (2) planning, equipment installation, testing, operation and maintenance. The specific phases should support the subject matter and purpose of the contract. Phases may be further divided into smaller segments of work.
  - **3.6.4.2** <u>Define SSG's Role</u> The contract should clearly define the role each party will play in the work to be performed and any specific contributions or resources each party will provide.

The contract should also define the roles of SSG staff that will administer the contract and monitor contractor's progress.

- 3.6.4.3 <u>Specification Types</u> Specifications are the primary means of communication between the SSG and a vendor. A specification is a description of the goods/services the Alliance seeks to procure. A specification also describes goods/services that must be proposed to be considered for an award. Specifications should include deliverables. Each deliverable may include the following elements, as appropriate:
  - Description of the work.
  - Standard for performance.
  - Test condition, method or procedure to verify that the deliverable meets with the standard
  - Method or process to monitor and/or ensure quality of the deliverable.
  - Acceptance process for each deliverable.
  - Compensation structure that is consistent with the type and value of work performed.
  - Contractual remedy.

Specifications control quality of the goods/services, the suitability of the goods/services for the business purpose, and the method of evaluation used in determining best value and in making a contract award.

#### 3.6.4.4 Characteristics of Effective Specifications -

**SIMPLE**: Avoid unnecessary detail and complexity, but be complete enough to ensure that goods/services procured will satisfy the intended purpose.

**CLEAR:** Use terminology that is understandable to the Alliance and potential respondents. Use correct spelling and appropriate sentence structure to eliminate confusion. Avoid legalese and jargon when possible.

**ACCURATE:** Use measuring units that are compatible with industry standards. All quantities and packing requirements should be clearly identified.

**COMPETITIVE:** Identify at least three (3) commercially available brands, makes, or models (whenever possible) that will satisfy the intended purpose. Avoid unneeded "extra" features that could reduce or eliminate competition and increase cost.

**FLEXIBLE:** Avoid inflexible or narrow specifications which prevent the acceptance of a response that could offer greater performance for fewer dollars. Whenever possible, use approximate values for dimensions, weight, speed, etc., if the approximations will satisfy the intended purpose.

3.6.4.5 Performance-Based, Design and Mixed Specifications — Performance-based specifications focus on outcomes or results of the required goods/services rather than how the goods/services are produced. Conversely, design specifications outline exactly how contractor must make the goods or perform the services. Performance-based specifications allow respondents to bring their own expertise, creativity and resources to the sourcing process without restricting respondents to predetermined methods or detailed processes. This may allow respondents to provide the goods/services at lower cost. Performance-based specifications also shift some risk to contractor. For example, if the SSG utilizes a design specification for a unit of laboratory equipment and the equipment ultimately does not satisfy the business need for which it was procured, then the results may be the fault of the SSG's specifications. However, if the SSG used performance-based specifications, the unit must perform in accordance with the specifications. If the equipment does not perform, then contractor may be at fault.

Performance-based specifications may permit respondents maximum flexibility when satisfying the requirements of a solicitation. Design specifications may limit respondent's flexibility.

Mixed specifications include both performance-based specifications and design specifications. Consider the purchase of media and advertising services:

- Performance-Based Specification: Contractor shall provide media services which shall
  increase employment applicants by a minimum of 3 percent in the next fiscal year.
  Out-of-state applicants shall increase a minimum of 10 percent. These figures will be
  measured based on the Alliance's prior year applications database.
- **Design Specifications**: Contractor shall conduct at least seven (7) media campaigns during the fiscal year. Three of these campaigns must be directed to out-of-state applicants.
- Mixed Specifications: Contractor shall provide Alliance media services which shall
  include a minimum of seven media campaigns during the fiscal year. Media services
  shall result in a minimum increase in applicants of 3 percent in the next fiscal year based
  on the Alliance's prior year applications database.

Performance-based specifications focus on results. Design specifications focus on resources. If the Alliance uses design specifications only, contractor may provide all seven campaigns, but the desired result of increased applicants may or may not occur.

As with all performance measures, the Alliance must ensure that performance specifications are reasonable and measurable. Note that performance-based specifications clearly outline how the results will be measured. While performance-based specifications are sometimes preferable, the expertise required to conduct the contract planning, sourcing and management may be different than the expertise needed for design specifications.

Design specifications are appropriate for simple purchases of goods such as paper, pens, furniture, and services such as temporary staff. Usually these purchases are accomplished by defining specific quantities and specifications for the goods/services, such as price per unit as well as requirements for the time, place and manner for delivery and acceptance.

The SSG may include performance incentives in contract terms. Incentives may be used for superior performance that exceeds contract goals. In the prior example, if Alliance applicants increased by 5 percent, the contract may provide a pre-established monetary incentive for increases above the required 3 percent.

It is not always beneficial to use performance-based specifications. Consider the following examples of when to use performance and design specifications:

- New installation, entire system provided by one vendor: Consider using performance-based specifications to allow the contractor to provide the system that provides best value to the Alliance.
- New installation of multiple system components provided by various vendors: Consider using design specifications to ensure that all of the components (for example, HVAC controls, chillers and boilers) that must work together will work together.
- **Expansion of an existing installation:** Consider using design specifications because the new equipment must connect and integrate with the existing system.
- **3.6.4.6 Quantify Goods/Services** Quantify the volume, amount, and frequency required for goods/services to meet specifications.
- **3.6.4.7** Standards for Goods/Services The SOW should identify the quality of goods/services required for acceptable performance. For example: All dusting must be performed so as to ensure cleanliness of surfaces, as determined through inspection by the contract administrator.
- 3.6.4.8 Established Industry Standards If established industry standards (international, national, state, local) are available, those standards may be used to define the contract performance requirements. Examples of national and international standards include American National Standards Institute (ANSI), American Society for Testing and Materials (ASTM) and International Organization for Standardization (ISO). Using established standards provides consistency in measuring acceptability, quality or accuracy of contractor's performance.

Contracts will often incorporate by reference "standards" maintained by entities representing particular industries such as Generally Accepted Accounting Principles (GAAP), Institute of Electrical and Electronic Engineers (IEEE) or ISO. If a standard is incorporated by reference, consider specifically identifying by number the standards of performance that relate to each activity, task, work product or deliverable. Simply referring to "industry standards" is usually inadequate.

Warranty Standards – An express warranty is a standard that is expressly included in the contract language to establish a performance standard for the work. The contract does not generally need to use the words "warrant" or "guarantee" to create an express warranty. Neither does contractor need to have the specific intention to make a warranty. A simple affirmation of the value of the goods/services or a statement merely purporting to be contractor's opinion or commendation of the goods/services does not create a warranty.

Unless disclaimed, excluded or modified by the language of the contract, warranties or standards may be implied in a contract by a statute or by case law. For example, in the sale or lease of some types of goods there may be implied statutory warranties, such as: a warranty of title, a warranty that the goods will be merchantable, or a warranty that the goods are fit for a particular purpose. If an implied warranty is important to the quality of the goods/services, the best practice is to make the implied warranty an express warranty by including the warranty in the language of the contract.

Include clear standards for contractual performance or an express warranty describing the standard of performance in the SOW or contract.

3.6.4.9 <u>Reporting</u> – Status reporting, performance and activity reporting are terms used to describe information that a contractor must provide to show the status of a contract. These terms must be defined in the SOW or the contract, and the definition of each should include content, frequency and audience for each report.

A status report describes the level of completion of the work and/or the cost of the contract. Percent complete is often used to describe status. For the report to be useful, a baseline should be established for timelines and budgeting.

If deliverables are specified, include the format of the deliverable and the number of copies required. For example, if a deliverable is a final project report, state how many copies of the report are needed and specify the format of the electronic copy. State all items that must be included in the report. These requirements are usually addressed in the SOW within the solicitation.

If vendor-provided information is anticipated to be reported as part of the Alliance's performance measures, ensure that there are requirements that allow for data verification and that the data corresponds with the data required for the performance measures.

If possible, include in the solicitation the desired format or a sample of any required reports.

3.6.4.10 <u>Inspection and Testing</u> – The SOW should provide for inspection and testing. The SSG should include inspection and testing of goods/services purchased under the contract to ensure compliance with the specifications of the solicitation and the contract.

Testing should be performed on samples submitted with the proposal and samples taken from regular shipments. All costs of inspection and testing should be borne by contractor. In the event the goods/services tested fail to meet or exceed all conditions and requirements of the solicitation and contract, the goods/services should be rejected in whole or in part at contractor's expense. Latent defects may result in cancellation of a contract at no expense to the Alliance. The SSG should contact Alliance legal counsel with any questions regarding latent defects.

3.6.4.11 <u>Final Acceptance</u> – The SOW should clearly define how the Alliance will determine that the contract has been satisfactorily completed. The SOW sets a standard for acceptance of the deliverable and establishes a procedure to receive or reject the deliverable based on specific factors.

Tracking the status of several phases, segments and deliverables, where each deliverable may have multiple tasks, activities, and products, can be challenging. A formal acceptance process for each step in a contract allows the contract manager and the contractor to know the conditions of contract performance.

- 3.6.4.12 <u>Additional Considerations</u> Listed below are additional issues which the SSG should consider when preparing the SOW. These items may affect pricing, so it is important that respondents are aware of these requirements. The SOW answers who, what, when, where, why and how. If these questions are answered, it is a reasonable assumption that the SOW is complete.
  - Data security and privacy requirements;
  - Accessibility of electronic and information resources requirements;
  - · Licenses or permits required;
  - Use of institution equipment;
  - Storage space for contractor materials/supplies, including space license (if appropriate);
  - Intellectual property/use of marks/copyright issues;
  - Access to the institution's premises;
  - Subcontractor requirements;
  - · Insurance requirements; and
  - Conflicts of interest/organizational restrictions.

#### Where can I go for more information?

<u>UTS150 Access by Persons with Disabilities to Electronic and Information Resources Procured or Developed by The University of Texas System Administration and The University of Texas System Institutions</u>

<u>UTS165 Information Resources Use and Security Policy</u> (including Standards 1, 21, and 22) <u>"Scope of Work Issues" Training Presentation on "Training" web page of OGC Contracting & Procurement Practice Group web site (UT</u> Authentication required)

Chapter 2 - Planning

Section 6.6 – Contract Terms

## 3.7 Payment Types

As with specification types, there are also various payment types. Payment method should be consistent with the goods/services delivered. Payments should be structured to fairly compensate contractor and encourage timely and complete performance of work. As a general rule, payment should be approximately equal to the value of the completed work.

Institutions generally may not pay for goods/services not received.

Institutions also may not use funds in or outside of the state treasury to pay the vendor if CPA is prohibited from issuing a warrant or initiating an electronic funds transfer to the vendor (ref. Section 403.055 and Section 2107.008, *Government Code*).

Institutions may only make prepayments if the appropriate institution authority analyzes the facts surrounding the transaction and makes a written determination that (1) there is, in fact, a public purpose for any pre-payments required by the contract, and (2) there are sufficient controls over the pre-payments, contractual or otherwise, to ensure that the public purpose is actually achieved. This written determination must identify the facts supporting the determination and be retained in the sourcing file.

The table on the following page illustrates the various common types of payments and how each applies to various types of contracts:

# **COMMON PAYMENT METHODS**

Payment Type	Commonly used for:	Payment based on:
Cost	Interagency Cooperation	Reimbursement of allowable costs in
Reimbursement	Agreements	accordance with the approved budget.
	Interlocal Cooperation Agreements	Some contracts may combine payment methods and include cost reimbursement of contractor's expenses (see <b>Note 1</b> below).
Cost Plus	Materials contract where the	Contractor's cost <u>plus</u> a percentage of
Incentives	materials are unknown at the time of contract award.	cost or cost <u>plus</u> fixed fee.
	Example: Job order contracts.	This payment method is discouraged because there is no incentive for contractor to minimize costs.
Fee For Service	Contracts where a fee can be established per unit of goods/services.  Example: When providing flu shots to	Number of completed good/service units.
	employees, unit of service may be one flu shot.	
Firm Fixed Price	Contracts where a firm fixed price can be established for goods/services to be provided.	Firm fixed price agreed upon at the time the contract is awarded.
	SOW must provide clear and accurate specifications.	In this pricing method, contractors carry any pricing risk because the fee does not change, regardless of costs incurred by contractor to provide the goods/services.
	Examples: Contracts for common goods/services, including office supplies and furniture.	This risk may cause contractors to inflate the quoted price to protect themselves from fluctuations in material/labor costs.
Firm Fixed Price with Escalator	Contracts where a firm fixed price can be established for goods/services to be provided, including longer term contracts and contracts where the costs of materials/labor are subject to market fluctuations.	Firm fixed price subject to escalation based on a fixed percentage or an index such as the Consumer Price Index.  Contractors are less likely to inflate the quoted price to protect themselves
	Examples: Lumber, steel, fuel and paper contracts.	against possible increases in materials/labor because the contract allows for market adjustments to the price.
Progress Payments	Contracts where the SOW is completed in phases or stages.	Pre-established deliverables.
	Examples: Consulting services and construction.	Deliverables must be measurable (see <b>Note 2</b> below).
Time and Materials with Fee Cap	Service contracts under which the volume of labor/ materials required to perform the work are difficult to forecast.	Number of hours worked for a specific SOW plus cost of materials subject to maximum fee cap.
	Examples: Electrician, plumber and carpenter services.	Also consider establishing fixed labor fees for specific units of labor such as "installation of 120 volt outlet."

**Note 1:** The SSG may reference the state *Travel Allowance Guide* published by CPA at <a href="https://fmx.cpa.state.tx.us/fm/pubs/travallow/index.php">https://fmx.cpa.state.tx.us/fm/pubs/travallow/index.php</a> or the institution's vendor travel policy, when including travel costs as an allowable expense within a contract.

**Note 2:** For example, a contractor is hired to conduct an *analysis* of a specific business process and prepare a *report* with recommendations for improvement. Contractor will be paid 30 percent of the contract amount upon receipt and acceptance of the analysis and the remaining 70 percent upon receipt and acceptance of the report and recommendations. The contract must specify what documentation will be required to evidence completion of each deliverable, such as paper and electronic copies of the analysis and the report. Be careful not to shift the financial risk to the Institution by paying contractor for more than the amount (or percentage) of work contractor has actually completed.

Also consider the importance of the deliverable. In this example, the institution could be asked to pay contractor 80 percent of the contract amount upon completion of the analysis because the analysis takes a significant amount of labor. This increase in the payment for the analysis shifts financial risk to the Institution because the institution may pay for 80 percent of the work, but will have nothing to show for the dollars spent if contractor fails to complete and submit the report and recommendations.

Best practice suggests that each payment should reflect the value and importance of the work completed. Institutions should manage financial risk by dividing the overall contract payments into smaller amounts that each reflects a small increment of the work as it is completed. If there is a dispute, the scope of the dispute may be contained to a discrete deliverable (rather than the entire contract) since the amount of money associated with each deliverable is known and limited. Keep in mind that each of the deliverables has the ability to shift risk between the institution and contractor.

#### Where can I go for more information?

Texas Government Code §§ 403.055 and Section 2107.008
Travel Allowance Guide (Textravel) at Texas Comptroller website
Chapter 6 – Contract Formation
Section 6.9 – Required Check of Vendor Hold Status
Section 7.4 – Invoices and Payments

## **CHAPTER 4**

# **PUBLICATION OF THE SOLICITATION**

# 4.1 Advertising

The Alliance is not required by Applicable Laws to post solicitations to the Electronic State Business Daily (ESBD) (an Internet based website for posting state sourcing opportunities). However, the SSG has adopted guidelines requiring use of the ESBD (see Appendix 6). The SSG will comply with any relevant University Rules related to use of the ESBD. The ESBD is available on the Internet at http://esbd.cpa.state.tx.us.

When marketing a solicitation, the SSG will consider the types of goods/services being sourced. For example, effective advertising for goods/services may be different from effective advertising for professional services. The SSG should refer to Applicable Laws and University Rules to ensure compliance.

#### Where can I go for more information?

Texas Education Code §51.9335 (higher education, generally [including UTMB])

Texas Education Code §51.9337

Texas Education Code §73.115 (MD Anderson)

Texas Education Code §74.008 (UTMB)

Texas Government Code, §§ 2155.083 and 2155.083(n)

APPENDIX 6 - SSG ESBD Guidelines

# 4.2 Solicitation Announcements

Announcements are an efficient way to reduce mailing costs when publishing solicitations. An announcement is a brief notification sent by the SSG to potential proposers (including potential HUB proposers) advising of the sourcing opportunity and providing a link to the solicitation. A *Sample Solicitation Announcement* is attached as APPENDIX 7.

The UT System HUB Coordinator assigned to the SSG should be notified of significant sourcing events so that announcements can be shared within the HUB community.

#### Where can I go for more information?

APPENDIX 7 - Sample Solicitation Announcement

## 4.3 Communication with Respondents

All communication with potential respondents should be made only through the SSG or the UT System HUB office. The solicitation should provide only SSG and HUB office points of contact with acceptable forms of communication such as email and address. Although SSG or HUB staff may not be able to answer technical questions, they will obtain the responses from the appropriate sources and ensure that the information is communicated to all potential respondents.

Other individuals should not have contact with potential respondents outside of the pre-proposal conference. If a potential respondent contacts such individuals, they should politely decline to discuss the solicitation and forward the inquiry to the SSG's sourcing lead.

A respondent that contacts someone other than designated staff in the SSG or the HUB office regarding the solicitation may be disqualified so long as the solicitation notifies respondents of this possible penalty.

#### Where can I go for more information?

<u>Sample Solicitation Templates on "Sample Documents" web page of OGC Contracting & Procurement Practice Group web site (UT Authentication required)</u>
OGC Contracting & Procurement Practice Group web site

## 4.4 Written Questions

The solicitation may invite respondents to submit written questions. This option may be in addition to or in lieu of a pre-proposal conference. The date and time for submission of written questions should be specified in the solicitation. Written questions may be submitted by mail, facsimile, email or hand delivery, as directed in the sourcing document.

All answers to written questions should be incorporated into an addendum to the solicitation, and posted with the solicitation. See *Sample RFP Addendum* APPENDIX 8.

#### Where can I go for more information?

Sample Solicitation Templates on "Sample Documents" web page of OGC Contracting & Procurement
Practice Group Resource Pages web site (UT Authentication required)
OGC Contracting & Procurement Practice Group web site
APPENDIX 8 – Sample RFP Addendum

## 4.5 **Pre-Proposal Conferences**

The SSG may conduct either voluntary or mandatory pre-proposal conferences. Carefully consider the use of mandatory conferences. Mandatory conferences may raise concerns because requiring respondents to be at a certain place at a given time may limit competition. Conferences should be mandatory only if there is a reasonable business justification for the requirement. For example, a mandatory pre-proposal conference may be appropriate if (1) an on-site visit is required to have a full understanding of the sourcing event or (2) the solicitation is so complex that attendance is critical for potential respondents to fully understand the sourcing event. The SSG should document the justification for a mandatory conference in writing.

- Pre-proposal conferences provide a forum for the SSG (including HUB office staff) to explain the solicitation (including HUB requirements) and respond to questions regarding the solicitation. Conferences provide a forum for the SSG to provide additional information, schematics, plans, reports, or other data that is not easily transferable or distributed through hard copy.
- Conferences allow potential respondents to address specific questions or concerns with the solicitation, including questions about HUB compliance.
- Conferences are especially important when there is a need for an on-site visit prior to submitting
  proposals. Note that, in lieu of a conference, in some cases site photographs or a slide show may be
  sufficient. Photographs or a slide show may also be an alternative to taking respondents to multiple
  physical locations. Copies of photographs and slide shows should be provided to all respondents and
  posted on the Internet.
- If issues are identified at the conference, the SSG may need to publish an addendum to the solicitation.
- All potential respondents must receive the same information.
- Subcontracting relationships may develop through the contacts established by potential respondents at the conference.

The solicitation must indicate the date, time and location of the conference. The conference is usually held approximately ten (10) days after the solicitation is published. All conference attendees should be documented through a sign-in sheet. A sign-in sheet is especially important if the conference is mandatory because the sign-in sheet is the document used by the SSG to verify respondent attendance at the conference.

The SSG should facilitate and conduct the conference. The SSG should answer sourcing related questions, while subject matter experts should assist in responding to the technical questions. If it is not possible to answer all questions at the conference, unanswered questions should be answered in writing as soon after the conference as possible. Depending on the significance of the questions asked and answers given, the SSG may consider posting the questions and answers for the benefit of potential respondents unable to attend the conference. If clarification of the solicitation is necessary, addenda to the solicitation may be issued.

The SSG may take written minutes of the conference for future reference. Conferences may be recorded for future reference.

Sample Pre-proposal Conference Guidelines are attached as APPENDIX 9.

## 4.5.1 Written Addenda

All changes to solicitations must be made through written addenda. Each addendum must be provided to all conference attendees and posted with the solicitation where it may be accessed by all other potential respondents.

When issuing an addendum, consider the amount of time remaining until the opening date of the solicitation. It may be necessary to extend the proposal deadline – which must also be done through a written addendum.

## 4.5.2 Sample Agenda

A typical agenda for a pre-proposal conference follows:

- Opening. SSG representatives introduce themselves and explain their role in the sourcing event.
- Introductions. Attendees introduce themselves and identify the company they represent.
- Solicitation Review. Solicitation is reviewed section by section. It is not necessary or recommended
  to read the entire document, but the entire document should be covered. Questions should be
  answered as each section is discussed.
- HUB Requirements. HSP requirements and resources for answering HUB questions should be discussed.
- Closing. Summarize any solicitation changes to be included in an addendum. List any unanswered
  questions requiring written response after the conference. Remind attendees that verbal comments
  or discussions about the solicitation are not binding and that all changes to the solicitation must be in
  the form of a written addendum.

#### Where can I go for more information?

Sample Solicitation Templates on "Sample Documents" web page of OGC Contracting & Procurement

Practice Group web site (UT Authentication required)

OGC Contracting & Procurement Practice Group web site

APPENDIX 9 – Sample Pre-proposal Conference Guidelines

# 4.6 Solicitation Submission and Opening

The solicitation must indicate the submission deadline (including date and time) and location for submission.

#### Where can I go for more information?

Sample Solicitation Templates on "Sample Documents" web page of OGC Contracting & Procurement

Practice Group web site (UT Authentication required)

OGC Contracting & Procurement Practice Group web site

## CHAPTER 5

## **EVALUATION AND AWARD**

The SSG must ensure responses are evaluated in a fair and impartial manner consistent with the solicitation, Applicable Laws and University Rules. As discussed in Chapter 3, the solicitation should include a general description of the evaluation process, the evaluation criteria and, at the SSG's discretion, the scoring weight.

## 5.1 **Evaluation Guide**

During the planning stage for the sourcing event, the SSG should develop an evaluation guide, which identifies the evaluation team, the detailed scoring matrix, the process for evaluation of responses and award of any contracts, and an anticipated evaluation schedule. With a well-developed evaluation guide, the evaluation team simply follows the guide to ensure a smooth process.

The SSG Evaluation Guide is attached as APPENDIX 10.

## 5.2 Evaluation Team

The evaluation team should be comprised of individuals who are stakeholders in the goods/services being sourced and/or individuals who have necessary technical or program expertise. The evaluation team will include a representative of the SSG and institution. The institution's evaluation team members are typically selected by the respective institutions, with review and approval by the SSG, as appropriate. It is important to select members who understand the needs of the Alliance, and who understand the desired outcome of the sourcing event. The evaluation team should bring together as much knowledge as possible to ensure selection of the vendor that provides the best value to the Alliance.

The SSG will coordinate with evaluation team members to assure that they have the opportunity to participate in preparing the solicitation, especially the evaluation criteria and assigned scoring weights. The members should fully understand the requirements of the solicitation and must be able to critically read and evaluate responses and document their judgments clearly, concisely and consistently in accordance with the evaluation guide.

The recommended size of an evaluation team is three to five members. To avoid potential individual bias, the team should not be fewer than three members. Complex projects may require more than five members or even additional teams. Coordination and management of the evaluation process becomes more difficult as the size and number of teams increase.

## **5.3 Scoring Matrix**

The scoring matrix, which should be a part of a well-developed evaluation guide, is used by the evaluation team members to score the individual responses based on the evaluation criteria defined in the solicitation. The evaluation team scoring matrix should be completed prior to publishing the solicitation because, when developing the scoring matrix, it may become apparent that the solicitation needs to be supplemented or revised. If time does not permit the scoring matrix to be completed prior to publication, the scoring matrix must be completed prior to the opening and review of the solicitation responses. Failure to complete the scoring matrix before the opening of responses may subject the sourcing event to protests.

A Sample Proposal Score Sheet is included in APPENDIX 10.

Where can I go for more information?

<u>Chapter 3 – Preparing the Solicitation</u> APPENDIX 10 – SSG Evaluation Guide

# 5.4 Responsive Proposals

Prior to distributing proposals to the evaluation team members, the following will occur:

- 1. For proposals requiring HSPs, the HUB office will review the HSPs for compliance with HUB requirements. The HUB Office will notify the SSG in writing if an HSP is not compliant or not.
- 2. The SSG will conduct a review of the proposals to determine if they are responsive. This is sometimes referred to as an administrative review. At a minimum, this includes review of the signed execution of offer, responses to respondent questions or similar documents, and any other required documents such as bonds and certificates of insurance. In addition, the SSG will review the proposals to ensure that minimum qualifications are met. The SSG is responsible for assuring that all appropriate reviews necessary to determine responsiveness are completed.

Once the reviews by the HUB Office and the SSG's are complete, then only proposals containing a compliant HSP and who are determined by the SSG to be responsive may be provided to the evaluation team.

Proposals containing a non-compliant HSP and or are deemed non-responsive will be rejected and be removed from further consideration.

An administrative review checklist is a good tool for ensuring the proposals are responsive. A *Sample Administrative Review Checklist* is attached as APPENDIX 11

Where can I go for more information?

APPENDIX 11 - Sample Administrative Review Checklist

## 5.5 Evaluation Team(s) Training

In advance of receiving responses, the evaluation team leader may provide training for the evaluation team to outline the team's duties and responsibilities in accordance with the material contained in a well-developed evaluation guide. This may be a separate meeting or may be held in conjunction with and just prior to the evaluation. The SSG Evaluation Guide is attached as APPENDIX 10.

Team members should be instructed on their responsibilities including the critical nature of confidentiality to the integrity of the evaluation process.

Each evaluation team member should submit a signed *Non-Disclosure Statement* to the SSG prior to engaging in any discussion about, or having access to response documents. A Sample Non-Disclosure Statement is attached as APPENDIX 12.

The team leader will review all evaluation criteria with the team members and explain how the evaluation process will be conducted.

Communication between team members during the evaluation must be limited to asking questions of the team leader and, if authorized, obtaining information from technical experts (for example, insurance and accounting experts) to better understand the response contents and requirements.

Each response must be evaluated individually against the requirements of the solicitation.

Each solicitation is considered independently of all other solicitations.

A sample of written instructions for the Evaluation Team are included in APPENDIX 10.

#### Where can I go for more information?

APPENDIX 10 – SSG Evaluation Guide APPENDIX 12 – Sample Non-Disclosure/Conflict of Interest Statement

# 5.6 Single Responses

To determine why the SSG received only one response to a competitive solicitation, the SSG should do the following:

- Re-review the solicitation for any unduly restrictive requirements; and
- Contact some potential respondents to determine why they did not submit a response.

If it is determined that there were unduly restrictive requirements in the solicitation, the SSG may decide to re-advertise the solicitation.

Otherwise, the SSG should consider the reasons that other responses were not received and determine if it is in the best interest of the Alliance to make an award, to re-advertise with a revised solicitation, or to determine if an exclusive acquisition justification is required.

## 5.7 **Proposal Evaluation**

Once responses have been reviewed and found to be responsive by the SSG, the evaluation team leader will provide members of the evaluation team copies of the qualified responses. Some evaluations are conducted with the evaluation team in the same room evaluating the responses at the same time. This may facilitate questions by team members to the SSG or technical experts.

Alternatively, evaluation team members may work from their respective workspaces. In that case, the SSG and technical experts need to be available to answer technical questions regarding responses. For example, if a response recommends the use of a software product one of the team members is not familiar with, the member should discuss the pros/cons of this software with a technical expert if the member is allowed to do so by the evaluation guide. Otherwise, if not allowed to conduct independent conversations, all questions must be presented to the team leader, who may seek out the answers to questions. Evaluation team members should only ask questions in the areas related to the evaluation criteria presented in the solicitation in accordance with the evaluation guide.

Once the evaluations are complete, the team leader will collect all of the evaluation score sheets and the responses. The team leader totals the score sheets and verifies the accuracy of calculations for input into the final evaluation formula.

If it is apparent that one or more team members' evaluations differ significantly from the majority, the team leader should conduct a meeting with all team members to discuss the situation to ensure the criteria were clear to all team members and that information was not overlooked or misunderstood. If after this discussion, a team member feels that he/she did not understand the criteria, the requirement, or missed information that was included in the response, the member, at his own discretion, may revise his evaluation score. Under no circumstances should any team member attempt to pressure other members to change evaluation scores.

It is recommended that the cost or price information be scored by the SSG as cost/price is a criterion that should be calculated through predetermined formulas outlined in a spreadsheet.

A sample proposal score sheet is included in APPENDIX 10.

Where can I go for more information?

APPENDIX 10 - SSG Evaluation Guide

## 5.8 References

The evaluation team may verify references included in the response and conduct any other reference or credit check deemed appropriate. Or, reference verifications may be performed by the SSG that would contact all references and attempt to obtain answers to questions developed by the evaluation team.

All reference checks should be documented in writing. The same script or format of questions should be used when conducting reference checks so that the results are consistent and fair to all respondents. A *Sample Reference Check Form* is attached as APPENDIX 13.

Sometimes it is difficult to obtain information from references, either because references have a policy of not providing information or because they cannot be reached in a timely manner.

Depending on the importance of the sourcing event, the SSG may want to consider using the following statement in the solicitation in lieu of checking references for all respondents:

The SSG reserves the right to check references prior to award. Any negative responses received may be grounds for disqualification of the proposal.

By including this statement, the SSG is not required to check references but may choose to do so. Whether or not to check references as part of the evaluation is at the discretion of the SSG, as determined by the sourcing lead, based on the individual sourcing event.

Best practice indicates that the evaluation team should also use the CPA Vendor Performance Tracking System at <a href="http://comptroller.texas.gov/procurement/prog/vendor\_performance">http://comptroller.texas.gov/procurement/prog/vendor\_performance</a> to evaluate past vendor performance for the state.

#### Where can I go for more information?

Texas Education Code, §51.9335 (higher education, generally [including UTMB])

Texas Education Code §51.9337

Texas Education Code, §73.115 (MD Anderson)

Texas Education Code, §74.008 (UTMB)

Texas Government Code §§2155.070, 2155.077, 2155.089, 2262.001(5), 2262.0015, 2262.002(a) and 2262.055

34 Texas Administrative Code §§20.115, 20.285(g)(5), 20.509, and 20.581 - 20.587 CPA Vendor Performance Tracking System web page at Texas Comptroller web site

APPENDIX 13 - Sample Reference Check Form

# 5.9 Oral Presentations/Discussions

Oral presentations or discussions are conducted at the option of the SSG. If conducted, the solicitation should state approximately when oral presentations or discussions will occur. Oral presentations and discussions provide an opportunity for respondents to highlight the strengths and unique aspects of their response and to provide answers to questions the evaluation team may have regarding the response.

Demonstrations of product functionality are recommended, when appropriate. Demonstrations may be useful for information technology sourcing events.

Oral presentations and demonstrations should be fair to all parties. The time allowed, format, and audience, including evaluation team members, should be the same for all presenters. A prepared script will ensure consistency. Since some respondents believe there is an advantage to the order in which they present, it is best to draw names for the presentation order. This will ensure impartiality of the process.

The SSG's RFP *Oral Presentation Guidelines* (instructions to respondents) are attached as APPENDIX 14

## **5.9.1 Determining Competitive Range**

Oral presentations and demonstrations may be scheduled for all respondents or limited to only the top ranked vendors in the competitive range. The SSG should look for a "natural break" in the scores that will determine the competitive range. The competitive range should consist of those responses determined to be reasonably considered for award.

An example of how to determine competitive range is demonstrated below:

Respondent	Evaluation Scores - Scenario 1	Evaluation Scores - Scenario 2	Evaluation Scores - Scenario 3
1	97	97	97
2	93	93	96
3	90	82	90
4	89	81	89
5	88	79	88
6	65	68	85

NOTE: In Scenario 1, the top five respondents are in the competitive range.

In Scenario 2, the competitive range could include the top two respondents or the top five respondents.

In Scenario 3, there is a six-point difference between the second (2<sup>nd</sup>) and third (3<sup>rd</sup>) score, with the remaining scores close behind. Therefore, the best option may be to include all six respondents.

Where can I go for more information?

APPENDIX 14 - RFP Oral Presentation Guidelines

# 5.10 Best and Final Offers (Applies to Proposals Only)

After oral presentations or demonstrations are completed, discussions between the SSG and respondent may be held. If discussions are held and the SSG intends to permit respondents to revise their responses, all respondents within the competitive range and that participated in oral presentations or demonstrations will be given equal opportunity to discuss and submit revisions to their responses.

Revisions of proposals are normally accomplished by formally requesting best and final offers. The request sets a deadline for receipt of BAFO responses and provides instructions regarding information and documentation that should be submitted. After consideration of all BAFO responses, the SSG may choose to reduce the number of respondents with which to negotiate to the competitive range.

Where can I go for more information?

APPENDIX 15 - Best and Final Offer Guidelines

# 5.11 Negotiations

Before negotiating with respondents, the SSG should closely review the terms of the solicitation to confirm that negotiation is permitted. The IFB sourcing method, including best value bids, does not allow negotiations. However, the RFP and RFQ methods generally do allow negotiations.

During negotiations the SSG may not use "technical leveling" and/or "technical transfusion" techniques. "Technical leveling" means helping a respondent bring their proposal up to the disclosed level of other proposals through successive rounds of discussion, usually by pointing out proposal weaknesses. "Technical transfusion" means disclosing technical information or approaches from one respondent's proposal to other competitors in the course of discussion.

In addition, the following disclosures are prohibited:

- disclosing competing respondents' cost/prices (even if the disclosure is made without identifying the vendor by name); and
- advising a respondent of its price standing relative to other respondents.

Care must be taken to avoid making substantial changes to the Alliance's contracting objectives, requirements and specifications set out in the solicitation. If the contracting objectives, requirements or specifications are substantially changed through the negotiation process, the pool of contractors who may have been interested in submitting a response may change. Additional contractors may have competed, if the changed objectives, requirements and specifications were included in the original solicitation. Whenever it appears that contracting objectives, requirements or specifications may have been changed, legal counsel should be consulted before proceeding further.

The SSG may continue with negotiations until the best value for the Alliance is achieved and an award to one or more respondents is made.

NOTE: Before making any contract award follow instructions in Appendix 17.

<u>NOTE</u>: A request for a respondent to clarify its proposal is not the same as negotiation of the terms of respondent's proposal. However, when seeking clarifications, the SSG should not give one respondent an advantage over another and should extend the same opportunity to each respondent.

# **5.11.1 Negotiation Strategies**

Negotiation strategy should be tailored to suit the particular facts and circumstances of the specific sourcing event. When establishing negotiation strategy, care should be taken to avoid giving the respondents a cost or price that must be met to proceed in the selection process. Suggesting a cost or price could keep the competitive process from generating the cost or price that is the best value to the Alliance. Also, be mindful that disclosing competitor costs or prices is not allowed, even if done without tying the cost or price to the specific vendor. In addition, a respondent cannot be told its price standing relative to other competitors.

Negotiation is based on the willingness of each party to compromise. In any contract, there are usually terms or conditions that each party may be willing to relinquish. Before conducting negotiations, the SSG should identify those terms or conditions that are essential and those that are desirable but negotiable. Like other parts of the contract management process, planning is essential to conducting a successful negotiation. The best practice is to meet with members of the contract management team and divide the terms and conditions into groups. Identify the terms and conditions that are essential to the contract. These are the terms or conditions upon which the SSG is either unable or unwilling to compromise. Then identify and prioritize the terms and conditions that are desirable, but not essential to the contract and which the SSG is willing to compromise or relinquish.

# **5.11.2** Negotiation Techniques

There is not a single approach to negotiation. A discussion of one method to facilitate a successful negotiation effort follows:

Designate a lead negotiator to establish an organized and controlled negotiating environment that ensures the SSG's efforts are efficient, coordinated and unified. The lead negotiator should control the meeting and ensure everyone is hearing and discussing the same issue. Side discussions are distracting and may inadvertently provide information to the respondent to the disadvantage of the Alliance. If available, provide a private side room for the negotiation team to use for private conversations or to "caucus" during negotiations.

Do not provide the list of essential or other prioritized issues to the respondent because the list will offer a negotiating advantage. On the other hand, before meeting with the respondent, if objections to terms and conditions were not a part of a complete response, the SSG should request a list of respondent's objections to any contract terms and conditions and an explanation regarding why respondent is objecting to each term or condition.

Be prepared to explain why a particular term or condition is essential or objectionable and place the burden on respondent to identify an alternative solution that meets Alliance needs. Do not feel pressured to agree or disagree to a single term or condition without considering the impact of the entire group of negotiated terms and conditions within the context of a final contract. When the entire group of negotiated terms and conditions is completed, consider any new risks, costs or benefits. Take frequent breaks to discuss suggestions, options or alternatives, outside of the presence of respondent. Write down or use a laptop to record the exact language of any proposed or alternative terms and conditions, so that the team evaluates the exact language that will be included in the contract.

Negotiations can reach an impasse over conflicting terms thought to be essential to each party. The following three-question approach used to assist in identifying the contracting objectives may be useful to assist the parties in clarifying and harmonizing potentially divergent objectives and interests. The three questions are:

- 1. What does the party want, specifically?
- 2. What will having what the party wants, specifically, do for the party?
- 3. How will the party know, *specifically*, when the party has received what it wants?

The second question, "What will having what the party wants, *specifically*, do for the party?" may provide common ground to explore options to meet the needs of both parties. If an agreement is not reached, consider beginning negotiations with the next ranked respondent or re-soliciting.

# **5.12 Award**

The SSG will award a contract for the purchase of goods/services that provides the best value for the Alliance pursuant to the mandatory evaluation criteria required by the Best Value Statutes and specified in the solicitation.

The SSG will complete a best value award justification describing the rationale for the award and retain the justification in the contract file. A *Sample Best Value Award Justification* is attached as APPENDIX 16

Upon award of a contract, the SSG is responsible for assuring that any notifications required by Applicable Laws or University Rules are made to announce the award of the contract.

In addition, the HUB office should be informed of the contract award in order to track all subcontracting associated with the contract.

Where can I go for more information?

APPENDIX 16 - Best Value Award Justification sample

### **CHAPTER 6**

### CONTRACT FORMATION

The information in this chapter is not intended to provide legal advice. This chapter includes general rules regarding contract formation.

Texas courts define a contract as a promise or a set of promises to which the law attaches legal obligation. The law regards the performance of these promises as a duty and provides a remedy for the breach of that duty.

Contracts that deviate substantially from the Alliance's requirements and specifications defined in the solicitation are subject to protest by unsuccessful respondents.

# **6.1** Approach to Contract Formation

Fundamentally, the purpose of any written contract is to (1) create a legal, binding and enforceable obligation, and (2) serve as a reference document that records the terms of an agreement to prevent misunderstanding and conflict as to those terms at a later date. Most often, conflicts over contracts arise well into a contract period – when memories fade and prove to be unreliable. With this in mind, clarity of the terms and completeness of the issues addressed are of primary importance. The person who drafts the contract must (1) know the subject matter and the concerns of the parties thoroughly enough to anticipate potential areas of disagreement and confusion, and (2) specifically address those areas in the contract.

Thoroughness and precision are necessary in determining the scope of a contract because contract law does not allow parties to add terms not part of the original contract without the consent of both parties. This rigidity in contract law is mostly seen as an advantage to both parties. However, this advantage may become a liability if the SSG does not include all necessary terms and conditions in the contract.

Creating contracts for the state is an exercise in balancing potentially conflicting interests. These interests include (1) the state's requirements, fiscal constraints, and statutory requirements, and (2) the contractor's requirements. The primary concern should always be the benefit of the contract to the state as a whole, or more specifically, the taxpayers of the state.

Negotiating the best contract for the state does not mean taking advantage of the contractor. While onerous and unnecessarily harsh provisions may be legal, they usually have negative future consequences that outweigh the initial gains. Contractors who feel they have been aggrieved by the state are less likely to provide good service and are more apt to engage in legal action. Or, these contractors may decide to never contract with the state again, thus limiting future competition on state contracts. In addition, contractors who have been informed by other contractors of bad experiences with the state, may demand more money on future contracts to do the same work to offset that perceived risk.

# 6.2 Legal Elements of a Contract

The essential elements necessary to form a binding contract are usually described as:

- An Offer:
- An Acceptance (in strict compliance with the terms of the offer);
- Legal Purpose/Objective;
- Mutuality of Obligation (also known as the "meeting of the minds");
- Consideration; and
- Competent Parties.

#### 6.2.1 Offer

An offer is considered the indication of one party of a willingness to enter into a bargain made in a manner that justifies the other parties' belief that assent to the bargain is invited and will create an obligation.

# 6.2.2 Acceptance

Acceptance of an offer can occur in several ways. Acceptance of an offer is a manifestation of assent to the terms thereof made by the offeree in a manner invited or required by the offer. An acceptance may not change the terms of an offer. If it does, the offer has not been accepted and has been rejected. However, an acceptance with a material change in a proposed offer also creates a counteroffer, which, before a contract is formed, must be accepted by the other party.

# 6.2.3 Legal Purpose

The objective of the contract must be for a legal purpose. A contract for an illegal purpose is not binding. For example, a contract for illegal distribution of drugs is not a binding contract because the purpose of the contract is illegal.

# 6.2.4 Mutuality of Obligation

Mutuality of obligation is also known as a "meeting of the minds." Mutuality of obligation refers to the parties' mutual understanding of and assent to the terms of their agreement. The parties must agree to the same thing, in the same sense, at the same time. The determination of a meeting of their minds, and thus offer and acceptance, is based on the objective standard of what the parties said and did and not their subjective state of mind. Unexpressed subjective intent is irrelevant. In determining whether mutual assent is present, a court looks to the communications between the parties and to the facts and circumstances surrounding those communications. The offer must be clear and definite, just as there must be a clear and definite acceptance of all terms contained in the offer. Where a meeting of the minds is contested, the determination of the existence of a contract is a question of fact. If a court determines that one party reasonably drew the inference of a promise from the other party's conduct, that promise will be given effect in law.

To be enforceable, the parties must have agreed on the essential terms of the contract. Full agreement on all contractual terms is the best practice and should be the norm. However, parties may agree upon some contractual terms, understanding them to be an agreement and leave other non-essential contract terms to be agreed upon later. Use caution when leaving contract terms to be agreed upon in the future because when an essential term is left open for future negotiation there is nothing more than an unenforceable agreement to agree. Such an agreement is void as a contract.

# 6.2.5 Certainty of Subject Matter

In general, a contract is legally binding only if its terms are sufficiently definite to permit a court to understand the parties' obligations. Material terms of an offer cannot be accepted to form a contract unless the terms are reasonably definite. Material contract terms are those that are essential to the understanding between the parties. The material terms of a contract must be agreed before a court can enforce the contract. The unique facts and circumstances surrounding each contract are considered to determine which contract terms are material.

As a general rule, an agreement to enter into negotiations for a contract later does not create an enforceable contract. However, as previously discussed, parties may agree on the material terms of a contract and understand them to be an agreement, and leave other immaterial portions of the agreement to be established later.

When immaterial terms are omitted from contracts, a court may imply or supply the term to preserve the enforceability of the contract. A court may uphold an agreement by supplying missing immaterial terms. Historically, Texas courts prefer to validate transactions rather than void them. However, courts may not create a contract where none exists. Therefore, courts will not insert or eliminate material terms. Whether or not a court will imply or supply missing contract terms will depend on the specific facts of the transaction. An example of terms that have been implied or supplied by a court are time and place of performance.

### Consideration

Consideration is an essential element of any valid contract. Consideration is a present exchange bargained for in return for a promise. It may consist of some right, interest, profit, or benefit that accrues to a party, or alternatively, of some forbearance, loss or responsibility that is undertaken or incurred by a party. Consideration is not required to be monetary.

# **6.2.6 Competent Parties**

Parties to a contract must be *competent* to enter into a binding contract. In Texas, a person typically must be eighteen years of age and of sound mind to be competent.

# 6.3 **Drafting the Contract**

The contract should fully describe the actual agreement of the parties. Except for contract terms that are contrary to public policy (that may be void, voidable or severable from a contract), the types of contract terms that may be included in a contract are only limited by the creativity of the drafter. There are several types of provisions that are usually included in contracts, including:

- Administrative provisions;
- Financial provisions;
- · Risk allocation provisions;
- Scope of work (including deliverables);
- Contract term, termination and dispute resolution provisions; and
- Work product and intellectual property ownership and rights provisions.

Contact Alliance legal counsel for help in preparing all drafts of solicitation documents, contract drafts and proposed contract amendments.

See attached Information required by Alliance Legal Counsel for agreement development APPENDIX 17.

#### Where can I go for more information?

APPENDIX 17 - Information required by Alliance Legal Counsel for agreement development

# 6.4 Planning for Contract Preparation

Just like other contract management processes, the SSG should plan for drafting of the contract. A common practice is to include a draft of the applicable Alliance contract template in the solicitation document. This allows a respondent to make an offer with knowledge of the proposed contractual terms and conditions.

During the sourcing process always allow adequate time to draft, review and negotiate the final contract. In addition, be sure to include sufficient time for HUB compliance.

# **6.5** Form of the Contract

Evidence of an agreement or a contract may be documented in different formats, including a "four-corner" contract, a purchase order, or an exchange of correspondence. The term "four-corner" contract means a single document that includes all of the terms and conditions within the four-corners of a single document.

Each form of contract has advantages and disadvantages. Determining which form to use should be based on an assessment of the risks involving contract construction or interpretation.

#### 6.5.1 "Four-corner" Contracts

A "four-corner" contract offers the greatest opportunity to avoid conflicting provisions, because all of the provisions are contained in one document. Contract management is sometimes easier when all of the provisions regarding the duties, obligations and responsibilities of each party are logically organized and easily found. On the other hand, "four-corner" contracts require more time to plan and prepare. Notwithstanding the additional time required, in a major or complex transaction, a "four-corner" contract is the best format to clearly document an agreement.

#### 6.5.2 Purchase Orders

Note: the following material on purchase orders is for information only, since the Alliance does not obtain goods and services through the use of purchase orders.

Purchase orders are also contracts. For example, Contractor delivers an offer, in a form requested by the institution, and the institution indicates acceptance of the offer by issuing a purchase order. The documents that comprise the offer and acceptance are the evidence of the contractual agreement. In addition, a contract may be formed if an institution issues a purchase order and Contractor accepts that offer through performance.

A purchase order uses a layered approach (i.e., the purchase order usually relies on a number of documents that in combination, comprise the contract). The institution may publish a solicitation that includes product specifications, contractor qualifications and other terms and conditions. Contractor's response may condition the offer on terms and conditions that are different from or in conflict with the solicitation. When using a purchase order, the institution should take care that contractor's terms and conditions do not become the basis of the agreement.

Despite the potential for conflicting or additional terms, when used properly, a purchase order is often relatively fast, efficient and rarely has problems. When using a purchase order as evidence of a contract, the institution should ensure the inclusion of the institution's standard terms and conditions rather than blindly accepting terms the contractor proposes. All final terms and conditions that vary from either the offer or the acceptance must be contained in a written document signed by both parties. OGC has posted sample purchase order terms and conditions posted on the OGC Contracting & Procurement Practice Group web site.

# 6.6 Contract Terms

Contracts include a variety of routine terms and conditions often referred to as 'boilerplate' or 'standard' terms and conditions.

During the development of the contract, devote careful attention to the details. Below is a list of certain provisions that are essential and should be included in all contracts as well as some provisions that are recommended for inclusion in some contracts depending on specific facts and circumstances.

Consult with the Alliance's legal counsel regarding additional contract terms that may be required by Applicable Laws and University Rules for particular situations.

#### **Essential Provisions:**

- Scope of Work
- Schedule
- Term of Contract
- Contractor's Obligations
- HUB Requirements
- Contract Amount
- Payment Terms
- Ownership and Use of Work Material
- Default and Termination
- Indemnification
- Relationship of the Parties
- Insurance
- Assignment and Subcontracting
- Texas Family Code Child Support Certification
- Not Boycotting Israel Certification
- Not Boycotting Firearm Entities or Trade Associations Verification
- Not Boycotting Energy Companies Verification Certification Regarding COVID-19 Vaccination
- Contractor Certification regarding Business with Certain Countries and Organizations
- Loss of Funding
- Entire Agreement; Modifications
- Force Majeure
- Governing Law
- Waivers
- Confidentiality and Safeguarding of University Records; Press Releases; Public Information
- Binding Effect
- Records Notices
- State Auditor's Office
- Limitation of Liability
- Survival of Provisions
- Breach of Contract Claims
- Undocumented Workers
- Limitations
- Ethics Matters; No Financial Interest
- State of Texas Computer Equipment Recycling Program Certification
- Enforcement
- Access by Individuals with Disabilities
- HIPAA Compliance
- Historically Underutilized Business Subcontracting Plan
- Responsibility for Individuals Performing Work; Criminal Background Checks
- Quality Assurance
- EIR Environment Specifications
- Security Characteristics and Functionality of
- Critical Infrastructure
- Cloud Computing
- Proposer's Information Resources
- Payment Card Industry Standards
- External Terms
- FERPA Compliance
- Group Purchasing Organization (GPO)

#### **Recommended Provisions:**

Use of Marks

Tax Certification

Payment of Debt or Delinquency to the State

Captions

Severability

**Drug Free Workplace Policy** 

Order of Precedence of Contract Documents

Security/Parking Access

**Smoking Policy** 

#### **Cybersecurity Training Program**

If a Contractor, including its subcontractors, officers, or employees, will have access to a state computer system or database, then Section 2054.5192, Texas Government Code requires the Contractor and its subcontractors, officers, or employees to complete a cybersecurity training program certified under Section 2054.519, Texas Government Code and selected by the University. DIR has determined that access for the purpose of this requirement is defined as "any person who has been given an account to access any state (or local) information system." The cybersecurity training program must be completed by Contractor and its subcontractors, officers, or employees during the term and any renewal period of the contract. Additionally, the Contractor shall verify completion of the program to the University. The person who oversees contract management for the University shall (1) report the contractor's completion to the Texas Department of Information Resources and (2) periodically review University contracts to ensure compliance with these requirements. For more information, see the Texas Department of Information Resources' website on this requirement: https://dir.texas.gov/View-About-DIR/Information-Security/Pages/Content.aspx?id=154 Cybersecurity Training Program

#### **Critical Infrastructure**

As required by Chapter 2274, *Texas Government Code* (enacted by SB 2116, 87th Texas Legislature, Regular Session (2021), Institution must include a Contractor Certification Relating to Critical Infrastructure provision in an agreement under which the Contractor will be granted direct or remote access to or control of critical infrastructure in the State of Texas, excluding access specifically allowed by the Institution for product warranty and support purposes. For these purposes, "critical infrastructure" means a communication infrastructure system, cybersecurity system, electric grid, hazardous waste treatment system, or water treatment facility, and "cybersecurity" means the measures taken to protect a computer, computer network, computer system, or other technology infrastructure against unauthorized use or access.

Such a provision requires the Contractor to certify that:

- (A) it is neither owned by nor is the majority of stock or other ownership interest of the Contractor held or controlled by (i) individuals who are citizens of China, Iran, North Korea, Russia, or a country designated by the Governor of Texas as a threat to critical infrastructure under Section 2274.0103 of the *Texas Government Code* (a "designated country") or (ii) a company or other entity, including a governmental entity, that is owned or controlled by citizens of or is directly controlled by the government of China, Iran, North Korea, Russia, or a designated country, and
- (B) it is not headquartered in China, Iran, North Korea, Russia, or a designated country. Contractor understands that the prohibitions set forth in the preceding sentence apply regardless of whether (1) Contractor's or its parent company's securities are publicly traded or (2) Contractor or its parent company is listed on a public stock exchange as either (a) a Chinese, Iranian, North Korean, or Russian company or (b) a company of a designated country.

#### **Cloud Computing**

Section 2054.0593 of the Texas Government Code (enacted by SB 475, 87th Texas Legislature, Regular Session (2021) requires the Texas Department of Information Resources (DIR) to establish and implement a state risk and authorization management program to provide a standardized approach for security assessment, authorization, and continuous monitoring of cloud computing services that process the data of Texas state agencies. DIR by rule is to prescribe (1) the categories and characteristics of cloud computing services subject to the state risk and authorization management program and (2) the requirements for certification through the program of vendors that

provide cloud computing services. DIR shall evaluate vendors to determine whether a vendor qualifies for a certification issued by DIR reflecting compliance with program requirements. Institution must ensure that each contract for cloud computing services that it enters into or renews on or after January 1, 2022 complies with Section 2054.0593.

As a result, Institution must require a contractor to comply with the requirements of such a state risk and authorization management program and maintain program compliance and certification throughout the term of a cloud computing services contract. Institution may not enter into or renew a contract to purchase cloud computing services that are subject to the state risk and authorization management program unless the contractor demonstrates compliance with program requirements.

Where can I go for more information?

UTS 165 Information Resources Use and Security Policy (including Standards 1, 21, and 22)

# 6.7 State Contracting Standards/Oversight

Institutions are subject to *Texas Government Code*, Chapter 2261, Subchapter F Ethics, Reporting, and Approval Requirements for Certain Contracts, *except to the extent that Subchapter F conflicts with Texas Education Code*, *§51.9337 Purchasing Authority Conditional; Required Standards*. Institutions are not subject to other Subchapters of Chapter 2261.

To the extent applicable, *Texas Government Code*, Chapter 2261, Subchapter F, provides Institutions guidance regarding multiple contract matters including conflicts of interest (see <u>Section 1.7</u> of this Handbook), Internet posting (see <u>Section 6.7.1</u> of this Handbook), monitoring (see <u>Section 6.7.3</u> and <u>Chapter 7</u> of this Handbook), reporting (see <u>Section 6.7.4</u> of this Handbook), risk analysis (see <u>Section 7.1.6</u> of this Handbook), and management (see <u>Chapter 7</u> of this Handbook). The SSG, as appropriate, takes the lead in complying with these requirements in regard to Alliance contracts.

# **6.7.1 Enhanced Transparency**

Except with regard to memoranda of understanding, interagency/interlocal contracts or contracts for which there is not a cost, the SSG arranges, through the UT System Office of Business Affairs, for posting on the Internet (until the contract expires or is completed) (a) a summary of each contract (including purchase orders) the agency enters for the purchase of goods/services from a private vendor (including "sole source" contracts), (b) statutory or other authority for exclusive acquisition purchases, and (c) the RFP related to competitively bid contracts (ref. *Texas Government Code*, Section 2261.253). As appropriate, the SSG will redact information that is confidential under law, information the Attorney General excepts from public disclosure under Chapter 552, *Texas Government Code*, and social security numbers of individuals.

# 6.7.2 Enhanced Management

The Alliance will (1) publish this contract management handbook and (2) provide this handbook to the UT System Office of Business Affairs for posting on the Internet, as required.

# 6.7.3 Enhanced Monitoring

Except with regard to memoranda of understanding, interagency/interlocal contracts, or contracts for which there is not a cost, the SSG (1) has established procedures (see APPENDIX 1 and APPENDIX 5) to identify contracts that require enhanced contract or performance monitoring and will submit information on those contracts to the Board of Regents, and (2) reports serious issues or risks with respect to monitored contracts to the Board of Regents (ref. *Texas Government Code*, Section 2261.254).

In addition, the SSG has developed procedures (see APPENDIX 1 and APPENDIX 5) and will comply with a purchasing accountability and risk analysis procedure providing, among other things, for (1) assessment of risk of fraud, abuse or waste in the sourcing and contracting processes, and (2) identification of contracts that require enhanced monitoring (ref. *Texas Government Code*, Section 2261.256).

In connection with contracts for the purchase of goods/services with a value exceeding \$5 million, *Texas Government Code*, Section 2261.255 requires the SSG to verify in writing that the solicitation process complies with state law and UT System policy and submit to the Board of Regents information on any

potential issue that may arise in the solicitation, purchasing or contractor selection process.

# 6.7.4 Enhanced Reporting

The SSG complies with contract reporting requirements for contracts for the purchase of goods/services with a value exceeding \$1 million (ref. *Texas Government Code*, Section 2261.254).

In addition, among other statutory and regulatory reporting requirements, the SSG provides, through the UT System Office of Business Affairs, notice including the nature of the goods or services, the term, amount and vendor name, to the LBB for all contracts (a) with a maximum value over \$10 million, and (b) contracts with a value over \$1 million that are not competitively procured. The SSG must also provide an attestation to the LBB on the form provided by the UT System Office of Business Affairs, consistent with the specific requirements of Section 7.12 of HB 1 (2015). These requirements apply without regard to source of funds or type of contract or purchase order.

Note: This Handbook does not attempt to identify all applicable reporting requirements.

#### Where can I go for more information?

Section 7.12 of HB 1 (2015)

Texas Government Code, Chapter 2261, Subchapter F

Texas Government Code, Section 2261.253

Texas Government Code, Section 2261.254

Texas Government Code, Section 2261.255

Texas Government Code, Section 2261.256

Section 6.7.1 – Enhanced Transparency

Section 6.7.3 - Enhanced Monitoring

Section 6.7.4 - Enhanced Reporting

Chapter 7 – Contract Administration

Section 7.1.6 - Risk Management

<u>APPENDIX 1 – Competitive Sourcing Guidelines</u>

APPENDIX 5 - SSG SRM Guidelines

# 6.8 Authority to Sign Contracts

# 6.8.1 Actual Authority, not Apparent Authority

As state agencies, institutions have only the power and authority that is granted by law or that may be reasonably inferred from law. An institution, just like a corporation or other business entity, acts through its officers and employees. In the case of a private business, an officer or employee with apparent authority may commit the business to legal obligations. Actual authority is not required.

On the contrary, only institution representatives with actual authority, delegated by a written memorandum, may commit Institution to legal obligations, including contracts. It is important for institution officers and employees to know whether they have delegated authority to act on behalf of the institution because Institutions cannot legally perform obligations that are agreed to by representatives who do not have actual authority to do so. For example, if an invoice is submitted to an Institution under a contract that is signed by an employee who lacks actual authority, the institution may not pay the invoice. This situation may embarrass the institution and damage the institution's business reputation. In addition, institutional representatives who enter into obligations on behalf of the Institution, but do not have actual authority to do so, may be personally responsible for those obligations.

The Texas Education Code gives the Board of Regents the authority to govern and operate the UT System. The Texas Education Code also authorizes the Board of Regents to delegate any power or duty to a committee, officer, or employee. In many instances, the Board of Regents has delegated its authority to officers pursuant to the Regents' Rules. Subject matter generally determines which officer receives delegated authority from the Board of Regents to bind an institution. It is not the purpose of this overview to cover all delegations; Institutions may refer to the OGC Delegations of Authority (http://www.utsystem.edu/ogc/contracts/delegation.htm) for charts summarizing current delegations at Institutions.

Pursuant to Rule 10501, Section 2.1, the Board conditions its delegation of authority to sign contracts on the delegate's compliance with applicable laws and special instructions or guidelines issued by the Board, the Chancellor, an Executive Vice Chancellor and/or the Vice Chancellor and General Counsel. As an example, special instructions or guidelines issued by the Vice Chancellor and General Counsel include the OGC Contract Review Procedures posted on the OGC website (see link below).

Delegations of authority directly relevant to the SSG are attached as APPENDIX 18.

#### Where can I go for more information?

Texas Education Code §65.31

Texas Education Code §65.34

Texas Government Code §2261.254

Regents' Rule 10501 Delegation to Act on Behalf of the Board

Regents' Rules and Regulations

**UTS145 Processing of Contracts** 

Flow Chart of Steps 1 through 9 for UTS145 (UT Authentication required)

OGC Delegations of Authority web page

Contract Review Procedures on OGC Contracting & Procurement Practice Group web site

OGC Contracting & Procurement Practice Group web site

<u>APPENDIX 18 – SSG Delegations</u>

# 6.8.2 Authority to Sign Contracts

Two important types of delegations to be aware of are: (1) the authority to sign contracts, and (2) the authority to approve the expenditure of funds from budget accounts. It is important to note that authority to authorize the expenditure of funds does not authorize an employee to sign contracts.

Regents' Rule 10501 serves to outline matters for which Board of Regents ("Board") approval authority is delegated and matters for which the Board has specifically retained approval authority. The Rule is critical to the efficient operation of a governing board responsible for direction and oversight for 14 separate entities with unique institutional missions and needs. Members of the Board understand their fiduciary responsibilities

and seek to delegate approval for routine purchases, regardless of dollar amount, to the most appropriate level conditioned upon compliance with state law.

Accordingly, the Board's Rules do not require that purchase contracts procured by the Alliance and signed by UT System be presented to the Board for approval, and the Office of the Board of Regents has consistently interpreted the relevant delegations of authority embodied in <u>Regents' Rule 10501</u> as exempting such contracts from submission to the Board. The details are as follows:

- Rule 10501, Section 2.2.7 exempts from Board approval "purchases made under a group purchasing program that follow all applicable statutory and regulatory standards for procurement."
- In 2011, the Alliance was specifically added to the definitions at the end of Rule 10501 to make clear that the Alliance is included within the term "group purchasing program." This amendment was routine and within the editorial authority provided to the General Counsel to the Board.
- While Section 2.2.7 expressly refers to "purchases" under a group purchasing program, the Board Office
  has long construed this Section as also exempting from Board review or approval, under Section 3.1 of
  Rule 10501 or otherwise, any group purchasing contract (master agreement) procured by the Alliance
  and signed by UT System, under which institutional purchases ultimately are made. Delegation of
  authority to make a purchase includes authorization to execute related documents, be they in the form of
  a purchase order or contractual agreement.
- Section 1.1 of Rule 10501 makes institutional presidents and executive officers at UT System
  Administration responsible for identifying contracts of such significance as to require prior approval by the
  Board, even if the contracts otherwise would be exempt from approval. In relatively rare circumstances,
  specific Alliance contracts have been identified as requiring Board approval.

As noted above, the exemption referenced in Rule 10501, Section 2.2.7 relates to "purchases made under a group purchasing program that follow all applicable statutory and regulatory standards for procurement." UT System recognizes the importance of ensuring that group purchasing organizations (GPOs) conform to applicable statutory and UT standards in procuring contracts used by UT System institutions. To that end, UT System operates an annual GPO accreditation program to assess on an ongoing basis whether GPOs meet these standards. The Alliance, as UT System's in-house GPO, is subject to the same accreditation assessments as any external GPO.

Where can I go for more information?

Regents' Rule 10501 Delegation to Act on Behalf of the Board Regents' Rules and Regulations

# 6.9 Required Check of Vendor Hold Status

Not earlier than the seventh (7<sup>th</sup>) day before and not later than the date of entering into the contract, the SSG must determine whether a payment law prohibits CPA from issuing a warrant or initiating an electronic funds transfer to the vendor ("vendor hold status"). The determination must be made in accordance with the comptroller's requirements no later than the date UT System signs the contract. (ref. Section 2252.903, *Texas Government Code*)

Where can I go for more information?

Texas Government Code §2252.903
Texas Government Code §2107.008
Section 3.7 – Payment Types
Section 7.4 – Invoices and Payments

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# **6.10 Execution of Alliance Contracts**

All Alliance contracts are signed by the UT System Executive Vice Chancellor for Business Affairs or a duly authorized delegate, pursuant to Regents' Rule 10501

Only contractor's employees authorized to bind the contractor to contract terms may sign the contract on behalf of the contractor.

Prior to submittal of contracts for signature, the contract manager must adhere with the guidelines in *Contract Processing Guidelines* APPENDIX 22.

Where can I go for more information?

<u>Section 6.8.2 – Authority to Sign Contracts</u> <u>APPENDIX 22 – Contract Processing Guidelines</u>

### **CHAPTER 7**

# **CONTRACT ADMINISTRATION**

Contract administration and oversight includes the following seven (7) general processes:

- Planning
- Monitoring Performance
- Change Management
- Payment Approval
- Dispute Resolution
- Termination
- Contract Close-out

The primary tasks of contract administration include:

- Verifying contractor performance for purposes of payment;
- Identifying any material breaches of the contract by assessing the difference between contractor's actual performance and contract requirements;
- Determining if corrective action is necessary and taking action, if required; and
- Developing a completion plan for contractor exit requirements, including acceptance of the goods/services, final payment, and contract close-out.

# 7.1 Planning

As previously mentioned, planning for contract administration should be simultaneous with drafting of the SOW for the solicitation. Procedures for contract administration should be described in the solicitation. At the same time, the SSG should appoint, coordinate and schedule resources for the contract administration team that will assist with performance of contract administration procedures.

To properly plan for contract administration, the SSG must thoroughly understand all of the components of the solicitation and the contract. Examples include:

- Proposed contract outcomes and related performance measures.
- Scheduling for deliverables, if applicable.
- Links between the payment schedule and significant deliverables.
- Total contract cost, including any indirect cost allocation for the goods/services to be provided under the SOW.
- Identification and management of potential contract risks.
- When, where, and how the contract is to be performed, including delivery of goods/services.
- Institution's right to inspect and accept or reject the goods/services, as well as any conditions related to acceptance or rejection.
- Effective date, completion date, contract term extension options, and other dates applicable to contract performance.
- Contractor's contact information for correspondence, payment and notice (including address, email, telephone and fax and other contact information).

#### Where can I go for more information?

#### Chapter 2 - Planning

#### 7.1.1 Statement of Work

Before the solicitation is issued, contract administration begins with the development of a clear and concise SOW. The SOW is the roadmap for contract administration. The goal of contract administration is to ensure the contract is satisfactorily performed by contractor and the responsibilities of the contract parties are properly discharged. Effective contract administration helps to minimize (or eliminate) problems, disputes and claims.

#### 7.1.2 Communication

Communication is a critical factor in successful contract administration. It is essential for contract administrators to (1) understand the provisions of the contract, (2) communicate contractual obligations to all parties involved, and (3) closely monitor contract performance over the entire term of the contract. The contract manager's role includes ensuring, to the extent possible, that the contract requirements are satisfied, that the goods/services are delivered in a timely manner, and that the financial interests of the Alliance are protected.

# 7.1.3 Familiarity with Contracting Principles

Contract managers must be aware of and understand general contracting principles because those principles impact the SSG's responsibilities in administering the contract.

# 7.1.4 Central Contract Repository

The SSG maintains a copy of all contracts on file in a central repository, which may be an electronic repository. A central repository will facilitate reporting, audits and responses to requests for public information, as well as allow contract managers access to useful information in past and present contracts.

#### 7.1.5 Master Contract Administration File

Ideally, the SSG should keep one complete master contract administration file. That file will provide a basis

for responding to questions and resolving contract issues, if any. Throughout the life of the contract, the contract administration file might include the following, as appropriate:

- A copy of the current contract and all amendments (including amendments made by letter);
- A copy of all specifications, drawings, manuals, terms posted on the Internet or other documents incorporated into the contract by reference;
- A list of all prior contracts with the same contractor (if those contracts offer valuable historical data);
- If the goods/services were competitively procured, documentation evidencing the Alliance's need for the goods/services, the solicitation, contractor's proposal, the proposal scoring sheet summarizing the scores for all proposals, the best value justification for the successful proposal, and the notice of award;
- If the goods/services were not competitively procured, documentation evidencing the Alliance's need for the goods/services, the exclusive acquisition justification, the best value justification for the sourcing event;
- A list of contractor work product submittal requirements and deliverables (note: this should be maintained by affected institutions, not the SSG);
- An inventory of Alliance furnished property or services;
- An inventory of all Alliance information furnished to contractor;
- A copy of the post-award conference summary, if conducted;
- A copy of the compliance review schedule, if applicable;
- A copy of all correspondence related to the contract;
- The originals of all contractor work product data and report submittals (note: this should be maintained by affected institutions, not the SSG);
- A copy of all routine reports required by the contract, including sales reports, pricing schedules, approval requests, and inspection reports;
- A copy of all notices to proceed, to stop work, to correct deficiencies and other notices(note: this should be maintained by affected institutions, not the SSG);
- A copy of all Alliance approvals, including approvals of contractor's materials, quality control program and work schedules;
- Any minutes taken of meetings with contractor, including sign-in sheet, agenda and handouts, as appropriate;
- A copy of all contractor invoices and supporting documentation, including information regarding prompt payment discounts, contract deductions and fee adjustments(note: this should be maintained by affected institutions, not the SSG);
- Copies of any contract audits;
- Copies of original HSP and revisions, if any; and
- Copies of HUB Progress Assessment Reports (Note: these should be maintained by affected institutions, not the SSG).

# 7.1.6 Risk Management

To help manage contract risk for significant contracts, the SSG should complete a risk assessment (see APPENDIX 1, Attachment 2 Risk Matrix & Contract Monitoring Plan) to (1) document the SSG's initial perception of the level of risk, (2) identify specific risks, (3) determine the level, type and amount of management oversight and resources needed to plan and implement the contract from beginning to end, and (4) identify and assign personnel to assist with the contract management process.

As the risk associated with a particular contract increases, the level and degree of executive management sponsorship, participation and oversight should be increased by a corresponding level.

7.1.6.1 <u>Assessment of Contract Risk</u> - Risks are inherent in all the stages of the contract. Limited resources (time and money) necessitate the use of contractual risk assessment tools because there is not sufficient time to oversee all aspects of every contract. An effective risk assessment model will help focus contract monitoring resources on contractors with the highest risk of noncompliance.

The contract risk assessment is a dynamic process that should be updated regularly to reflect the actual results of the contract monitoring program. For example, if a contractor has fallen significantly behind schedule in delivering goods/services, the risk assessment should be updated to indicate that elevated risk. The elevated risk should be incorporated into the contract monitoring program. Likewise, if a contractor is well ahead of schedule in delivering

goods/services, the risk assessment and the contract monitoring program should be updated to indicate that lower level of risk.

- **7.1.6.2** Risk Factors, Weights and Rating Risk factors are indicators that assess the risk to the Alliance if the contract or project objectives are not achieved. General risk factors may include:
  - Contractor's past performance (and past performance of similar contractors);
  - Contractor's turnover in key personnel;
  - Dollar value of the contract;
  - Information obtained from contract monitoring, such as the variance between contractor's expected and actual performance;
  - · Significant problems with contractor's invoices;
  - Results of previous contractor monitoring site visits;
  - Results of site visits completed by other divisions within the same institution or by other state agencies, that contract with the same contractor;
  - Length of time since the last site visit; and
  - Contractor's experience performing the specific work.

Once the risk factors are identified, weights might be assigned to each factor. Weights indicate how significant each factor is in identifying contractors who should be monitored. However, weights can also be designed to ensure statutory or policy requirements. For example, if a policy requires a site visit every three years, the assigned weight would be indicative of the period since the last site visit.

Next, the SSG might rate each contractor on the risk factors. Consider using a three-point scale, where three (3) is high risk, two (2) is medium risk and one (1) is low risk. Institutions might define their own past performance risk factors and weights.

Risk analysis may be used to identify contractors with the highest risk level that should be monitored more closely. Risk analysis may also be used to identify specific areas of risk within a contract that should be monitored.

# 7.1.7 Contract Management Responsibilities

The typical duties of the SSG team member assigned responsibility may include:

- Participating in developing the solicitation and drafting the sample contract. Contract administration processes must be considered during development of the solicitation and the sample contract.
- Consulting with Alliance legal counsel to address any legal issues related to the sample contract.
- Reviewing solicitation responses to determine if contractor's compensation structure is appropriate for the SOW.
- Lead post ward meeting and contract kick-off events
- Serving as contractor's official point of contact with the Alliance for the contract.
- Receiving and responding to communications between contractor and the Alliance.
- Consulting with the HUB office regarding HSP changes and HUB reporting.
- Managing, approving, and documenting all amendments to the contract.
- Managing any SSG property (including computers, telephones, equipment, furniture, and identification badges) used by contractor when performing its duties and obligations under the contract.
- Identifying and resolving issues and disputes with contractor in a timely manner.
- Implementing a quality assurance process.
- Maintaining appropriate contract records (see <u>Section 2.6</u> of this Handbook).
- Documenting significant contract events.
- Monitoring contractor's performance to ensure conformance to contract requirements.
- Exercising appropriate contract remedies when contractor's performance is deficient.
- Performing contract close-out process, including ensuring the contract file contains all necessary contract documentation, formal acceptance documentation, and documented lessons learned.

# 7.1.8 Developing the Contract Management Team

The number of participants in the contract management process will vary in number from one person to several people depending on the dollar value, term, level of risk and complexity of the contract. At the beginning of solicitation development, the SSG sourcing lead should coordinate with the contract management team lead and other individuals who will be responsible for management of the contract. The SSG should assign roles and responsibilities to each member of the contract management team, including:

- Determining the sequence of activities, dependencies, required or desired outcomes, and acceptable performance levels.
- Developing a timetable (with start and end dates) for each performance component, including milestones with accompanying timeframes, and monitoring and reporting requirements.
- Monitoring and documenting contractor activity on a specified frequency to identify any problem areas.
- Meeting with contractor on a regular basis to review progress, discuss problems and consider necessary changes.
- Providing access to state facilities, equipment, data, staff, materials and information.
- Contacting other staff as necessary to obtain equipment and data.
- Establishing scope of authority, clear lines of communication and reporting protocol for individuals who will interact directly with contractor.
- Establishing control of correspondence, data and reports.
- Identifying potential problems and solutions.
- Defining terms or conditions of default.
- Establishing a procedure, identifying a responsible person and establishing for handling noncompliance.
- Establishing a procedure and timeframe and identifying a responsible person for making necessary contract decisions, amendments, modifications, and changes.

NOTE: Most contract managers do *not* have authority to:

- Instruct contractor to start work before the contract is fully executed (signed by both parties);
- Change the terms or scope of the contract without a formal written amendment;
- Direct contractor to perform work that is not specifically described in the SOW and funded by the contract;
- Extend the term of the contract without a formal written amendment (unless unilateral extensions are expressly allowed by the contract); or
- Allow contractor to incur costs in excess of the cap or limit set by the contract.

Generally, contract managers who take those actions are acting outside the course and scope of their employment.

#### 7.1.9 Post Award Conference

7.1.9.1 <u>Informal or Formal Conference</u> – The SSG may hold an informal or a formal post-award conference with contractor personnel responsible for administering the contract. Although contractor personnel involved in the sourcing process should already be aware of the contract requirements, the post-award conference ensures that contractor personnel who were not involved in the sourcing event, but will be responsible for contract administration, understand the contract requirements. The conference should be held as soon after contract execution as practical. The conference will help identify contract requirements and avoid potential misunderstandings early in the life of the contract. The post-award conference should NOT be used to change contract requirements.

Not every contract will require a formal post-award conference; however, for every contract there should be some form of discussion after award between the SSG and contractor personnel responsible for performing the contract, to review the applicable performance requirements and administration procedures.

For less complex, low risk, low-value contracts, a telephone call to contractor may be sufficient.

During the telephone conversation, the SSG should review major contract requirements with contractor (including the value of contract, major performance milestones [deliverables, reports, and meetings] and time and place of delivery).

Factors used to determine the need for a formal post-award conference include:

- Type of contract;
- Level of risk associated with the contract;
- Contract value and complexity;
- Term of contract, period of performance and/or delivery requirements;
- Alliance's sourcing history for the goods/services;
- Experience and expertise of contractor;
- Urgency of delivery schedule;
- Alliance's prior experience with contractor;
- Any special or unusual contract requirements;
- Any special or unusual payment requirements; and
- HUB Subcontracting requirements (if applicable)

#### 7.1.9.2 Agenda – The post-award conference agenda may include the following, as appropriate:

- **Introduction.** Introduce all conference attendees and identify SSG, Alliance personnel, and contractor points of contact.
- **Purpose.** Clearly communicate the purpose of the meeting: to identify contract requirements. Specify that contract requirements will not be revised or re-negotiated at the conference.
- **Scope.** Review the goods/services to be delivered under the contract.
- **Terms.** Summarize contract terms and conditions, including unique and important provisions. Summarizing terms and conditions will provide attendees a better understanding of contract requirements and help reduce misunderstandings.
- Requirements. Discuss contractor's technical requirements and reporting obligations under the contract. Emphasize the importance of timely compliance with reporting requirements.
- Administration. Discuss applicable contract administration procedures, including contract monitoring and progress measurement.
- **Rights.** Discuss other rights and obligations of the Alliance and contractor. Summarize Alliance's contractor performance evaluation procedures, including evaluation of performance during the term and at the conclusion of the contract. Mention that performance evaluations may be considered in the award of future contracts.
- Potential Problems. Address potential contract problems and possible solutions.
- Payment. Discuss invoicing requirements and payment procedures, including any
  payments based on milestones achieved by contractor, and HUB Subcontracting Progress
  Assessment Report requirements (if applicable).
- Authority. Identify the roles and responsibilities of contract managers, contract administrators, project managers, key personnel, and other staff. Explain limits of authority for SSG and Alliance personnel. Obtain the limits of authority for contractor personnel.

The SSG should summarize the conference in writing and retain the agenda and summary in the contract file. The summary should include topics covered at the conference, attendees, and action items with responsible individuals and due dates. Copies of the conference summary should be distributed to all conference attendees.

The SSG's "How-to" Guidelines for Post Award Conference relating to post-award conferences are attached as APPENDIX 19.

# 7.2 Performance Monitoring

Performance monitoring is a key function of proper contract administration that helps the SSG (1) confirm that contractor is performing all if its duties and obligations in accordance with the terms of the contract, and (2) identify and address any developing problems or issues. Contract monitoring may be viewed as:

- A preventive function;
- An opportunity to determine contractor's need for technical assistance; and
- A valuable source for information concerning the effectiveness and quality of goods/services being provided.

Performance monitoring tools should be specified in the solicitation and included in the contract. Reporting and testing are examples of contract monitoring tools. The SSG may not be able to enforce reporting or testing requirements that are not adequately documented in the contract.

A sample PBR Checklist and Summary is included as part of APPENDIX 5 - Attachment 1.

# 7.2.1 Monitoring Program

Not all contracts will require extensive monitoring. The level of monitoring will depend on many factors including the dollar value of the contract, the complexity of the goods/services, the level of contract risk, and the Alliance's experience with contractor.

# 7.2.2 Determining What to Monitor

When determining what aspects of a contract or of contractor's performance to monitor, consider the following questions:

- How will the SSG know that contractor is complying with contract requirements?
- How will the SSG know the contract is performing satisfactorily?
- How will the SSG know whether affected institutions are satisfied with the contractor's performance, in the following sample areas:
  - Whether the institution is receiving the goods/services as required by the contract, including:
    - Confirming the Institution does not receive less goods/services than required by the contract;
       and
    - Confirming the institution does not receive the wrong goods/services.
  - Whether the institution is accurately charged for the goods/services, including:
    - Confirming allowable contractor expenses are not used for non-allowable costs (i.e. gifts, etc.); and
    - Confirming contractor accurately reports its progress on providing the goods/services.
  - Whether contractor makes satisfactory corrections to goods/services identified as not meeting contract requirements.
  - Whether contractor protects the institution's assets.
  - Whether the contract includes administrative fees, rebates, or incentives.

If the contract includes a provision for administrative fees (supplier pays UT System a percentage rebate based on total net sales), the contract manager should refer APPENDIX 21- Guidelines for the Management Administrative Fee Process

Also consider the impact the contract payment methodology will have on the monitoring program. For example, if payment is based on a firm fixed-price (a specific amount of money for a unit of the goods/services), it is not necessary to verify contractor's expenses since contractor's expenses are not relevant to this type of contract.

If the contract is a cost reimbursement contract institution pays contractor's cost *plus* a percentage of overhead and profit), the Alliance should consider including in the contract provisions allowing affected Institutions to monitor the following:

- Were the invoiced goods/services actually purchased by contractor?
- Were the invoiced good/services used by contractor to fulfil the contract?
- Were the goods/services necessary and reasonable to fulfil the contract?
- Did the goods/services meet contract quality and quantity specifications?
- Was the institution charged for the goods/services more than one time (for example, in both overhead and profit)?
- Were the goods/services included in contractor's institution-approved budget?

The institution's purchasing under an Alliance-sourced contract should review the contract to see how the costs are reimbursed. Many contracts require that all costs be included in the original budget provided by contractor and approved by the institution in writing. In some cases, the contract may specify that certain costs (such as the purchase of a vehicle or use of a subcontractor) require approval by the Institution *prior* to purchase.

NOTE: If the institution receives grant money to pay for goods/services, the institution must consider the nature of the relationship with contractor. Is the relationship a vendor relationship or a sub-recipient relationship? See OMB Circular A-133, Section 210, posted at <a href="https://www.federalregister.gov/documents/2015/07/14/2015-17236/audits-of-states-local-governments-and-non-profit-organizations-omb-circular-a-133-compliance">https://www.federalregister.gov/documents/2015/07/14/2015-17236/audits-of-states-local-governments-and-non-profit-organizations-omb-circular-a-133-compliance</a> for guidance on this relationship determination. If the relationship is that of a sub-recipient, then federal guidelines and cost principles must be followed. The Uniform Grant Management Standards published by CPA at <a href="https://comptroller.texas.gov/purchasing/grant-management/">https://comptroller.texas.gov/purchasing/grant-management/</a> provides additional guidance.

#### Where can I go for more information?

APPENDIX 21 – Guidelines for the Management of Administrative Fese Process <u>OMB Circular A-133, Section 210 at Federal Register web site</u> Uniform Grant Management Standards at Texas Comptroller web site

# 7.2.3 Monitoring Tools

The SSG should establish expectations so that affected Institutions and contractor personnel understand (1) the contract requirements that will be monitored, and (2) the evaluation criteria for each contract requirement.

Monitoring tools include:

7.2.3.1 <u>Site Visit</u> – Contracts that are complex or have a high degree of risk may require visits to contractor's facilities. Site visits may be used to verify that contractor's performance complies with the contract schedule and other contract requirements (for example, dedication of sufficient resources and appropriately qualified personnel to performance of the work). Site visits help emphasize to contractor the importance the Alliance places on the contract. Site visits also provide enhanced communication between the SSG and contractor.

Site visits may be comprehensive (full scope) or limited to particular issues (limited scope). Full scope site visits are typically scheduled visits to contractor's place of business. They are based on risk assessment and cover a broad range of contract compliance and performance issues. Limited scope site visits typically focus on a specific problem. Examples of some typical reasons for considering a limited scope site visit include the following:

Contractor is responsible for administering funds from two sources and one funding source
has noted serious problems with the way contractor used the funds.

- Other contractors have failed to comply with a particular contract requirement and there is an indication this contractor might also have failed to comply.
- Inconsistencies in invoices are identified and clarification from supporting documents is necessary.
- Contractor has proposed a corrective action plan for a contract compliance problem, but the SSG or affected institutions are not certain the proposed solution will resolve the problem.

To perform a site visit, the SSG or affected institutions should:

- Develop a comprehensive and objective site monitoring checklist that:
  - Focuses on desired contract outcomes, but also includes contract compliance requirements. Site monitoring criteria should reference the applicable contract requirement.
  - Assesses contractor performance consistently. For example, minor or inconsequential noncompliance should be identified. List contractor noncompliance and errors that will be considered minor or inconsequential. Also, identify contract compliance areas where monitors may exercise judgment.
  - Specifies the number of items or documents that will be reviewed to evaluate each element of the monitoring checklist. Do not disclose specifics of sample sizes or the monitoring checklist to contractor. For example, the affected institutions may indicate they will review invoices and supporting documents, but should not disclose the Institutions will review invoices and supporting documents for December 2019.
  - Allows the site monitor to focus on the highest risk areas of the monitoring checklist.
- Establish standards, procedures and documentation requirements. For example:
  - Describe the standards, procedures and documentation required for the site monitor to bypass an area of the monitoring checklist. For instance, the checklist may specify that if the site monitor determines that no errors in contract reporting have been noted for the past two years, then, with concurrence from the contract manager, the site monitor may omit the contract reporting portion of the monitoring checklist for the current site visit. The site monitor must document the justification for omitting the contract reporting portion of the checklist on the site monitoring checklist by including the following note "No problems identified prior two years not monitored this year."
  - Allow space on the checklist (or on a separate document) to record results of the site visit. For instance, if the monitoring checklist requires review of invoices for five months, then the documentation should include the identification of the months monitored and the results of the review for each month.

#### Sampling and Population:

- Ensure the population is complete by including all files relevant to the contract.
   Contractor should never be the one to select the samples for review.
- If contractor submits the names of the clients as part of the normal expenditure draw, then the sample can be selected from the client list. Ensure that the clients on the list are paid for by the institution.
- If contractor cannot locate the sample item selected, it may or may not indicate a problem. Before agreeing to substitute an alternate file, consider the circumstances of the "lost" sample item and determine if the explanation is reasonable or if the site monitor suspects that contractor did not want the site monitor to see the file.

- Tailor the site monitoring checklist for each contractor and each contract. While there will
  be standard items the institution will review for all contractors, each contractor and contract
  should be reviewed for specific site monitoring requirements unique to that contract or
  contractor. In addition, consider the following:
  - Review specific contract requirements to determine if these merit site monitoring.
  - Look for items that fall just below an amount requiring additional approval.
  - Consider problems contractor has had in the past or what is likely to cause problems for this contractor. Are parts of the contract new to contractor? For example, contractor may be providing the same services but to a different population during this contract.
  - What types of items do not need to be monitored and why? For example, if contractor
    uses an information database the institution tested under previous contracts, then the
    risk associated with that database may be low and may not need to be reviewed this
    year.
  - Has another institution or another department of the same institution conducted a site visit? If so, the institutions or departments could coordinate and conduct only one site visit instead of two.
- Site Visit Reports. The site visit report is a written record of the site visit work and should be retained in the appropriate contract file. A copy of the report or a summary may be sent to contractor.

Even if contractor corrects a problem detected during the site visit while the site monitor is at contractor's facilities, the site monitor is obligated to include the problem in the site visit report. The notation in the site visit report will remind the site monitor to follow up on the problem on future visits to confirm the problem has been corrected.

Include what has been learned during this site visit in the risk assessment and contract requirements in the next sourcing event, if appropriate. If the site monitor or contractor recommends changes for the next sourcing event, include the recommendations in the site monitoring reports.

- **7.2.3.3** <u>Desk Review</u> A desk review includes a review of reports submitted by contractor. A desk review should include:
  - Comparison of contractor's actual performance against contract requirements to confirm contractor is performing in accordance with the contract requirements.
  - Comparison of contractor's actual expenditures to the institution-approved budget to confirm contractor is complying with the approved budget.
  - Comparison of the current reporting period to prior reporting periods to identify any
    unexplained trends and determine whether contractor is performing work significantly
    different during this reporting period than during the prior reporting period.
  - Comparison of contractor's reports to reports from other contractors performing similar work.
  - Comparison of relationships between key components of the reports such as:
    - Cost per unit of goods/services against percentage of fees charged to the contract;
    - Change in variable costs for each unit of goods/services; and Reported salaries against the contract staffing plan.
  - Comparison of the report to known elements of contractor's operating environment to determine, for example, if a weather emergency in contractor's geographic area increased

the cost of supplies or caused a temporary reduction in units of goods/services provided.

7.2.3.3 Expenditure Document Review – An expenditure document review includes analysis of contractor invoices (including fees for goods/services and expenses) to determine (1) if the fee rates and expenditure items are permitted under the terms of the contract, and (2) if the supporting documentation (including cost reports, third party receipts for expenses, and detailed client information) adequately support the invoice. If contractor consistently provides improper invoices or supporting documentation is insufficient to support the invoices, consider implementing additional monitoring such as site visits.

# 7.2.4 Use of Contract Monitoring Findings

The SSG should design the monitoring program to include appropriate follow up on contract monitoring findings. Monitoring reviews, audits, and investigations should be routinely used to:

- Ensure contractor takes corrective action;
- · Identify common problem areas for training opportunities; and
- Improve future sourcing events.

Follow up helps bring contractor back into compliance with contract requirements. Follow up is essential since problems will not correct themselves through identification and reporting alone.

Contract monitoring findings should also be used to improve the contract requirements for future sourcing events. Unnecessary constraints or inadequate specifications should be noted for incorporation into future solicitations.

# 7.2.5 Monitoring by Third Parties

In some instances, the obligation of monitoring the progress of a contract is assigned to another contractor. This is also known as independent oversight. For highly technical work, third-party subject matter experts may perform monitoring services independently or in conjunction with SSG staff.

Where can I go for more information?

APPENDIX 5 -SSG SRM Guidelines

# 7.3 Contract Reporting Obligations

Contract reporting obligations include (1) contractor reports to the SSG contract administrator, (2) SSG contract administrator reports to executive management, as appropriate, and (3) SSG reports to other state agencies, as appropriate.

There are generally three report types: Status Reports, Activity Reports, and Vendor Performance Reports. All serve useful functions.

# 7.3.1 Status Reports

Status reports describe the progress of the work. The content of the status report should be consistent with and track the organizational structure of the SOW (i.e. phases, segments, deliverables and products). A status report should describe status of completed work and pending work. The current status should be compared to the contract schedule. Only work that has been verified as completed and accepted should be categorized as complete. If there are any unresolved issues, those issues should be included in the status report and a resolution should be requested. If the SOW has been amended in accordance with the terms of the contract, status reports should track the original contract schedule *unless* the amendment included a revised contract schedule.

If the contract does not require contractor to provide periodic status reports, the SSG or affected institutions should routinely confirm that sufficient progress on the work is being made by contractor. Confirmation of work status may be accomplished by requesting a status update from contractor or scheduling a site visit to review progress.

# 7.3.2 Activity Reports

Activity reports describe all activity on the project. Project activity is not the same as a work status. A project may have a great deal of activity without making substantive progress. Note that activity reporting may also be a core feature of managing certain contracts. For example, contractor payments for outsourcing contracts may be based on the number of completed transactions. In that situation, activity reporting would be critical to contract administration of institutional payments under the contract.

# 7.3.3 Vendor Performance Reports

Best practice suggests that upon termination or expiration of a contract, the SSG may, as appropriate, file a Vendor Performance Report as permitted by CPA in accordance with 34 TAC §20.115(b), §20.509 and §20.585. A Vendor Performance Report may be completed and submitted to the SPSS web portal. Reporting contractor performance may facilitate resolution of contract dispute issues between Alliance and contractor. In addition, the Vendor Performance Report database provides a resource for all state agencies when reviewing proposals submitted in connection with subsequent solicitations.

#### Where can I go for more information?

Texas Education Code, §51.9335 (higher education, generally [including UTMB])

Texas Education Code §51.9337

Texas Education Code, §73.115 (MD Anderson)

Texas Education Code, §74.008 (UTMB)

Texas Government Code §§2155.070, 2155.077, 2155.089, 2262.001(5), 2262.0015, 2262.002(a) and 2262.055

34 Texas Administrative Code §§20.115, 20.285(g)(5), 20.509, and 20.581 - 20.587 CPA Vendor Performance Tracking System web page at Texas Comptroller web site

# 7.4 <u>Invoices and Payments</u>

#### 7.4.1 Invoices

Invoices submitted by contractor must comply with the contract rate schedule. Invoices should be reviewed by affected institutions to ensure that contractor's invoices correspond with contractor's progress on the work. Contractor's progress should be measurable because cost incurred or invoices submitted, in and of themselves, are insufficient indicators of contractor's progress.

Prior to payment, invoices must be approved by institutional staff familiar with the work and the current status of the work. If the institution believes that the invoice exceeds contractor's progress, the institution should request and receive contractor's explanation prior to approval of the invoice for payment. *Payment should be withheld pending the Institution's approval of contractor's progress*.

All invoices should be reviewed to ensure:

- Contractor is billing the Institution only for goods/services actually received by the institution;
- Goods/services have been inspected and accepted by the institution;
- The invoice is correct and complies with the pricing terms and other contract requirements; and
- Total payments by the institution to contractor do not exceed the contract cap or fee limit.
- Institution has received HSP Progress Assessment Reports, if required.

The institution should give contractor written notice of an error or disputed amount in an invoice not later than 21 days after receipt by the institution and shall include in such notice a detailed statement of the amount of the invoice which is disputed, as required by the Texas Prompt Payment Act, Section 2251.042(a), Government Code. Furthermore, the Institution may withhold from payments required no more than 110 percent of the disputed amount, as provided by the Texas Prompt Payment Act, Section 2251.042(d), Government Code.

# 7.4.2 Payments

Payments must be made in accordance with Applicable Laws, including the Texas Prompt Payment Act, Chapter 2251, Texas Government Code, the vendor hold requirements of <a href="Section 6.9">Section 6.9</a> of this Handbook, and University Rules. The Texas Prompt Payment Act requires that correct invoices be paid within 30 days after the date the correct invoice was received or services were performed and goods received, whichever is later. Under some circumstances, the institution may be obligated to pay contractor interest on late payments.

#### Where can I go for more information?

Texas Government Code §2251.042(a)
Texas Government Code, Chapter 2251
Section 6.9 – Required Check of Vendor Hold Status

# 7.4.3 Contractors under Alliance Contracts providing Services to Third Parties

Contracts under which contractor provides goods/services to a third party (not the Alliance) are unique in that acceptance of goods/services by the third party is not an indicator that an invoice should be paid. Problems with third party goods/services contracts generally surface after invoices are paid. Institutions handling third party goods/services contracts should incorporate contract mechanisms that ensure the institution is able to exercise remedies against contractors for poor performance and withhold future payments until performance deficiencies are corrected.

# 7.4.4 Withholding Payment

Institution employees must protect the interests of the institution. Under appropriate circumstances, it may be necessary for the institution to withhold payments from contractors. Such circumstances include:

- Material breach of the contract by contractor;
- Invoicing errors;
- Invoices that lack sufficient supporting documentation, including an HSP Progress Assessment

Report (if required);

- Offset for prior overpayments to contractor under the same contract; and
- Contractor performance does not comply with contract requirements.

# 7.5 Change Management Process

During the term of the contract it may be necessary to amend the contract. Possible modifications include changes to pricing or delivery schedule.

The SSG operates an effective change management process. Failure to manage and control contract changes can result in *unintentional* modification of the SOW, extension of the schedule, increase in contract cost, circumvention of management controls or decrease of contractor accountability.

An effective change management process includes:

- Procedures to avoid an informal undocumented change process;
- Documentation of all proposed changes and approval/disapproval;
- Evaluation of the impact of each change to contracting objectives, deliverables, schedule, cost, overhead, work-in-progress, completed work, standards, and acceptance criteria;
- Planning for requests and approvals of draws against any contingency allowance;
- Single point of contact for recommendation and authorization of all changes;
- Formal, written approval of all changes prior to contract amendment.
- Monitoring of the HSP; and
- Notification of contract amendment.

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<u>NOTE</u>: The SSG should not authorize contractor to alter performance under the contract before the formal change management process is complete, including full analysis of the change, written approval of the change, and documentation of the change through a written contract amendment, as appropriate.

# 7.5.1 Impact of Substantial Changes to Solicited Scope of Work

The contract resulting from a solicitation issued by the SSG must be consistent with the specifications and requirements of that solicitation. Contracts that are not consistent with the related solicitation may violate competitive sourcing principles, Applicable Laws and University Rules.

If a contract change is needed, the change should also be consistent with the specifications and requirements set out in the original solicitation. A significant difference between the revised SOW and the solicited SOW would be a material or substantial change to the scope of the solicitation and may not be allowed because the revised scope was not originally subjected to fair competition. To permit such a change would go against the ideas of competition and a fair playing field for all vendors. Transparency in government sourcing is a key government responsibility. As a result, Applicable Laws require that the SSG conduct a competitive sourcing process before making substantial contract changes. The specific method of competition may vary based on the type of goods/services needed.

By way of example, if a contract to buy 10 desks is amended to include 300 file cabinets, the change is outside the scope of the original contract solicitation because vendors did not previously have the opportunity to compete for the sale of 300 file cabinets. Additional vendors may have competed had they known that file cabinets were being solicited. The large volume of file cabinets (as compared to desks) may also have had an impact upon which vendors submitted offers and competed for the opportunity. Vendors not interested in the smaller solicitation may have been interested in the larger solicitation.

In determining whether a proposed amendment constitutes a significant change in scope of the original solicitation, the primary issue is generally whether the proposed change is a material or substantial change.

Material or substantial changes are not measured by the number of changes made to the original specifications. Rather, material or substantial changes are measured by whether the proposed changes would so substantially alter the original solicitation specifications that, if the SSG does not re-advertise the revised specifications, a sourcing opportunity would be denied to a vendor who may have been able to respond, or who may have been interested in responding, to the revised specifications. If the proposed changes are material or substantial, then the proposed changes will be treated as a new sourcing event and a new solicitation is needed to ensure compliance with Applicable Laws related to competitive sourcing.

Materially changing solicitation specifications after receipt of responses denies an opportunity to all vendors that might have be interested in the changed specifications to participate in the solicitation. As a result, all contract amendments are required to be within the scope of the solicitation underlying the original contract.

It is important to remember that application of the above principles will depend upon your particular facts and circumstances.

Before proceeding with a contract amendment, consult the Alliance's legal counsel for more information regarding the extent to which a contract may be changed.

#### Where can I go for more information?

APPENDIX 22 - Contract Processing Guidelines

# 7.5.2 Administrative Changes

Administrative changes to a contract are changes that are within the scope of the contract and do not affect or alter the rights of the parties. Examples of administrative changes include:

- Changes in billing instructions or contact information;
- · Corrections of typographical errors not affecting the substance of the contract;
- Changes permitted by the specific contract language; and
- Changes in SSG or contractor representatives assigned to the contract.

# 7.5.3 Substantive Changes

Substantive changes are contractual changes that affect the rights of both parties. Examples of substantive changes may include:

- Change in the price of goods/services under the contract;
- Change in the delivery schedule;
- Change in the quantity of goods/services;
- Change in specifications for goods/services;
- Change in the HSP
- Change of key personnel assigned to work on the contract; and
- Change of any terms and conditions.

# 7.5.4 Constructive Changes

Constructive changes to the contract may occur if an institution directs contractor to perform in a manner that differs from the terms of the contract. For example, if contractor perceives that work that exceeds the scope of the contract was ordered by the institution, contractor may claim that the contract was "constructively" changed. Contractor may be entitled to additional compensation as a result of constructive changes. Constructive changes may occur when institutional personnel:

- Provide suggestions to a contractor;
- Accelerate the delivery schedule;
- Direct that the work under the contract be performed in a manner that differs from the contract requirements;
- Change the sequencing of the work;
- · Delay accepting or rejecting deliverables;
- Delay reviewing invoices and approving payment; and
- Interfere with or hinder contractor's performance.

# 7.6 Dispute Resolution Process

Appropriate dispute resolution is an essential contract management skill. Early identification of issues, effective communication with contractor, and providing contractor with written notice of issues raised by the SSG (including a formal request to cure or a less formal written process) is crucial.

The goal of the dispute resolution process is to resolve contract issues through direct negotiation of SSG and contractor representatives, before the issues need third party resolution. To avoid escalation of contract issues and to ensure the SSG does not alienate contractor representatives, it is imperative that SSG personnel respond promptly to all contractor inquiries. Initial steps to be taken are:

- 1. Identify the Issue. Many times what appears to be an issue can be resolved before the issue becomes a problem by providing contractor with information or clarification.
- Research Facts. When investigating contract issues, the SSG should obtain as much factual information as possible from as many relevant sources as possible, including the institution and contractor.
- Evaluation. The SSG should review all of the factual information and the contract requirements. After discussing with all decision makers, the SSG should determine an appropriate course of action.

# 7.7 Termination

Contract termination should be the last resort and should be rare. Contract termination reflects a failure by all parties to the contract.

When the contract terms permit termination, the parties are no longer obligated to continue performance of their duties and obligations under the contract. Depending on the specific contract terms, parties may terminate without cause (Termination for Convenience), with cause (Termination for Default) or for force majeure.

#### 7.7.1 Termination for Convenience

If the contract permits the Alliance to terminate for convenience (also known as no-fault termination), the Alliance may terminate the contract at any time in its sole discretion, if termination is in the best interest of the Alliance.

7.7.1.1	Notice - When terminating, the Alliance must comply with the contract terms, which will most
	likely require the Alliance to provide contractor written notice specifying the date of termination.
	The termination notice should be provided to contractor in accordance with the contract terms.
	A termination notice may include wording similar to the following:

Pursuant to Section \_\_\_\_\_ [Insert Section number for Alliance's right to terminate without cause], which permits Alliance to terminate without cause, this contract is hereby terminated effective [date]. Contractor must immediately stop all work, terminate subcontracts, and place no further orders.

In accordance with this Notice of Termination, Contractor must:

- 1. Retain adequate records of Contractor's compliance with this notice, including the extent of completion of the work on the date of termination.
- 2. Immediately notify all subcontractors and suppliers, if any, of this notice of termination.
- 3. Notify the Alliance Contract Administrator [name], of any and all matters that may be adversely affected by this termination; and
- 4. Take any other action required by the Alliance to expedite this termination.

**7.7.1.2** <u>Final Payment</u> - Contractor will generally be paid for fees and allowable costs incurred up to the termination date. The institution will not be responsible for payments to contractor related to work performed or costs incurred after the termination date.

When the institution receives the final invoice from contractor for work performed prior to the termination date, the institution should thoroughly review the invoice to ensure that all charges are appropriate and comply with the terms of the contract as altered by notice of termination.

#### 7.7.2 Termination for Cause

The Alliance may be able to terminate a contract for cause if contractor failed to perform its duties and obligations under the contract and did not cure the failure within any cure period specified by the contract. A failure to perform may also be referred to as a breach or a default. If program staff considers terminating the contract for cause, the SSG will contact the Alliance's legal counsel for guidance and assistance.

The Alliance is not required to terminate a contract even though the circumstances permit termination. The Alliance may determine that it is in the Alliance's best interest to pursue an alternate resolution. Examples of alternatives may include extending contractor's delivery or completion date, allowing contractor to continue working, or working with contractor's surety (company that issued contractor's performance bond) to complete the outstanding work.

Termination for cause should be used only to protect the interests of the Alliance and should be used only as a last resort.

Factors to consider prior to terminating for cause include:

- Has the Alliance done everything within reason to assist contractor in curing the contractual failure?
- The specifications, terms and conditions of the contract, Applicable Laws and University Rules.
- The nature of the contractual failure and the explanation provided by contractor for the failure.
- The urgency of the Alliance's need for the goods/services.
- The advantages and disadvantages of allowing contractor to continue performance.
- The availability of the goods/services from other sources.
- The time required to obtain the goods/services from another source (including the solicitation process) as compared to the additional time the current contractor needs to complete the work.
- The availability of funds to re-purchase the goods/services.
  - 7.7.2.1 Potential for Damages If a contract is terminated for failure to perform, contractor may be liable for damages. However, the contract may limit the damages the Alliance may recover. The Alliance may attempt to include re-sourcing costs and other expenses in the calculation of damages it seeks to recover from contractor. However, obtaining an award of damages may require protracted legal action. If the Alliance is awarded damages, contractor may not be financially capable of paying and the Alliance may never recover the damages.
  - 7.7.2.2 <u>Cure Notice</u> When terminating for cause, the Alliance must comply with applicable contract terms. In most situations, the contract will require the Alliance to provide contractor written notice (1) specifying contractor's default that authorizes the Alliance to terminate the contract, and (2) indicating that if contractor does not cure the default within the cure period specified by the contract, the Alliance intends to terminate the contract. This notice is sometimes referred to as a cure notice.

The format for a cure notice may be as follows:

Contractor is notified that the Alliance believes contractor breached the contract as follows: [specify failures of contractor to perform its duties and obligations under the contract].

Unless contractor cures [this/these] breach(es) within \_\_\_\_\_ days after the date of this letter, the Alliance may exercise its rights under the contract and applicable laws, including termination of the contract for cause in accordance

with Section	
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Another format for a cure notice is:

Because contractor failed to perform its duties and obligations under the contract within the time required by the contract terms, the Alliance is considering terminating the contract under Section(s) \_\_\_\_\_.

Pending a final decision, the Alliance is asking contractor to submit written information, if any, regarding whether contractor's failure to perform was the result of force majeure or other excusable causes. Please submit this information to the Alliance within \_\_\_\_ days after the date of this notice. If contractor fails to submit this information within \_\_\_\_ days, Alliance may exercise its remedies under the contract and applicable laws, including termination of the contract.

Any assistance provided to contractor by the Alliance in connection with the contract or any acceptance by the Alliance of goods/services that do not comply with contract requirements will be solely for the purpose of mitigating damages. It is not the intention of the Alliance to condone any delinquency or to waive any rights the Alliance may have under the contract.

- **7.7.2.3 Notice of Termination** If contractor fails to cure the default or provide a satisfactory explanation as requested, the contract may be terminated. The Notice of Termination should contain the following:
  - Contract number, if any;
  - Contract date:
  - Effective date of termination;
  - Reference to the contract Section under which the contract is being terminated;
  - Statement of the facts justifying the termination; and
  - Statement indicating that the Alliance may pursue all remedies available under Applicable Laws.

# 7.7.3 Force Majeure or Other Excusable Causes for Failure to Perform

The Alliance may not be able to terminate a contract for cause when contractor's failure to perform is the result of force majeure or other excusable causes. In order to qualify as an excusable cause, the cause must be beyond the control of and without the fault or negligence of contractor. Excusable causes for failure to perform duties and obligations under a contract generally include:

- Acts of God or of the public enemy;
- Acts of the Alliance;
- Fires;
- Floods;
- Epidemics, and/or pandemics;
- Strikes;
- Freight embargoes; and
- Unusually severe weather\*.

\*Severe weather, although beyond contractor's control, may not generally constitute an excusable delay if it is not considered "unusually severe weather." For example, a snowstorm in Amarillo in February would not be considered unusual, while it would be considered unusual in Austin. On the other hand, a snowstorm in Amarillo in June would indeed be unusual.

If contractor's failure to perform is due to the default of a subcontractor, in order to qualify as an excusable cause, the default must arise out of causes beyond the control and without the fault or negligence of both contractor and the subcontractor. Even if this requirement is met, the cause will not be excusable if the goods/services to be provided by the subcontractor could have been obtained from other sources in time

to meet the contract delivery schedule.

#### 7.8 Contract Close-Out

A contract is completed when all goods/services have been received and accepted; all reports have been delivered and accepted; all administrative actions have been accomplished; all institution-furnished equipment and material have been returned; and final payment has been made to contractor.

The contract close-out process is usually a simple but detailed administrative procedure. Purposes of the close-out process include (1) verification that all parties to the contract have fulfilled their contractual duties and obligations and there are no remaining unperformed duties or obligations; and (2) assessment of the success of the contract and lessons learned for use in future contracting.

A contract is ready for close out when:

- All deliverables (including reports) have been delivered to and accepted by the affected institutions.
   Actual performance should be compared against contractual performance measures, goals and objectives to determine whether all required work has been completed;
- Final payment has been made;
- All monitoring issues have been resolved;
- All property inventory and ownership issues are resolved, including disposition of any equipment or licenses purchased under the contract;
- The affected institutions have accepted all of the work;
- The affected institutions have advised contractor of, and contractor is in compliance with, records retention requirements (see Section 2.6 of this Handbook);
- The SSG's plan for contract file maintenance is in place; and
- Deficiencies noted during the contract close-out process are documented and communicated to all appropriate parties.

A sample contract close-out checklist is included in APPENDIX 23.

Where can I go for more information?

Section 2.6 – Records Retention APPENDIX 23 - SSG Guidelines for Contract Close-Out

### **Version Control Page**

10/25/2019	Updated Alliance CMH
10/30/2019	Updated Alliance CMH
11/04/2019	Updated Alliance CMH
11/27/2019	Updated Alliance CMH
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07/23/2020	Updated Alliance CMH
08/20/2020	Updated Alliance CMH
08/25/2020	Updated Alliance CMH – Rename to: UTSSCA Contract Management Handbook
07/18/2022	Updated Alliance CMH

### **APPENDICES**

#### **APPENDIX 1**

#### **Competitive Sourcing Guidelines**

**Guidelines: Competitive Sourcing (Request for Proposal)** 

**Purpose:** To provide effective guidelines for the initiation, processing, and selection of a supplier through competitive sourcing using a Request for Proposal (RFP). These Guidelines are designed to identify the responsibilities for execution of major activities and key steps in the RFP process, and serves as a complement to the Contract Management Handbook. An RFP Checklist is included as Attachment 5 to this appendix as a job aid to assist the sourcing lead in ensuring that all required elements of the RFP process are addressed.

#### Audience:

Applicable to all Strategic Services Group (SSG) personnel

#### **Guidelines:**

#### 1. Determination of Need:

Prior to engaging in the development of an RFP, it is important to determine the need for and the potential benefits of the sourcing event under consideration. The assigned sourcing lead will prepare an assessment using the Attachment 1-RFP Intake & Assessment Form, copy attached. Once completed, the sourcing lead will submit the RFP Intake & Assessment Form to the Associate. Director, for a determination of whether or not to proceed with the proposed sourcing event.

1.1a Service Level Agreement / Timeline: The Sourcing Lead will develop the project schedule according to Attachment 7 to this appendix.

#### 2. RFP Development:

- 2.1 RFP Team: At a minimum, the RFP Team will consist of the sourcing lead, subject matter experts (SMEs), Alliance Legal Counsel, and the UTS HUB Coordinator. The sourcing lead will be responsible for the overall coordination of the sourcing event and to ensure that all requirements are executed properly. The RFP team responsibilities include any one or a combination of activities as determined by the sourcing lead. These may include, but not limited to, development of RFP documents, development of the bidders list, determining the evaluation/award criteria & weights, participation in oral presentations, and the review & evaluation of proposal responses and preparation of the award recommendation
  - 2.1.1Subject Matter Expert (SMEs): The sourcing lead should review if the SSG Team has technical expertise to conduct the sourcing event internally. If it is determined that SMEs will be needed to provide technical expertise, the sourcing lead will request the Operating Committee to recommend personnel from their institutions who are knowledgeable in the matter of the good/services being sourced to serve on the RFP Team. It should be made clear

to the SMEs team members from the onset that their duties will require significant time and effort.

#### 2.2 Risk Assessment:

Prior to drafting the RFP documents, the sourcing lead will complete Attachment 2- RFP Risk Assessment form (Column C) and submit the completed form to the Associate Director for review and approval . The purpose of the risk assessment is to identify potential areas of risk associated with a variety of factors including the scope of work, length of contract, potential contact value, and the type and nature of the good/services under consideration. By identifying the potential areas of risk prior to preparing the RFP documents, the sourcing lead and members of the RFP Team will be provided an opportunity to determine how best to manage and or mitigate the risk and to ensure inclusion of appropriate provisions in the RFP terms, requirements and or questionnaire.

**Note:** Depending on scope and level of risk associated with the sourcing event, the Associate Director, should prepare and submit to the Executive Sponsor (s) an approval memo. Attachment 4-Sample Executive Approval Memo

#### 2.3 Document Development:

The sourcing lead is responsible for the preparation and ensuring that the RFP documents are developed in compliance with UTS & Alliance standards and contain appropriate provisions to address areas of risk identified during the RFP risk assessment. The sourcing lead will work with the SMEs in the development of the business elements of the RFP documents. The business elements of the RFP should include the objective, background & historical information, minimum requirements, scope of work, pricing schedule, and supplier survey. The sourcing lead will prepare Attachment 5 – Information for Alliance Legal Counsel for RFP document development. Once the final draft of the RFP is completed, the RFP team will be given the final draft for an opportunity to review and comment before advertisement to prospective bidders.

- 2.3.1 The RFP standard template, legal requirements, sample agreement and related forms and documents will be furnished by and is the responsibility of Alliance Legal Counsel.
- 2.3.2 All HUB related requirements and documents will be furnished by and is the responsibility of the UTS HUB Coordinator.

#### 3. Communications, Confidentiality and Disclosure Forms:

3.1 The sourcing lead should advise the RFP Team and any other personnel (ad hoc RFP Team members) who are permitted access to the RFP responses, presentation or like materials that they refrain from communications with prospective bidders or companies who have responded to the RFP unless otherwise directed by the sourcing lead. The RFP Team and the ad hoc members should direct all questions or inquiries they receive from prospective bidders or companies who have responded to the RFP to the sourcing lead. Further, the sourcing lead should advise the RFP Team and ad hoc members that all information relating to proposals received are confidential and are not to be disclosed and or discussed with anyone other than another member of the RFP Team.

3.2 All members of the RFP Team (including ad hoc team members) will be required to sign a confidentiality and disclosure form prior to receiving or being given access to this information (ref. Appendix 12 -Non Disclosure/Conflict of Interest Statement and Disclosure Statement for Purchasing Personnel)

**Note:** Only SSG personnel are required to complete and sign the Disclosure Statement For Purchasing Personnel

3.3 The sourcing lead will be responsible for answering all pertinent questions pertaining to procurement issues and procedures. The SME team will be provided a copy of any written responses.

#### 4. Bidders List:

The sourcing lead, in collaboration with UTS HUB Coordinator and the SMEs, is responsible for the development of a bidders list. The bidders list should be developed to include companies so as to maximize competition and increase HUB participation. A sample Bid List Registry is included as Attachment 8 to this appendix.

#### 5. Evaluation Instructions, Criteria & Weights and Evaluators:

- 5.1 The sourcing lead is responsible for the development of the RFP evaluation process, instructions to the evaluators, criteria and weights (scoring matrix) to be used in the evaluation of the proposal (ref. Appendix 10-Evaluation Guidelines). The sourcing lead will develop the scoring matrix in collaboration with the SMEs. It is preferred that the scoring matrix be developed prior to the issuance of the RFP. If time does not permit the scoring matrix to be completed prior to RFP issuance then, the scoring matrix must be completed and approved by Associate Director prior to the RFP submittal due date.
- 5.2 The sourcing lead is responsible for identifying and inviting those individuals who will serve as evaluators. Generally, the evaluators will be the sourcing lead and members of the RFP Team. However, dependent on the scope of work, other individuals may be invited to participate as evaluators.

#### 6. Notice to Potential Bidders:

Prior to the release of an RFP, the sourcing lead should:

6.1 Send an email notice to prospective bidders as identified through the development of the Bidders List, advising them of a pending RFP. The notice should also contain information on how interested companies can register for event and access electronic sourcing system. (ref. Appendix 7 -Sample Solicitation Announcement). The sourcing lead should maintain a copy of all emails and email delivery receipt confirmations as part of the RFP file records.

- 6.2 Post notice of the RFP on the State of Texas' Electronic State Business Daily (ESBD). (ref. Appendix 6 ESBD Guidelines).
- 6.3 The sourcing lead should maintain a copy of all emails, email delivery receipt confirmations and a copy of the ESBD posting as part of the RFP file records.

#### 7. Pre-proposal Conference:

Based on the scope and technical requirements of an RFP a Pre-Proposal Conference may be required. If a Pre-Proposal Conference is held, modifications to the solicitation may result. A Pre-Proposal Conference provides an opportunity to:

- Review the requirements
- Facilitate a clear understanding
- Promote competition

Whenever conducting a preproposal conference, the conference presentation and the sign-in sheets will be made available to all attendees and prospective proposers via an Addendum issued to the RFP.

Note: Ref. Appendix 9 - Pre-Proposal Guidelines

#### 8. RFP Issuance:

- 8.1 The RFP documents require the review and approval of Alliance Legal Counsel and the Associate. Director prior to issuance and posting the RFP on the electronic sourcing system. See Attachment3-How to create a Sourcing Event in Jaggaer.
- 8.2 Once approved, the sourcing lead is responsible for entering the RFP documents into the electronic sourcing system through which prospective bidders may then access the RFP.

#### 9. Questions, RFP Clarifications & Modifications:

9.1 Responses to bidder submitted RFP questions, RFP clarifications, and modifications to the RFP will be included in a written Addendum to the RFP and posted on the electronic sourcing system. (ref. Appendix 8- Sample RFP Addendum)

#### 10. Proposal Submittal, Review and Distribution:

10.1 Only proposals received by the time and in the manner prescribed by the RFP documents will be accepted. Late proposal or proposals not submitted as per the RFP instructions may not be considered. 10.2 All proposals must first be reviewed by the UTS HUB Coordinator and the sourcing lead to determine their responsiveness and compliance with all required submittal elements as set forth per the RFP documents before a proposal is distributed to the evaluators. (ref. Appendix 11-Sample Administrative Review Checklist)

#### 11. Proposal Evaluations:

- 11.1 Prior to scoring each proposal, the sourcing lead will conduct an evaluation review session with the evaluators. The session will provide instructions on the scoring process, criteria, weights, and scoring scale. It will provide an opportunity for the evaluators to ask questions to ensure a full understanding of the process and the responsibilities of the evaluators.
- 11.2 Completed score sheets will be submitted to the sourcing lead who is responsible for tabulating the scores and identifying the company and or companies who should be moved on for further consideration.
- 11.3 After scoring the initial proposal response, additional clarification or understanding of the proposer and their offering may be required. The sourcing lead in collaboration with the evaluators and the Associate Director may determine and recommend that further due diligence (e.g., oral presentation, site visit and or a Best and Final Offer) is required prior to selecting a supplier. ref. Appendix 13 -Sample Reference Check Form and Appendix 14- Oral Presentation Guidelines
- 11.4 Upon completion of the due diligence phase, the sourcing lead distributes proposal clarification responses and additional materials/information obtained during this phase to the evaluators and provides the evaluators an opportunity to re-score the proposals based on most recent information, proposal clarifications, and offerings.
- 11.5 The sourcing lead reviews and tabulates all evaluation scores submitted by the evaluators and provides an award recommendation to Associate Director for approval. (ref. Appendix 16- Best Value Award Justification)
- 12. Pre-Award Kick-Off Call and Pre-Award Term Sheet: After receipt of approval of the award recommendation, the sourcing lead will schedule a "Pre-Award Kick-off Call" with the selected proposer. The primary purpose of the kick-off call, which will include Alliance legal counsel, is to confirm that the SSG and proposer concur in all key business terms of the proposed agreement, before any contract award is made or formal contract drafting and negotiations begin. To aid in this discussion, a non-binding term sheet (using the template in Appendix 17 Attachment 1) typically will be developed by the sourcing lead, with input from Alliance legal counsel, and provided to the proposer in advance of the call. If there is agreement between the SSG and the proposer on the key business terms, the sourcing lead will provide written notification to the selected proposer advising of the Alliance's intent to award. Should there not be agreement on the key business terms, the sourcing lead will consult with the Associate Director to determine the next appropriate course of action.

#### 13. Exceptions:

There will be no exceptions unless by formal addendum to these guidelines or other formal written exception by the Executive Director.

#### <u>REFERENCES</u>

The State of Texas "Disclosure Form for Purchasing Personnel" at: http://www.sao.state.tx.us/resources/forms/NepotismDisclosureForm.pdf

Appendix 6-SSG Electronic State Business Daily (ESBD) Guidelines

Appendix 7-Solicitation Announcement (sample)

Appendix 8-RFP Addendum (sample)

Appendix 9- Pre-Proposal Conference Guidelines

Appendix 10-SSG Evaluation Guide

Appendix 11-Administrative Review Checklist (Sample)

Appendix 12 –Nondisclosure/Conflict of Interest Statement and Disclosure Statement for Purchasing Personnel

Appendix 13 -Reference Check Form (Sample)

Appendix 14- RFP Oral Presentation Guidelines

Appendix 15- Best & Final Offer (BAFO) Guidelines

Appendix 16- Best Value Award Recommendation Memorandum (Sample)

Appendix 17- Information Required by Alliance Legal Counsel & Pre-Award Term Sheet (Worksheet) – Non-binding Term Sheet

#### **Attachments:**

Attachment 1-RFP Intake & Assessment Form

Attachment 2-RFP Risk Assessment Form

Attachment 3-Instruction on *How to create a Sourcing Event in Jaggaer*.

Attachment 4- Executive Approval Memo

Attachment 5- Information for Alliance Legal Counsel for RFP Document Development

Attachment 6 – RFP Checklist

Attachment 7 – SLA Metrics Timeline 2022

Attachment 8 – Bidders List

# CMH Appendix 1 – Attachment 1 Sourcing Opportunity Intake & Assessment Form

1.	Proposed by: Click here to insert name/title Date Submitted: Click here to insert date
2.	SSG Contract Management Category: Click here to insert category name
3.	Summary description of Good/Service: Click here to insert summary description
4.	Current UT System aggregate annual spend for this Good/Service: \$Click here to insert amount <insert amount="" breakdown="" institution="" list="" of="" or="" per="" showing="" spend="" supplier="" table=""></insert>
5.	Existing contracts for this Good/Service:  a. □ GPO GPO Name: Click here to insert GPO name
<ol> <li>7.</li> </ol>	Projected Aggregate Annual Spend: \$Click here to insert \$ amount Reasoning: Click here to insert reasoning or resources used to arrive at this amount (i.e., SWAG, benchmarking) Projected annual spend breakdown by Institution: Click here to insert projected annual spend \$ per Institution  Projected Aggregate Annual Savings: \$Click here to insert \$ amount
	Reasoning: Click here to insert reasoning or resources used to arrive at this amount (i.e., SWAG, benchmarking)  Projected annual savings breakdown by Institution:  Click here to list projected annual savings \$ per Institution
8.	Projected Alliance Admin Fee: Click here to insert percentage% Annual \$Click here to insert \$
9.	Competitive Market:

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	<b>king Data:</b> Click here to insert benchmarking data found and resources used. If none found, what were ocks to finding that data?
_	anagement: Click here to insert summarization of any hurdles/barriers/difficulties to implementation of its sourcing opportunity
proceeds in Mover Mover Move	ndation: In consideration of the above noted material facts, my recommendation is that the SSG in the following manner: we forward with an RFP re information needed (after exploring Institutions' Transparency Reports (public information) there are ning questions): Click here to insert open questions that need to be answered before determining mendation not proceed with further exploration
Click her to telling you? Pa 14. Hurdles/Ro Purchase a	for above noted recommendation:  insert rationale for above recommendation using SBAR logic. What is the high-level data noted here ste screenshots of any relevant charts or graphs.  coadblocks/Challenges to extracting data from available resources (Vizient data/reports, Institutions' and Contract Transparency Reports):  to insert any relevant comments
Submitted by:	
	Contract Manager
	Date
Approved by:	
	Associate Director
	Date

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### APPENDIX 1, Attachment 2 Instructions

#### Purpose

The Risk Assessment worksheet is intended to assist Strategic Services Group (SSG) personnel in assessing and managing the various operational risk factors present during the sourcing and contract management process.

#### RFP Development

During the Intake Assessment, the Sourcing Lead should review all of the "Risk Factors" and "Points of Consideration" listed in columns A and B of the worksheet and complete column C (to be submitted with Intake Assessment).

During the RFP development process, the Sourcing Lead should review all of the "Risk Factors" and "Points of Consideration" listed in columns A and B of the worksheet.

For each Risk Factor, the Sourcing Lead should answer the question "Does the RFP appropriately address the Risk Factor?" by populating column D with the appropriate drop-down response (i.e., "Yes," "No," or "N/A").

The RFP should not be published until the response for each Risk Factor in column D is either "Yes" or "N/A."

#### **Contract Drafting**

During the contract drafting process, the Sourcing Lead should review all of the "Risk Factors" and "Points of Consideration" listed in columns A and B of the worksheet.

For each Risk Factor, the Sourcing Lead should answer the question "Does the contract appropriately address the Risk Factor?" by populating column E with the appropriate drop-down response (i.e., "Yes," "No," or "N/A").

A contract should not be finalized until the response for each Risk Factor in column E is either "Yes" or "N/A."

For each Risk Factor, the Sourcing Lead should also identify "who has Primary Monitoring Responsibility for any Risk Factors present in the contract" by populating column F with the appropriate drop-down response (i.e., "SSG," "Institution," or "Both"). The Sourcing Lead should ensure the contract and its monitoring plan include provisions to help the responsible party facilitate its monitoring activities, as appropriate.

For each Risk Factor, the Sourcing Lead should rank the significance of the Risk Factor to the current project by populating column H with the appropriate drop-down response (i.e., "Low," "Medium," or "High").

#### **Contract-Monitoring Plan Development**

During development of the contract-monitoring plan, the Sourcing Lead should review all of the "Risk Factors" and "Points of Consideration" listed in columns A and B of the worksheet, as well as the corresponding "Scoring Range & Weights" listed in column I.

Once the Sourcing Lead has ranked the significance of each Risk Factor, an overall numerical risk score will automatically be calculated and displayed in cell 120. This numerical score corresponds with the three levels of monitoring ("Limited," "Active," "Enhanced") identified in the legend at the bottom of the Risk Matrix.

After completing the Risk Assessment worksheet, the Sourcing Lead should prepare a monitoring plan recommendation as described in the "Monitoring Guidelines" tab.

Risk Factor	Points of Consideration	Initial review Risk Factor? Yes/No	Does the RFP appropriately address the Risk Factor?	Does the contract appropriately address the Risk Factor?	Primary Monitoring Responsibility SSG, Institution, or Both	Scoring Range & Weights	Select Ranking Risk Ranking	Score
Projected Spend	< \$1M \$1M to \$5M > \$5M per annum					< \$1M Low 1-point \$1M - \$5M Med. 3-points > \$5M High 5-points		
Term	< 3 years 3 to 5 years > 5 years					< 3 yrs. Low 1-point 3 - 5 yrs. Med. 3-points > 5 yrs. High 5- points		
Onsite/Offsite	Onsite work (Yes/No) Type of work (Contingent labor/Outsourced contractor)					Offsite Low 1-point Limited Med. 3-points Outsource High 5-points		
PHI/PII/FERPA	Control, access, or exposure to sensitive data					No Low 0-point Restricted Med. 3-points Significant High 5-points		
Texas Risk and Authroization Management Program (TX RAMP)	"a standardized approach for security assessment, authorization, and continuous monitoring of cloud computing services that process the data of a state agency."					No Low 0-point Restricted Med. 3-points Significant High 5-points		
Business Continuity-Operations	Criticality of goods/service to on-going operations					No Low 0-point Restricted Med. 3-points Significant High 5-points		
Work Product-Custom	Does the contract contemplate "works for hire" SOWs					No Low 0-point Restricted Med. 3-points Significant High 5-points		
Work Product-IP	Does the contract contemplate "works for hire" or "technology transfer" arrangements that may result in commericial products					No Low 0-point Restricted Med. 3-points Significant High 5-points		
Payment Terms	Upon acceptance/receipt Prepayment Progress/Milestone payments					Std. 3-way Low 0-point Restricted Med. 3-points Significant High 5-points		
Data Ownership/Data Management	Cloud-based storage End of contract return/destruction of data					No Low 0-point Restricted Med. 3-points Significant High 5-points		
Past Performance	Vendor Performance Tracking System (VPTS) UT experience/Customer reference Verification/Customer satisfaction					Routine Low 0-point Active Med. 3-points Significant High 5-points		
EIR	Standard EIR accessibility warranty Remediation plan (simple/complex)					No Low 0-pointLimited Med. 3-pointsSignificant High 5-points		
Deliverables-SOW	Method, forms, and formats to establish clear, well-defined SOWs that are used by institutions contracting for work under the contract				N/A	N/A	-	
Pricing Model	Fixed T&M Discount from list (variable) Cost-plus					Routine Low 0-point Restricted Med. 3-points Significant High 5-points		
RFP Award Date/Contract Start Date	Clearly define critical dates and schedules					Routine Low 0-point Restricted Med. 3-points Significant High 5-points		
Rebates and Incentives	Define minimum standards for admin fees, rebates and incentives Establish options to enhance value offerings					Routine Low 1-point Restricted Med. 3-points Significant High 5-points		
eCommerce Enabled Supplier	eCommerce online system operations and management					No Low 0-point Limited Med. 3-points Significant High 5-points		
HUB Program	HUB requirements and related documents					Routine Low 0-point Restricted Med. 3-points Significant High 5-points		
Monitoring Controls for Fraud/Waste/Abuse	Risk considered and approporiate controls included in RFP and contract documents					Routine Low 0-point Limited Med. 3-points Significant High 5-points		
Volume Targets/Purchase Guarantees	Quarterly or annual purchase commitments Pricing contingent upon maintaining a specified purchase volume				N/A	N/A	-	
Patient Care Product or Service	Risk of backorder or product recall Increased liability expose due to nature of product				N/A	N/A	-	

Scoring Range

4-30 Low Risk/ Limited Monitoring

31-55 Moderate Risk/Active Monitoring

### APPENDIX 1, Attachment 2 Contract Monitoring Plan

Contract No.:		
Supplier:		
Est. Spend:		
Contract Type:	PSA	
	Pricing Other	
Risk Assessment Score	::	
HUB Plan:	Yes	No
Description:		
<ol> <li>Monitori</li> <li>Frequence</li> </ol>	ng Level (Check one)  Level 1-Low Monitorin,  Level 2-Active Monitor  Level 3-Enhanced Mon	ncial, HUB)
4. Commer		
Submitted by:		date:
Approved by:		date:

### APPENDIX 1, Attachment 2 Monitoring Guidelines:

The following is designed as a general guide to assist in determining the appropriate level of monitoring required for a given contract based on its risk assessment score. The guidelines identify three (3) levels of monitoring, and define the frequency and the key activities that should be included as part of a monitoring plan. As each contract is different, a variance in the type and degree of monitoring may be required.

A monitoring plan recommendation and the completed risk assessment worksheet should be developed by the Sourcing Lead and routed to the Contract Manager & Associate Director for review and approval at time of contract execution. (Sample Monitoring Plan, attached)

Level 1-Limited Monitoring (Score 4-30): Minimum of an annual meeting and bi-annual review/internal monitoring (e.g., customer satisfaction, report submittals, payment of administrative fees, and pricing)

Level 2-Active Monitoring (Score 31-55): Minimum of Bi-annual meeting and quarterly review/internal monitoring (e.g., customer satisfaction, report submittals, payment of administrative fees, and pricing)

Level 3- Enhanced Monitoring (Score >55): Minimum of Quarterly meeting (business review) with monthly review/internal monitoring (e.g., customer satisfaction, report submittals, HUB Plan, payment of administrative fees, and pricing). Enhance monitoring may also include periodic or regularly scheduled operational meetings to review key operational aspects of business relationship including, new/growth opportunities, new products and services, hot areas/problem resolution, usages, status of project(s), etc.

UTSSCA CMH - APPENDIX 1, Attachment 3 - How to create a Sourcing Event in Jaggaer.

### How to Create an Event

SciQuest Sourcing Director

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# Gci fV]b[ '8]fYVbcf'7cfY': i bVb]cbU']hm

Cci fVNb[8]fYMrcf]gUbcb!XYa UbXVJXa UbU[Ya Ybhgc`i h]cbh\Uh \Ydgnai UVV]Yj Yg[b]ZWUbhdfcWggYZZWMbVJYgUbXWghgij]b[g' Cci fVNb[8]fYMrcfYbUVYgnai hc.

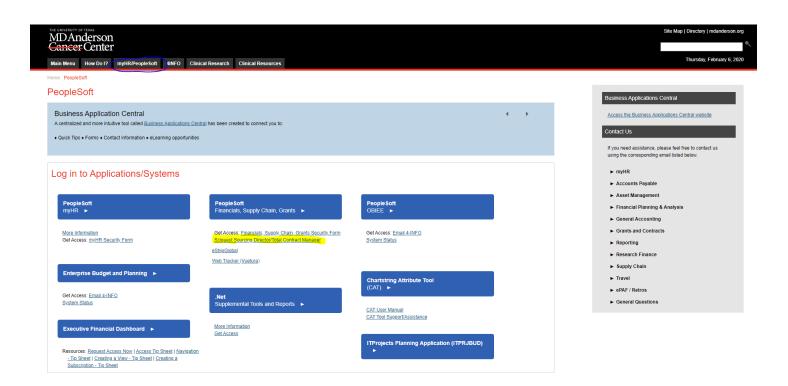
- ±bMXLgYgtj]b[gZfca inci figci fV]b[idfcWggYgVnigci fV]b[ia cfYcZfMb UbXa cfYYZZYMjj Ym
- 5i ha Unani f Ybhf YV Xdfc Wgg Zfca ghlfhha Zblg
- =bMMgYh\YUWMfUMrcZgi dd`]Yf fYgdcbgYgUbXa UfWhc Wa d'Yi Uk UfX
   VM]hYf]U
- ; Ub YZZMYMbVNYg]b dfc Wgg]b[ Ha Y! a cj YZfca k YY\_ghc Xuhg
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# Log In and Navigation

This section focuses navigating the site, including descriptions of the menu options and options that are available for searching and accessing specific areas of the application. Important Note: Your options may vary based on your specific permissions.

## @[ '\p)

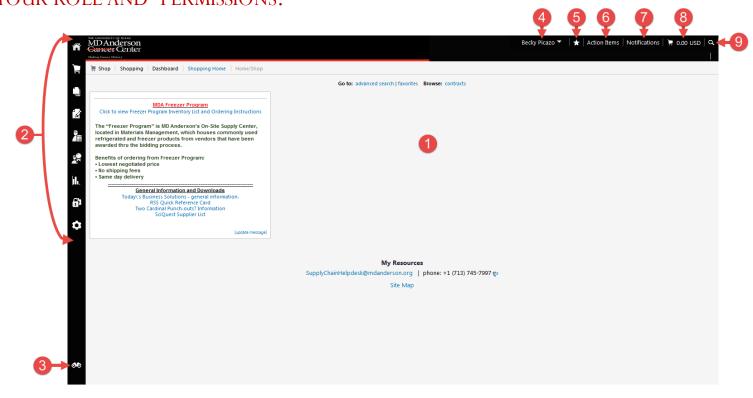
• 5WMggihYGMEiYgh@c[]bDU[Yh\fci[\h\YDMcd`YGcZhUM\ggidc]]bhZfca 'h\YA8'5bXYfgcb``UbXJb['dU[Y'



### User Interface

• Designed to provide a clean, intuitive user experience. The site is easy to navigate and provides several features to help you locate and manage your tasks.

**IMPORTANT NOTE:** THE MENU ITEMS AND FEATURES DISPLAYED ARE DEPENDENT ON YOUR ROLE AND PERMISSIONS.

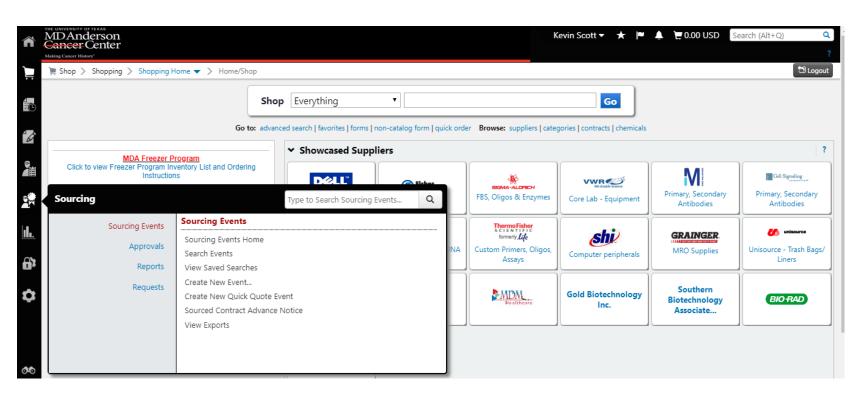


### User Interface

- **1.Homepage** The site will default to the Homepage upon log in. Clicking on the homepage icon will return you to the homepage from anywhere in the application.
- **2.Main Menu Options -** The menu options displayed depend on the permissions granted to the individual user. Each menu option contains sub-menu options. Mousing over a menu option displays available sub-menu options. To select a sub-menu item, simply click on the item and you will be taken to the appropriate area of the site.
- 3. Menu Search This feature allows you to search for specific screens and functions in the application.
- **4. User Menu -** Access to your personal user information and functionality. Your name is displayed with a drop-down icon to the right. Selecting the drop-down displays menu options.
- **5.Bookmarks** The Bookmark feature allows you to save commonly used pages for quick access. You create and access bookmarks from this menu.
- **6.Action Items -** Action Items are tasks that require some action on your part. The Action Items list displays all action items assigned to you and may include price files to review, pending user registrations that require your approval, etc. The number of action items is indicated to the right of the menu. Action items are grouped together by task. Clicking on the task group takes you to the appropriate area of the application to complete the action items.
- **7.Notifications -** Notifications are designed to alert you when an activity has taken place or something requires your attention. Notifications can be sent by email but several of them can be accessed from Notifications menu in the application. The number of notifications is indicated to the right of the menu. Notifications are sorted by notification type and newer notifications are highlighted.
- **8.Cart Preview** This feature will not be used with eSourcing.
- **9.Quick Search** The Quick Search feature allows a variety of searches, such as supplier profile, document, user profile, etc., to be performed from anywhere in the application. Available searches depend on the user's permissions.

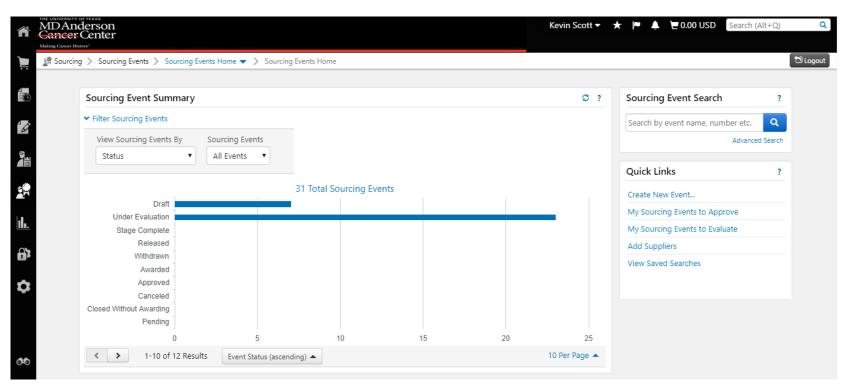
# Sourcing Menu

• The Sourcing menu contains tasks related to creating and managing sourcing events.



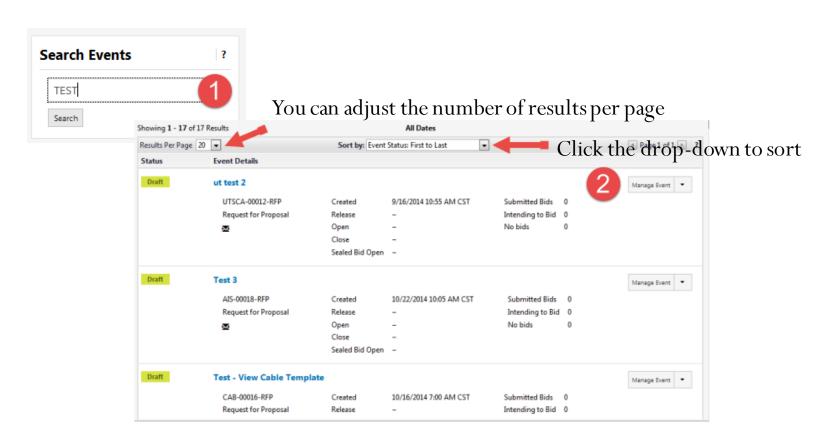
# Sourcing Events Home

• The Sourcing Events Home (Dashboard) allows users to have quick access to events to which they can edit or view. There are also quick links to upcoming or recent events, a link to create new events and searches, and other common tasks according to the user's permissions.



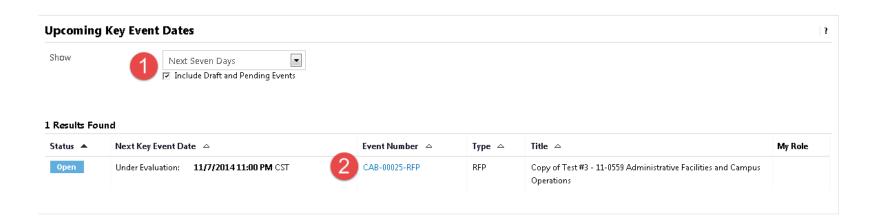
### Dashboard - Search Events

- To search for an event enter your search criteria (Event Title, Event No., etc.) and click the Search button.
- Locate your event and click Event Title or Manage Event button.



## Dashboard - Key Event Dates

- •Select the option to show Next Seven Days to include events occurring within the next 7 days OR Previous Seven Days to include events occurring within the past 7 days.
- •Select Include Drafts and Pending Events to include events that have not yet made it through the approval process.
- •Click on the Event Number to open the event on your screen.

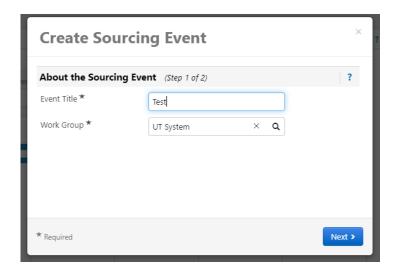


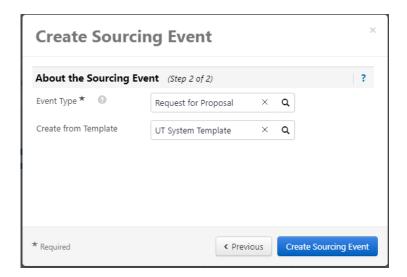
# Create Sourcing Event

Events are the heart of Sourcing Director. The Sourcing Lead will perform nearly all functions within the Events area of the application to support the events he/she creates and manages. The Sourcing Lead will create, view, update, copy, and delete existing events in this area. The Sourcing Lead can also add attachments to events and invite suppliers to participate in events.

### Create Event - Add Event Wizard

• Enter Event Title, Select "UT System" Work Group, Select Event Type, Select "UT System Template", and click "Create Sourcing Event".





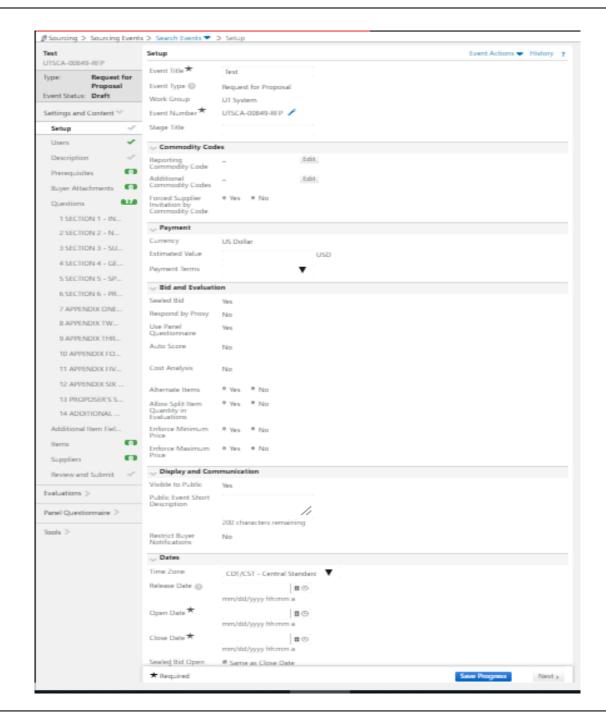
# Settings and Content

This section displays the details of the event. Sections for the event type display. A green checkmark indicates required elements of the section are completed. A number indicates the number of items/documents in the section.

### Create Event - Event Overview

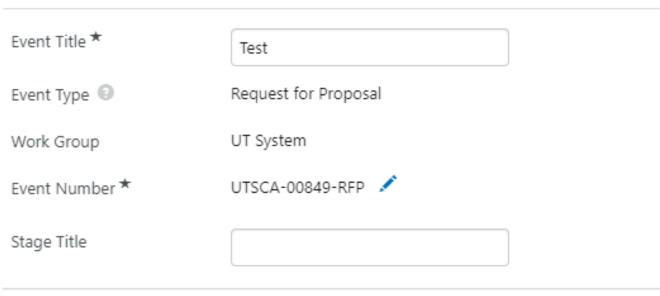
The pages and options that show for an event depend on the associated project and Event Type. Options will also depend on the components that are allowed as part of each event, such as being available on a Public Site, or allowing for auto scoring options.

The following image shows an event in Draft status on the Event Setup page. Note: Some options, such as Respond by Proxy, Sealed Bid and Public Site, will only show if your organization and project are configured to allow them on events.

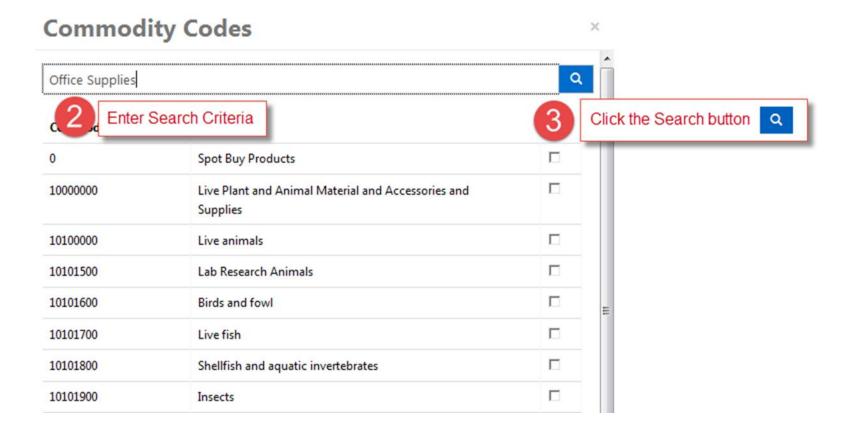


• Ensure that the Setup information is correct

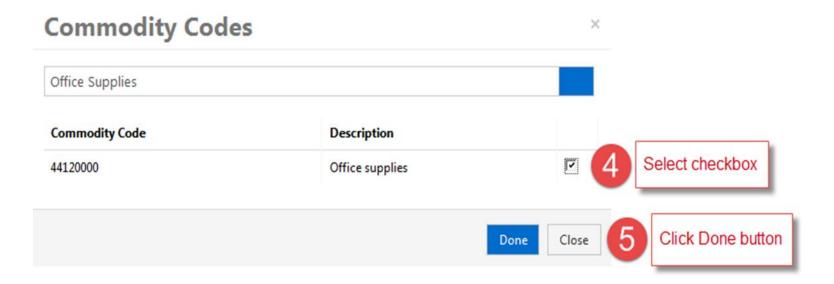
#### Setup



- Enter search criteria in search field
- Click the Search button



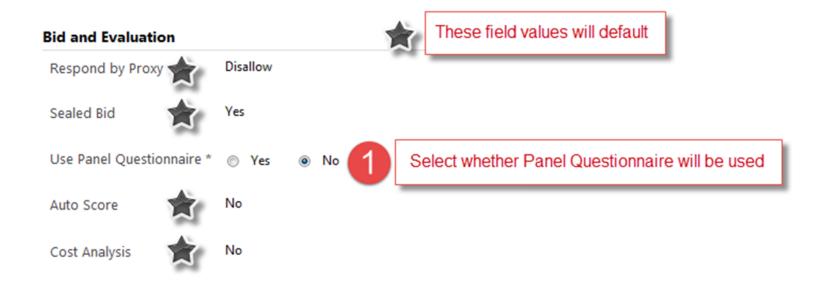
- Select checkbox
- Click Done button



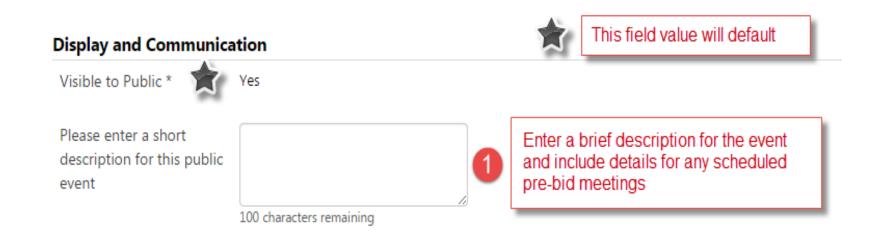
• Enter the estimated value for the event. The value drives postevent approval process of HUB plans and is a required field.



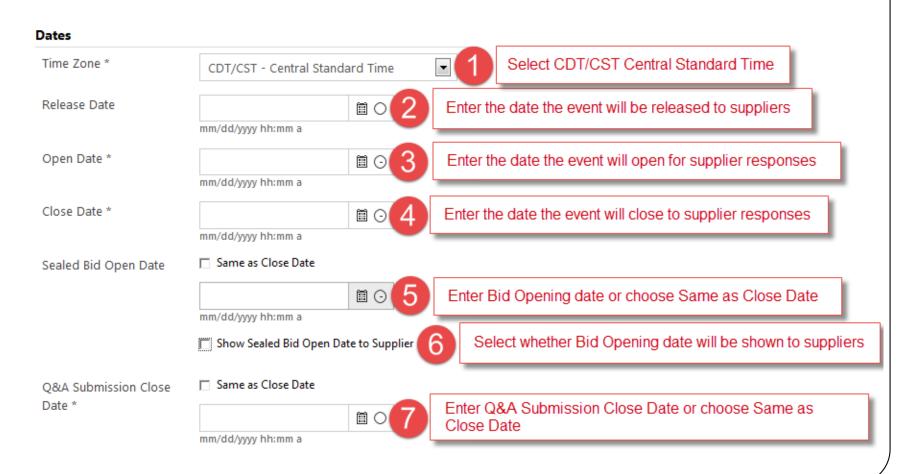
Select whether Panel Questionnaire will be used



- Enter a brief description for the event. This is the short description that gets posted to the public event page (where suppliers can see the open events).
- Enter details for any scheduled pre-bid meetings

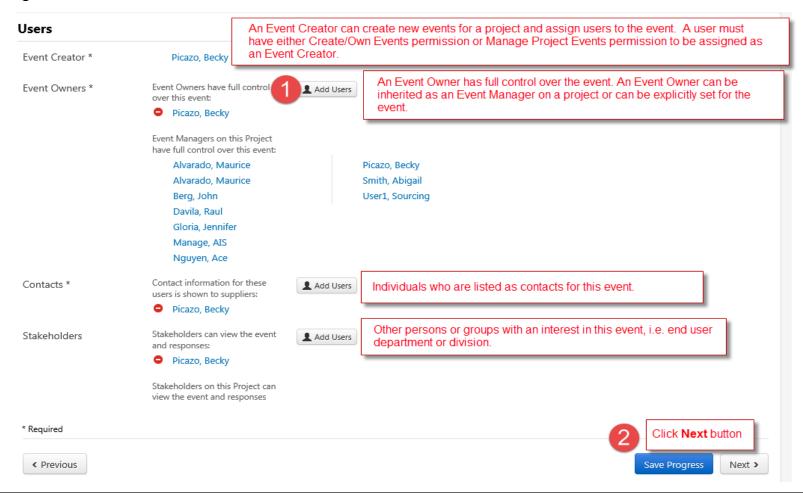


• Select the dates and times for the event. Enter Time Zone, Release Date, Open Date, Close Date, Sealed Bid Open Date, and Q&A Submission Close Date



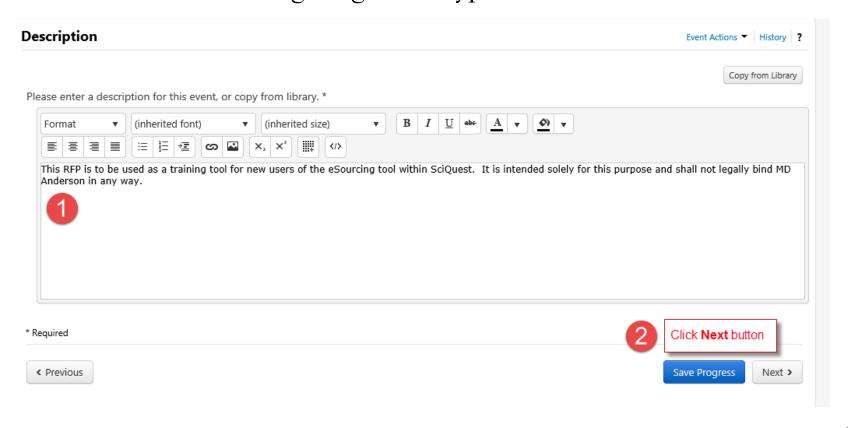
#### Create Event - Users

• To add users to the event, select the "Add Users" button for the appropriate access group, and choose from users with appropriate permissions for the role.



### Create Event - Description

• The Sourcing Lead will enter any descriptive text the supplier should see about the event. The Description is required, and should give good basic information about the needed service or products. The Sourcing Lead may use the formatting tools to format text, including images and hyperlinks.

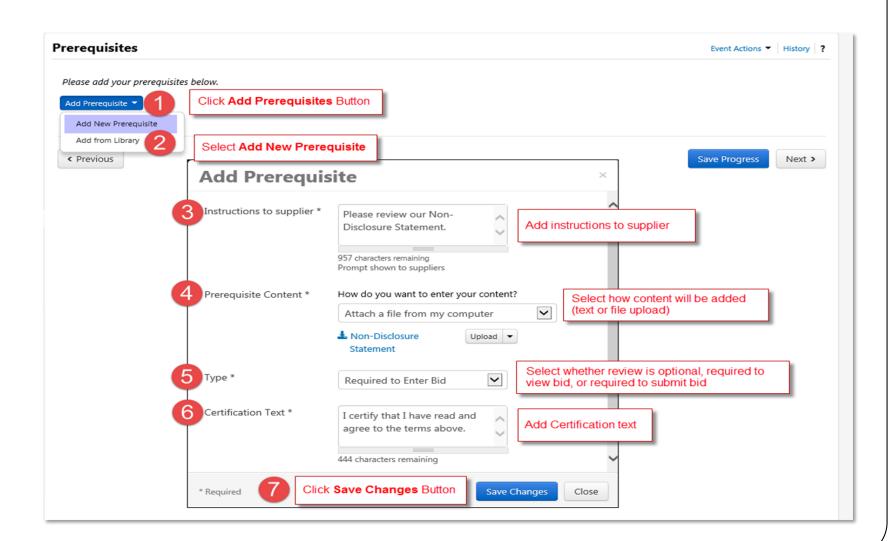


## Create Event – Prerequisites

- The Sourcing Lead may choose to add Prerequisite information to the event if it is important that a supplier reviews information prior to proceeding with their response. For example, it may be required that the supplier reviews your Non-Disclosure Agreement or payment terms.
- The Sourcing Lead will enter text about the prerequisite, and determine whether the content of the prerequisite will be displayed on the page or attached in a file. The Sourcing Lead will select if it is optional for the supplier to view the prerequisite, if it's required that the supplier certify they have reviewed it prior to viewing the entire event, or prior to submitting a bid. The Sourcing Lead may also require the Certification Text.

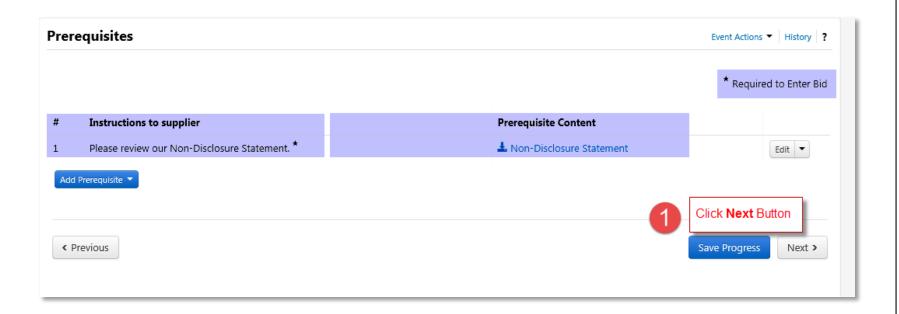
# Create Event - Prerequisites

• Adding Prerequisite Information



# Create Event - Prerequisites

• Configured Prerequisites Page

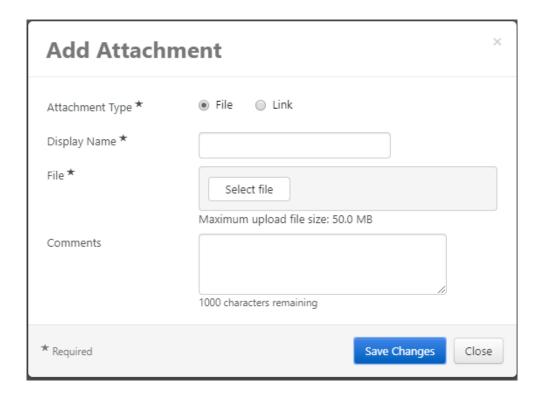


### Create Event - Buyer Attachments

• You may upload attachments for the event on the Buyer Attachments page. An attachment may be a building design or layout, detailed specifications related to the event products or service, an addendum for the event, etc. When the Sourcing Lead elects to add an attachment, he/she will name the attachment and upload the file. The file will then show in the Supplier Portal and the supplier may download the attachment.

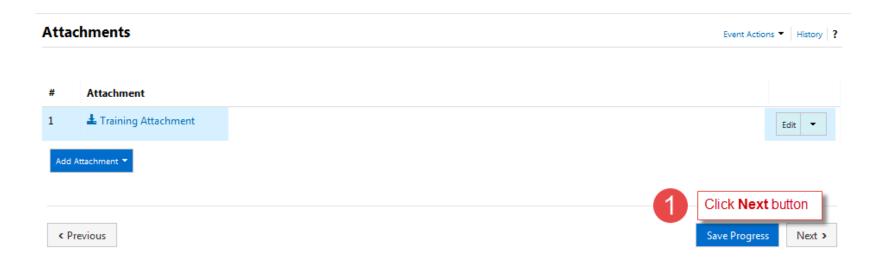
#### Create Event - Attachments

• Adding an Attachment

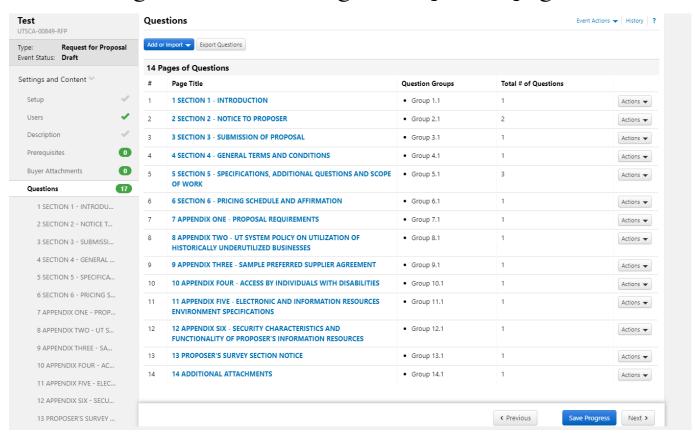


#### Create Event - Attachments

• Configured Attachments Page



• In this section the Sourcing Lead will enter questions to which the supplier should respond. When complete, a summary of the groups and pages can be shown by selecting Questions in the event navigation bar, or navigate to specific pages.

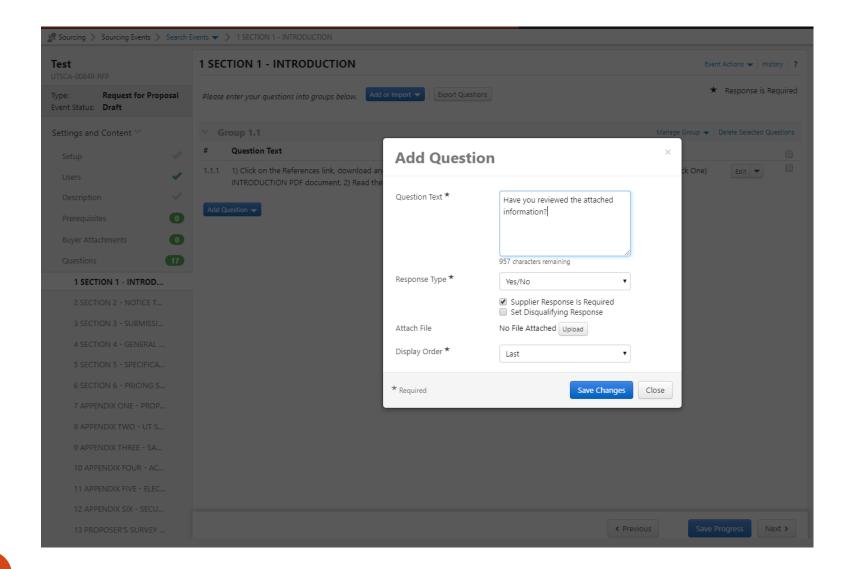


The actions available on the Questions page include:

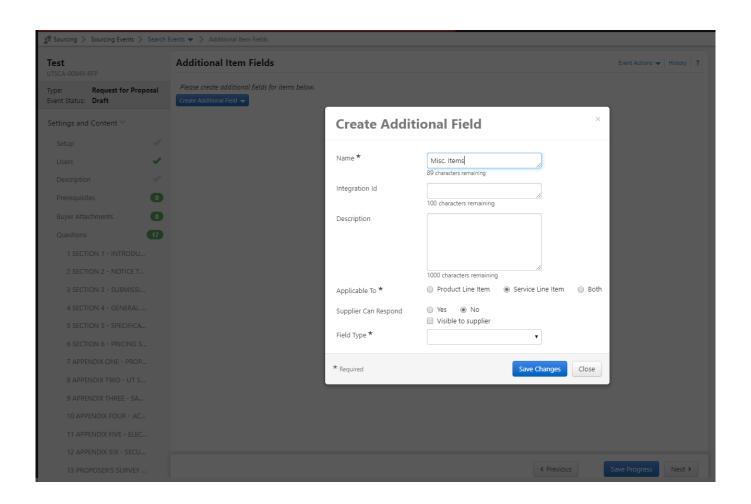
- Add or Import Add a question page, add a page from a library, import questions or get the import question template.
- Export Questions Export the questions into a file.
- Page and Group information Each page is listed as a hyperlink, with the groups on each page and total number of questions.
- Actions to Edit or Delete the group, or go to the Page detail.

When adding or editing a question, the Sourcing Lead will enter:

- Question Text up to 1000 characters. This is the format to solicit a supplier response.
- Response Type Select the type of response for the question. If asking for a date, select Date. If the Sourcing Lead wants to provide a range of options, select either one option or many options, and in what format.
- Supplier Response is Required Enable this option if the supplier is required to provide an answer to this question in order to submit a bid response for the event.
- Attach File Provides the option to upload a file with supporting information for the question.



Additional Item Fields Question Page

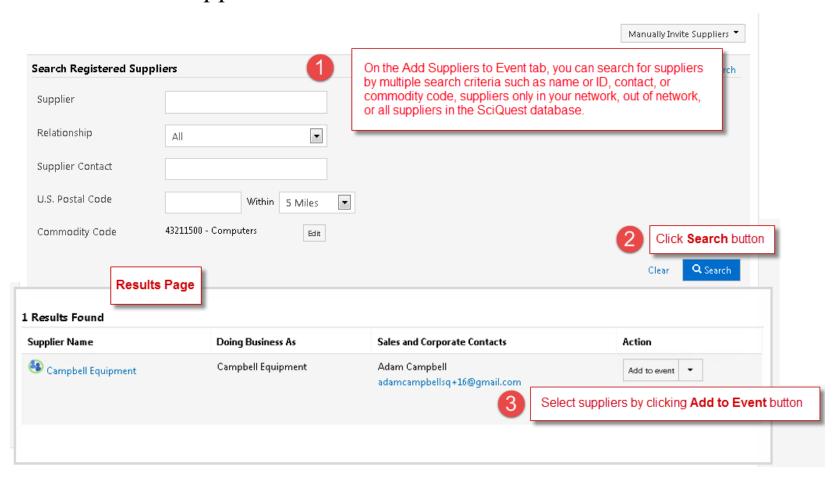


#### Create Event - Items

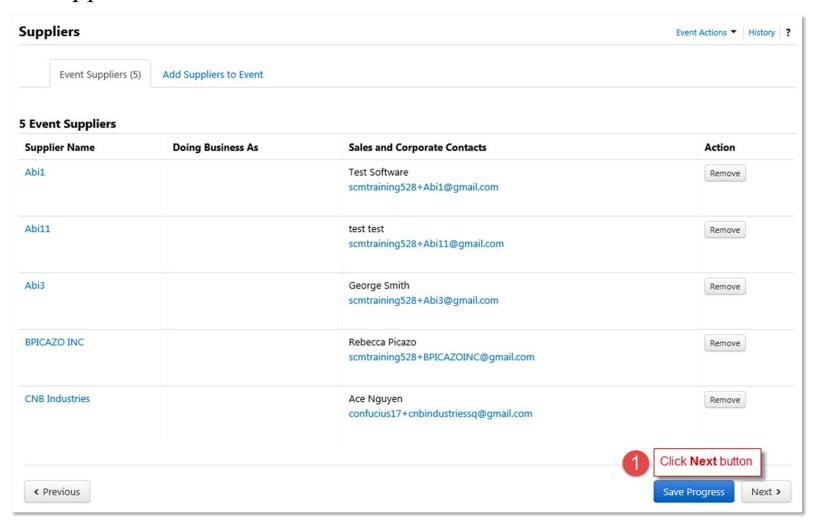
• This section will not be used.

- On the "Suppliers" page, the Sourcing Lead will search for suppliers to add to the event. In order to invite the supplier, the supplier's profile must contain a corporate or sales contact.
- On the "Add Suppliers to Event" tab, the Sourcing Lead can search for suppliers by name or ID, contact, postal code or commodity code. The Sourcing Lead can also choose to search for suppliers only in the UT System network, out of network, or all suppliers in the SciQuest database. If a supplier contact (Corporate or Sales) is not present, the Sourcing Lead can navigate to the supplier's profile to add the contact information for the supplier. If a supplier has a valid contact, select the "Add to Event" button to invite suppliers to the event.

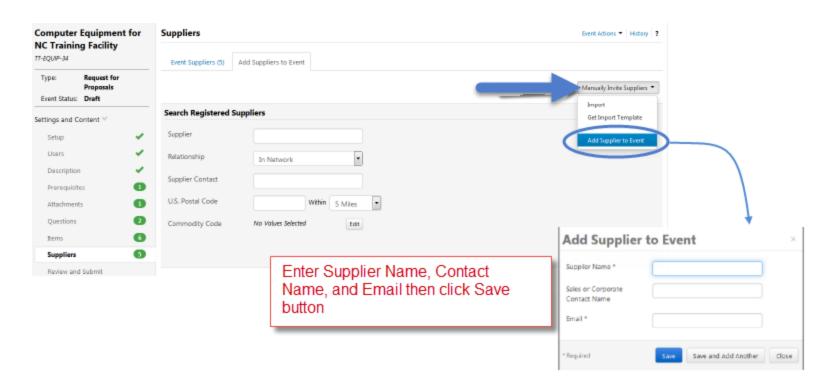
To Add a Supplier



• View added suppliers on the Event Suppliers tab. To remove a supplier from the list, click the Remove button.



• When creating or editing a draft event, the Manually Invite Suppliers button shows on the Add Suppliers to Event tab of the Suppliers page if the project setting is Optional or Allow.

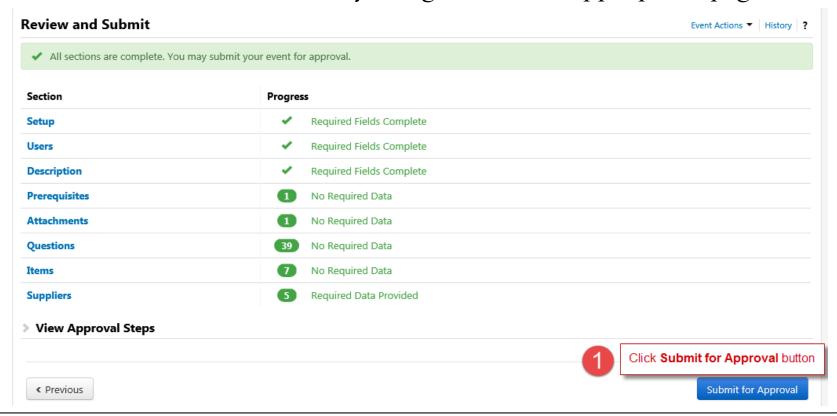


#### **Event Review and Submit**

Once you submit the event for approval, it enters Event Workflow and must be approved before it is released to suppliers.

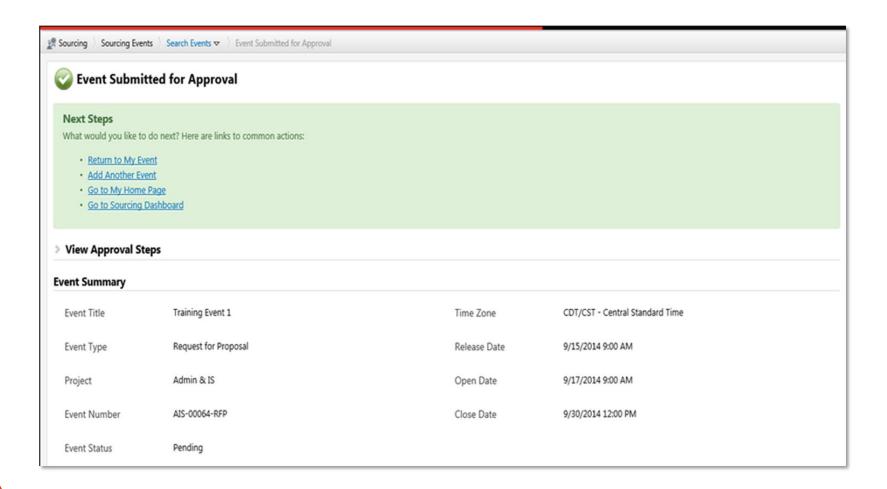
#### Create Event - Review and Submit

• Navigate to the Review and Submit page to confirm all required data is present and Submit for Approval. If any required items are not completed, such as a date or description, the Sourcing Lead cannot submit the event for approval. Hyperlinks are available on the actions needed for easy navigation to the appropriate page.



#### Create Event - Review & Submit

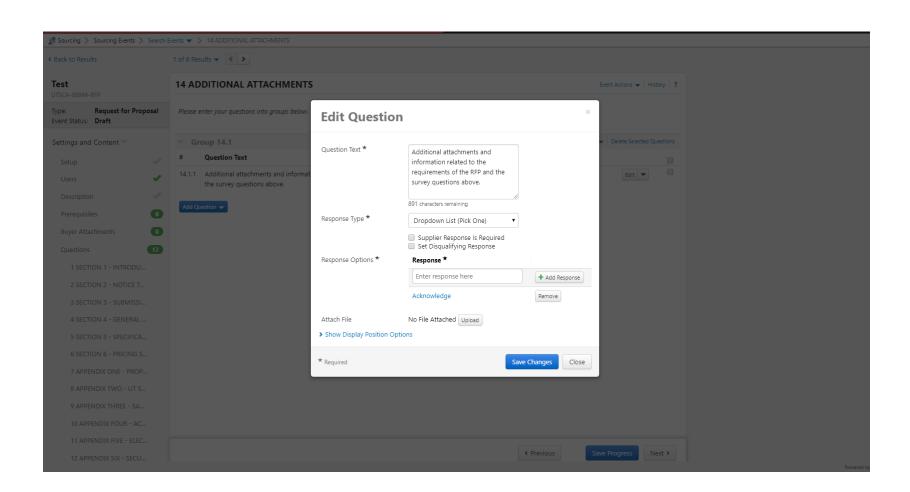
• Event Submission Confirmation



# Amendments and/or Additional Attachments

- To add an attachment as an addendum under Section 14 for meeting minutes or any other changes to the RFP that need to be communicated to the bidders:
  - List the name of the document that is being uploaded in the Question Text dialogue box.
  - Select "Dropdown List (Pick One)" and click in the box "Supplier Response is Required".
  - For the Response Option, key in the word "Acknowledge" and click "Add Response" to require the supplier to read the document.
  - Attach the file accordingly and click "Upload".
  - Save changes to exit the screen.

# Amendments and/or Additional Attachments



#### Attachment 4 Sample Executive Approval Memo

DATE:
TO: [Name of Executive]
FROM: [Associate Director]
SUBJECT: Request for Executive Approval
The following are typical elements to be addressed when preparing the Executive Memo.
Include background about the need, purpose and nature of proposed RFP, a description of the services to be performed, estimated value, specific items of concerns, associated risks, plans to mitigate risks.
Indicate which institutions are participating as SMEs and any specific concerns they have raised.
Indicate any previous experience the Alliance has had with sourcing goods/services like those contemplated under the RFP. What were the results.
Include how you plan to monitor the contract and the supplier's performance, if approved.
[Name of Executive]
Approved:
Disapproved:

#### Attachment 5 Information for Alliance Legal Counsel for RFP Document Development

<u>In</u>	<u>clude</u>	
_	RFP No. (UTS/	)

#### Draft "Objective of the RFP" – for example:

UT System, acting through the Alliance, is soliciting proposals in response to this RFP from qualified suppliers, for the supply of equipment maintenance management services more specifically described in Section 5.4 ("Scope of Work") of this RFP (collectively, the "Services"). The successful Proposer(s) to whom business may be awarded is referred to in this RFP as the "Preferred Supplier."

Specifically this RFP process should:

- Provide a comprehensive and guaranteed pricing structure for the Services;
- Leverage the aggregate purchasing volumes of Institutional Participants;
- · Achieve cost savings for Institutional Participants;
- Create a process for utilizing Preferred Supplier to meet the needs of the Institutional Participants for corrective and preventative maintenance services;
- Improve overall customer satisfaction; and
- Enhance relationships between Preferred Supplier and Institutional Participants.

UT System seeks to identify the proposer(s) that will provide the most practical and cost effective business model to serve the needs of Institutional Participants as their preferred supplier for the Services. UT System hope to conclude an agreement that will provide Institutional Participants with access to the Services at discounted prices and that will permit all parties to reduce procurement and transaction costs and improve business processes.

Proposer should propose charges for the Services that will be guaranteed to be discounted as compared to the then-current market rates for comparable services available from the Original Equipment Manufacturer ("OEM") or other reputable service providers. UT System will work through the Alliance to team with the Preferred Supplier to develop business processes that will foster a strong working relationship and produce a win-win for all parties.

The Preferred Supplier will be enrolled in the Alliance's Supplier Relationship Management Program ("SRM") to monitor Preferred Supplier's performance and pricing. UT System expects Preferred Supplier to work closely with the Alliance and each Institutional Participant and produce benefits for all parties involved in the relationship.

Proposer should realize that what is written in their final proposal submitted to UT System may become part of the successful Proposer's final contract.

UT System may ask Proposer(s) to provide a formal presentation, prior to contract award, with additional information to SME's or the Strategic Services Group. This presentation will allow the Alliance to clarify any technical, quality, or price based questions that may arise as part of Proposer's response.

Proposer should provide solutions involving historically underutilized business suppliers, where possible (ref. Section 2.5 of this RFP).

#### Draft "Background and Scope of Opportunity" – for example:

Most preventative and corrective maintenance across UT System today is performed as part of an OEM service contract. UT System has limited visibility into the value of OEM service contracts in place today.

Very rough estimates indicate that total expenditures by UT System institutions might be in the range of \$8 \$10 million annually. In-house repairs are also done on some equipment.

UT System has an existing agreement with a preferred supplier of equipment maintenance management services that are the subject of this RFP. This agreement is scheduled to expire in January 2015, and for purposes of an orderly transition to any new supplier, the current supplier will be allowed to enter into new equipment maintenance management services agreements (typically one year in duration) with UT System institutions at any time before July 31, 2015. The spend under this existing agreement is about \$2.2 - \$2.5 million annually. This does not include OEM contracts or in-house repairs referenced above. The Alliance believe there is a lot of additional opportunity to provide equipment maintenance management services beyond this \$2.2 - \$2.5 million annual figure.

The winning Proposer under this RFP will have the opportunity to capture maintenance business that (1) presently resides with OEMs (covering the period after expiration of the OEM warranty, or after expiration of any existing OEM maintenance contracts), (2) is handled today by the existing preferred supplier of equipment maintenance management services, or (3) is being handled in-house today. A key factor in convincing institutions to make Preferred Supplier responsible for equipment maintenance services is likely to be assurance that the service quality (service levels, response times, etc.) from Preferred Supplier will be at least as good as that available from the OEMs.

THE ABOVE FIGURES ARE ESTIMATES ONLY. VOLUMES PURCHASED ON THE BASIS OF ANY AGREEMENT RESULTING FROM THIS RFP MAY INVOLVE MORE OR LESS THAN THE ESTIMATES PROVIDED. UT SYSTEM DOES NOT REPRESENT, WARRANT OR GUARANTY THAT PARTICIPANTS WILL PURCHASE ANY PARTICULAR DOLLAR VALUE OR ANY PARTICULAR QUANTITY, AND UT SYSTEM SPECIFICALLY DISCLAIMS ANY SUCH REPRESENTATIONS, WARRANTIES AND GUARANTIES.

- Identity of the UT System Contact Person (Alliance team member who will be the point person for all submissions, questions, etc. under the RFP).
- Draft SOW, describing the key business terms. Please include f.o.b. terms for product shipments.
- Info. about any access that the preferred supplier would have to student data, PHI, credit card payment info. or other sensitive data, so I can include in the sample PSA, as necessary, any specialized contract provisions relating to FERPA, HIPAA, etc.
- Amount of admin. fee to be paid by the preferred supplier.
- "Minimum requirements" that the proposer must meet in order to qualify for consideration.
   (Typically the only minimum request. is that the proposer must pay the specified admin. fee, but in rare circumstances, we might wish to list other, fundamentally important criteria.)
- Term of the anticipated contract (duration of initial term; duration and number of any extensions).
- SRM details. A draft of the SRM document to be included as an attachment to this document. The sample as provided in Appendix 5 SSG Supplier Relationship Management (SRM) Guidelines is an example. However, we need to consider what we will want to measure, and whether we will want to incentivize compliance with some sort of liquidated damages. SRMs will vary from one procurement to the next. When possible Contract Manager shall include specific performance measures with input from the SME's. (Example: Invoice Accuracy 99%)

-	All Dates for Key Events Schedule, as follows:	
	Issuance of RFP	, 2014
	Deadline for Indicating Interest in Attending Pre-Proposal Conference (ref. <b>Section 2.6</b> of this RFP)	, 2014
	Pre-Proposal Conference (ref. <b>Section 2.6</b> of this RFP)	, 2014 10:00 AM, Central Standard Time
	Deadline for Questions/Concerns (ref. <b>Section 2.2</b> of this RFP)	5:00 PM, Central Standard Time on, 2014
	Submittal Deadline (ref. <b>Section 2.1</b> of this RFP)	3:00 PM, Central Standard Time on, 2014
	Selection of Finalists	2014
	Finalists Interviews and Negotiations	2014
	Anticipated Contract Award(s)	2014

#### **Don't** Include

- Draft of IPA, though I'd welcome any redlined changes you may wish to make to the following standard description of Institutional Participant's responsibilities:
  - Identify Preferred Supplier as the "preferred supplier" of services.
  - o Organize and share benefits of the PSA at one or more "kick-off" events.
  - o Facilitate and promote at least one (1) Preferred Supplier products show per year, involving the services available for purchase under the PSA.
  - o Assist in the organization of technical presentations by Preferred Supplier.
  - Permit Preferred Supplier, at its sole cost, to create and distribute sales and technical materials involving services available for purchase under the PSA and that may include updates on: pricing, new services information, technical developments, and special promotions. All such communications will be subject to prior approval by Institutional Participant.
  - Periodically provide information to Preferred Supplier on current and projected projects by Institutional Participant that might provide opportunities for supply of Preferred Supplier's services under the PSA.
  - On an ongoing basis, make Institutional Participant's end-users aware of the business relationship with Preferred Supplier and value-generation opportunities.
  - Conduct quarterly business reviews to review reports and commitments.
  - Facilitate resolution of customer/supplier conflicts.
- Boilerplate wording of any kind, such as:
  - Description of UT System and the Alliance
  - Criteria for Selection of Proposer
  - Standard Pre-Proposal Conference wording
  - Proposer's Survey unless you'd like my business input on specific Qs

Publish: [date] Preproposal Conf: [date] Due: [date]

Process Activity	Date Completed	Action/Comments
RFP Intake Form (Definition of Need) completed & approved CMH Appendix 1, Attachment 1	·	
Risk Assessment completed & approved  CMH Section 2.1.1, 7.1.6 & Appendix 1, Attachment 2		
Timeline established in coordination with supervisor <i>CMH Appendix 1 - Attachment 7 - SLA Metrics Timeline</i> SMEs identified		
RFP Kick-off Meeting with SMEs		
Bidder's List completed  CMH Appendix 1 & Appendix 1 - Attachment 8		
RFP docs (SOW, Proposer's Survey, Price Schedule, Evaluation Scoring Matrix) drafted		
RFP docs (SOW, Proposer's Survey, Price Schedule, Evaluation Scoring Matrix) reviewed by SMEs		
Draft RFP components approved by supervisor		
Draft RFP components approved by Alliance legal counsel		Timeline calls for draft to legal by [date]
RFP docs posted to Jaggaer use Jaggaer upload summary		
RFP announcement posted to ESBD see Contract Handbook Appendix 6		
Solicitation notice emailed to bidders and saved to O drive		

Publish: [date] Preproposal Conf: [date] Due: [date]

Process Activity	Date Completed	Action/Comments
Copy of published RFP (all docs) sent to SMEs		
Preproposal Conference Held		
(via Zoom)		
Q&A Addendum(s) issued (as necessary)		Timeline calls for Qs to be submitted by [date/time]
Proposals Received		# received, [bidder full company names]
Deadline for submittal [date/time]		
Nondisclosure/COI Form signed by HUB Coordinator		
HUB Plans reviewed by HUB Coordinator		# pass - who?
		# fail - who?
Proposal Administrative Review Checklist completed (SSG		# pass - who?
pass/fail evaluation)		# fail - who?
Redlined RFP docs provided to Legal for review (by email)		
Legal determined whether redlines are deal breakers		# pass - who? # fail - who?
RFP response Folder setup in One Drive (for evaluation team)		
Nondisclosure/COI Statement signed by SMEs		
Proposal Evaluation Guide, SME Technical Scorecard, Evaluation		
Certification Form, and Evaluation Kickoff Mtg PowerPoint		
prepared		
Proposal evaluation kick-off meeting held with SMEs		Timeline calls for mtg to be held by [date]
SMEs who submitted ND/COI given access to RFP One Drive folder		

Publish: [date] Preproposal Conf: [date] Due: [date]

Process Activity	Date Completed	Action/Comments
SME Technical Evaluation Scorecards added to Composite Scorecard	·	Timeline calls for SME evaluation to be completed by [date]
Cost evaluation completed by SSG		Timeline deadline [date]
Round 1 post-evaluation mtg held with SMEs		Timeline calls for mtg to be held by [date]
Round 2 evaluation scorecard completed (Technical + Cost)		Timeline deadline [date]
Reference & VPTS checks/site visits completed for short-listed suppliers		
Draft Key Business Points (for future deal sheet/term sheet) CMH Appendix 17		Timeline deadline [date]
Supplier BAFO due		Timeline deadline [date]
Approved ARM submittal		Timeline deadline [date]
Supplier negotiations  CMH Appendix 17		Timeline deadline [date]
Best Value Recommendation Memorandum drafted  CMH Appendix 16		
SOW, Riders & Final Term Sheet and Info to Legal for contract development  CMH Appendix 17		Timeline deadline [date]
Contract documents sent to Supplier(s)		Timeline deadline [date]
Final contract documents ready for signature		Timeline deadline [date]

Publish: [date] Preproposal Conf: [date] Due: [date]

Process Activity	Date Completed	Action/Comments
Contract documents signed by both parties		Timeline deadline [date]

Revision Date: 07/18/2022



	General Instructions
Tabs highlighted in yellow are	interactive tabs that require input from the Contract Manager to complete the Timeline &
	Performance Chart.
Tab Description	Instructions
Complexity Matrix A guide to align the level of complexity of sourcing projects to a baseline length of time for the project.	Enter Project Name in merged Cell 4B-D     Review Spend (X Axis) and provide rating for each criteria. Note: Experience with Commodity is an Inverted Measurment.     Review Complexity (Y Axis) an provide rating for each criteria. Note: Customer Engagement is an inverted measurement.  4. Review with Associate Director prior to completing the Workflow
Workflow  Designed to lay out the project based on business days for completion and provide the steps of a sourcing event.  Columns C and D establish a baseline and target dates. The baseline and target dates are not chaged	Complete the Workflow that aligns with the Complexity Matrix     Enter Project Name in 2H     Enter Project Number in 3H     Enter the date the opportunity was identified (typically assigned to Contract Manager for Investigation & Research) - Cell C7 & F7
after established.  Columns F and G are the actual days and dates of completion. Column F (actually business day(s) of completion will be updated throughout the even to track how the event progresses. (The dates in column G should never be manually changed)	5. Throughout the project as improvements or delays are identified the number of business days to complete each task should be updated.  Note: Column F is formatted to show where schedule aligns with baseline (no highlight), improves from baseline (highlighted green) or extends from baseline (highlighted red).  6. There is a Day(s) calculator in column J&K to help convert.
Timeline The Timeline is a graphic ouput of the workflow.	Output tab
Tracking  An area designated to document all changes to the workflow. The Tracking tab can also be utilized to debrief at event completion.	At the beginning of the project use the Intake Assessment form to complete:  1. Total Project Value (Merged 2C-E)  2. Est. Annual Savings (Merged 3C-E)  3. Estimated Total Savings (Merged 4C-E)  4. Current Supplier(s) (Merged 2H-M)  5. Contract Expiration Date (Merged 4H-M)
	Every revision should be tracked in the table. Revision Date Column A, Description/Justification for change to timeline, and who requested the change (Column M)
Performance Chart  Visually graphs the project to identify areas where the timeline / workflow slipped or where it was improved.	Reporting - Output Tab only
Metrics  Visual graph and tracking of reportable metrics for the project.  1. From Decision to Publish 2. From Publish to Response 3. From Response to Award 4. From Award to Contract	Reporting - Output Tab only
Timeline Control Panel Identifies the key components of the workflow to be displayed on the Timeline.	Links information on Timeline Tab (This could be edited to remove items from the timeline or add depending on the project)
Holidays Control Panel Established to account for holidays in the workflow formulas	Insures that workflow & timeline is linked to Business days and do not fall on a Holiday.

Version Control Number: 6-13-2022 05-19-2021 CMB

# Strategic Sourcing Spend Complexity Guide For RFP's

Project Name:

Opportunity Rating							
5=High 4=Somewhat High	3=Average	2=Somewhat Low	1=Low				

Attributes	Weight	Rating	Score				
Spend (X AXIS)							
Total Spend	90%		0.000				
Experience with Commodity*	10%		0.000				
Other							
Total	100%		0.000				
Complexity / Impact (Y AXIS)							
Product/Service Complexity	25%		0.000				
Customer Engagement*	25%		0.000				
Number of Institutions	15%		0.000				
Criticality to Business Operations	15%		0.000				
Change Resistance	15%		0.000				
Number of suppliers	5%		0.000				
Other			0.000				
Total	100%		0.000				

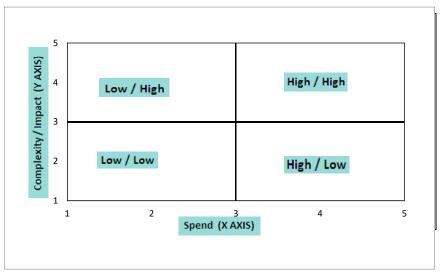
<sup>\* =</sup> Inverted Measurement

Low Spend / High Complexity	#N/A
High Spend / High Complexity	#N/A
Low Spend / Low Complexity	#N/A
High Spend / Low Complexity	#N/A

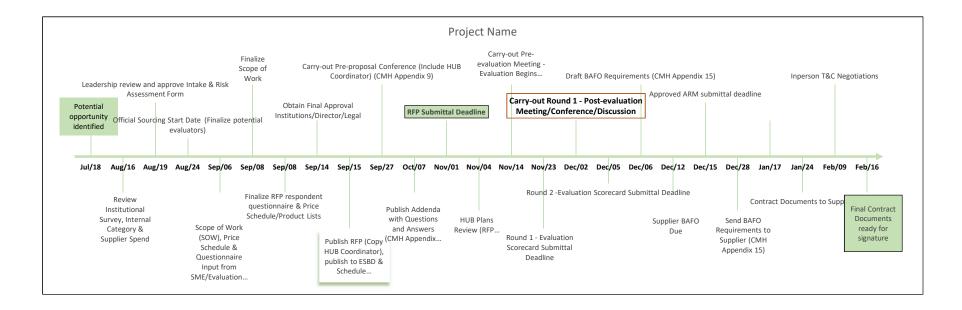
# Total Spend\*

What is High vs. low spend?	
low = \$250K - \$500K?	1
somewhat low = \$500K-\$2M?	2
Average = >\$2M-5M?	3
Somewhat High = >\$5M - \$25M?	4
High = >\$25M?	5

Region	Estimated Calendar Days			
		Months	Weeks	<b>Business days</b>
Low Spend / High Complexity	< 210 Days	7	30	150
High Spend / High Complexity	< 270 Days	9	39	193
Low Spend / Low Complexity	< 90 Days	3	13	64
High Spend / Low Complexity	< 150 Days	5	21	107



Interactive Form - July 2022	Sourcing Event - Service Level Agreement Timelines (CMH Appendix 1, Attachment 7) Interactive Form - July 2022						Project Name	Baseline Date	alculator 6/1/20
Formal Bid Workflow						RFP #:	RFP#	Actual Date	6/13/20
Description of Task	Task Notes, Comments and Remarks	Baseline # of Completion Business Days	Target dates	Baseline # Busienss Days - Bids >\$250K	Actual Business Day(s) of completion	Projected Date(s) of Completion	Actual # Busienss Days - Bids >\$250K	Bus. Days	8
Inquiry Investigation Research/CSA									
Step 1: Identify Opportunity									
Potential opportunity identified  Data Analytics - Request		<b>7/18</b> , 5	7/25/2022		<b>7/18/</b>	7/25/2022			
Review and Analyze Data		5	8/1/2022		5	8/1/2022			
Determine Total Cost of Ownership Elements  Conduct Institution Survey / Identify Subject Matter Expert / Evaluation Team		5	8/8/2022		5	8/8/2022			
Check GPO's/UT Institutional Current Contracts Step 2: Initial Committee Kickoff Meeting/Project Prep		1	8/9/2022	28	1	8/9/2022	28		
Review Institutional Survey, Internal Category & Supplier Spend		5	8/16/2022		5	8/16/2022		Target Metrics In Calendar Days	Actuals in Calendar Day
Conduct Doodle Poll for SME Kick Off Meeting  Draft Meeting Agenda and finalize Service Level Agreement Timeline (SLA)		1	8/17/2022		1	8/17/2022			
Oraft Objectives, Background & Scope of Work & additional items (CMH Appendix 1 - Attachment 5) Finalize RFP Intake & Assessment Form (CMH Appendix 1 - Attachment 1 & Attachment 2)		1	8/18/2022		1	8/18/2022			
Leadership review and approve Intake & Risk Assessment Form Schedule RFP Kick-off Meeting (From Doodle Poll results)		1 3	8/19/2022 8/24/2022		1 3	8/19/2022 8/24/2022			
Official Sourcing Start Date (Finalize potential evaluators)		0	8/24/2022 8/24/2022		0	8/24/2022 8/24/2022			
Step 3: Post Kickoff Meeting Review and confirm Selection Criteria									
Assign Weights for Selection Criteria Questions Scope of Work (SOW), Price Schedule & Questionnaire Input from SME/Evaluation Team Due		7	9/2/2022		7	9/2/2022			
Review SOW Draft and incorporate SME/Evaluation Team Input		1	9/6/2022		1	9/6/2022			
Review RFP Respondent Questionnaire Draft from SME & develop price schedule Develop Bidders List		0	9/6/2022 9/6/2022		0	9/6/2022 9/6/2022			
RFP									
				14			14	21	21
Step 1: Finalize RFP documents Finalize Scope of Work		2	9/8/2022		2	9/8/2022			
Finalize RFP respondent questionnaire & Price Schedule/Product Lists  Send finalized document to Paul for incorporation to publishable RFP documents (CMH Appendix 1-Attachment 5)									
inalize Draft RFP ready to publish		2	9/12/2022		2	9/12/2022			
Step 2: Leadership, HUB & committee approval HUB Review of RFP Documents (Include bidders list) (CMH Appendix 4 - SSG HUB Guidelines)		1	9/13/2022		1	9/13/2022			
HUB Add Suppliers to Bidders List (Check CMBL Report)  Detain Final Approval Institutions/Director/Legal									
Final Review by Project Lead & Committee (provide notice of bid posting)		1	9/14/2022		1	9/14/2022			
Step 3: Publishing RFP & Carrying out Pre-proposal Conference Publish RFP (Copy HUB Coordinator), publish to ESBD & Schedule Evaluation team meeting(s) (CMH Appendix 6, Cynthia									
Booker, ESBD & Evaluation Team)  Send Supplier(s) Notification of published RFP (CMH Appendix 7)		1	9/15/2022		1	9/15/2022			
Generate proposal Due Date Calendar Reminder (Copy Associate Director & Manager)  Carry-out Pre-proposal Conference (Include HUB Coordinator) (CMH Appendix 9)		1	9/16/2022	34	1	9/16/2022	34	47	47
Publish Pre-proposal presentation		7	9/27/2022	34	7	9/27/2022	34		**
Send Supplier(s) Notification of published pre-proposal presentation (.pdf presentation)  Publish Addenda with Questions and Answers (CMH Appendix 8)		8	10/7/2022		8	10/7/2022			
RFP Submittal Deadline Step 4: Review submitted proposals for responsiveness		17	11/1/2022		17	11/1/2022			
Complete respondent Registry HUB Plans Review (RFP responses reviewed by HUB Coordinator)		1 2	11/2/2022		1 2	11/2/2022 11/4/2022			
Review Responses for Minimum Requirements/Attributes - send any redlines by supplier to Alliance Legal Councel (CMH			11/4/2022						
Appendix 11 - Administrative Review) Prepare RFP Respondent questionnaire scorecard		2	11/8/2022		2	11/8/2022			
Analyze Data and Review for Evaluation Team		3	11/11/2022	i	3	11/11/2022			
RFP Evaluation									
Carry-out Pre-evaluation Meeting - Evaluation Begins (CMH Appendix 10)		1	11/14/2022		1	11/14/2022			
Collect Conflict of Interest Statements/Non-Disclosure Statements from evaluation team (CMH Appendix 12)  Round 1 - Evaluation Scorecard Submittal Deadline		5	11/16/2022 11/23/2022		5	11/16/2022 11/23/2022			
Data Analytics - Pricing Analytics & Saving Projections Sourcing review of Initial Evaluation Team Grading		3	11/30/2022		3	11/30/2022			
Develop pricing scorecard (Intentionally Left Blank)		1	12/1/2022		1	12/1/2022			
Carry-out Round 1 - Post-evaluation Meeting/Conference/Discussion		1	12/2/2022	41	1	12/2/2022	41	58	58
Evaluation Committee/SSG to determine final candidates Schedule presentations		- 0	12/2/2022	†	0	12/2/2022			
Supplier presentation(s) (CMH Appendix 14)  Round 2-Evaluation Scorecard Submittal Deadline		1	12/5/2022	1	1	12/5/2022			
Draft BAFO Requirements (CMH Appendix 15)		1 1	12/6/2022		1 1	12/6/2022			
Send BAFO Requirements to Supplier (CMH Appendix 15) Supplier BAFO Due		3	12/7/2022 12/12/2022	1	3	12/7/2022 12/12/2022			
Data Analytics - (BAFO Analysis, Price Analysis, Final Cost Savings) Finalize Bid Tab		- 2	12/14/2022		2	12/14/2022			
Meet with Committee/SMEs to present Final Scores/Summary/Select Supplier(s)  Provide Key Business Points (For Future Deal Sheet/Term Sheet) (CMH Appendix 17)		1 3	12/15/2022 12/20/2022	1	1 3	12/15/2022 12/20/2022			
Deal Sheet / Term Sheet to Selected <b>Supplier meetings</b> for concurrence		5	12/27/2022	1	5	12/27/2022			
Draft Award Recommendation Memo (ARM) for signature (CMH Appendix 16)  Approved ARM submittal deadline		1	12/28/2022 12/29/2022	1	1	12/28/2022 12/29/2022			
Distribute Regret Letter(s) Distribute Award Letter(s)		1	12/30/2022		1	12/30/2022			
Contract Negotiation									
Develop final SOW & applicable riders		3	1/5/2023		3	1/5/2023			
SOW, Riders & Final Term Sheet and Information required by Alliance Legal Counsel for Contract Development (CMH Appendix 17)		7	1/17/2023	32	7	1/17/2023	32	42	42
Contract Documents to Supplier		5	1/24/2023	1	5	1/24/2023			
Redlines due from Supplier Inperson T&C Negotiations		7 5	2/2/2023 2/9/2023	1	7 5	2/2/2023 2/9/2023			
		5	2/16/2023	1	5	2/16/2023			
Final Contract Documents ready for signature  TOTAL DAYS (Inquiry, Investigation, Research, RFx, RFx Evaluation, Contract Negotation)		148		149	148		149		



# Tracking

<b>Total Project Val</b>	ue:		Current Supplier(s):		
Est. Annual Savir	ngs:				
<b>Estimated Total S</b>	Savings:		Contract Exp. Date:		
					Change
Revision Date		Description	/ Justification for chan	ge to timeline	requested by:

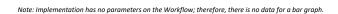
Sourcing Categories	Actual Days
SSG Team	35
Customer	37
Supplier	81
Total	153

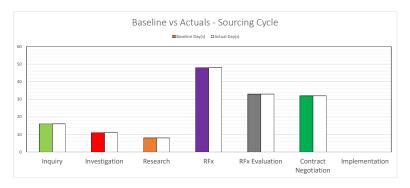
ACTUAL VS BASELINE - Sourcing Timeline									
Ownership Breakdown Percentage Baseline Day(s) Actual Day(s) Target Day(s) $\Delta$ Baseline $\otimes$ Actual $\otimes$ $\Delta$									
Customer response required	23.65%	35	35	35	0	100%	100%	0%	
Supplier	25.00%	37	37	37	0	100%	100%	0%	
SSG Activities	51.35%	81	81	81	0	100%	100%	0%	
TOTAL	100.00%	153	153	153	0	100%	100%	0%	

Weighted △ % of Ownership phases									
Legend Baseline % SLA Actual % SLA Δ % SL									
Customer response required	22.88%	22.88%	0.00%						
Supplier	24.18%	24.18%	0.00%						
SSG Activities	52.94%	52.94%	0.00%						
TOTAL	100.00%	100.00%	0.00%						

	ACTUAL	L VS BASELINE - Sourcing Timelin	e		
90					
80 -			81 81		
70 -					
60 -					
Day(s)					
40 -	35 35	37			
30 -	- 35				
20 -					
10 -					
0	Customer response required	Supplier	SSG Activities		
		Sourcing Categories			
■ Baseline Day(s) ○■ Target Day(s)					

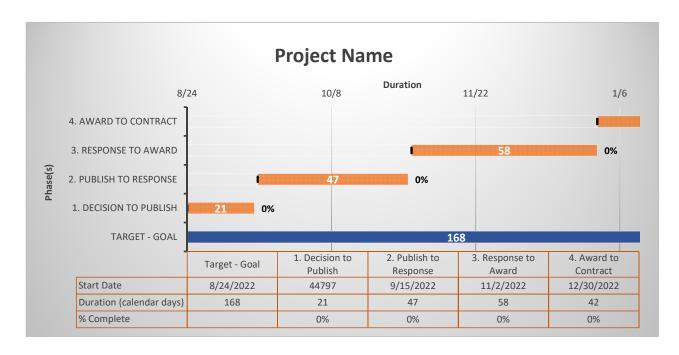
ACTUAL VS BASELINE - Sourcing Cycle Timeline										
Phase Breakdown Baseline Day(s) Actual Day(s) Percentage Target Day(s) Δ Baseline % Actual 9										
Inquiry	16	16	11%	16	0	100%	100%	0%		
Investigation	11	11	7%	11	0	100%	100%	0%		
Research	8	8	5%	8	0	100%	100%	0%		
RFx	48	48	32%	48	0	100%	100%	0%		
RFx Evaluation	33	33	22%	33	0	100%	100%	0%		
Contract Negotiation	32	32	22%	32	0	100%	100%	0%		
Implementation	0	0	0%	0	0	0%	0%	0%		
TOTAL	148	148	100%	148	0	100%	100%	0%		





Project Name									
Task(s)	Start Date	End Date	Target BaseLine	Duration (calendar days)	% Complete	No. of Days Completed			
Target - Goal	8/24/2022	2/16/2023	157	168					
1. Decision to Publish	44797	9/14/2022	21	21	0%	0.00			
2. Publish to Response	9/15/2022	11/1/2022	47	47	0%	0.00			
3. Response to Award	11/2/2022	12/30/2022	58	58	0%	0.00			
4. Award to Contract	12/30/2022	44973	42	42	0%	0.00			
	·		168	168					

Validation 168 168 0 0%



# Contract Management Handbook - Appendix 1 - Attachment 8 BID LIST REGISTRY RFP UTS\_AXX RFP TITLE:

			Pre-						1	1	Bid Rec'd Date &		<u> </u>
#	Intend to Bid	Oral Presentations	Proposal	Vendor Name	Contact	Title	Email	Telephone	HUB Ethnicity	HUB Gender	Date & Time	Responsive (Yes/No)	HUB Review (Accept/Rejected)
"	to Biu	resentations	iton oun	venuoi rume	Contact	THE	Linui	reiephone	Lumicity	Oction	Time	(103/10)	(Acceptatejected)
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APPENDIX 1 - Attachment 8 - Bid List and Registry (6-22-2022)

	Pre-							
#	Proposal	Company Name	Contact Person	Email	Phone	HUB Eligibility	HUB Gender	Business Description

# Appendix 2 EXCLUSIVE ACQUISITION JUSTIFICATION (EAJ) FORM

(For Noncompetitive Purchases over \$15,000)

The competitive bidding process is the foundation of government purchasing. In rare situations though, due to the unique nature of some goods and services, competition may not be possible. It is the responsibility of Contracts and Procurement (CNP) to verify that competition is not required and that the acquisition will result in "best value" for the institution in compliance with *Texas Education Code*, §51.9335(b).

In order to make this determination, CNP must understand the unique characteristic(s) of the good or service. This form is designed to assist staff in communicating the required information to CNP.

Please answer the questions below as completely as possible. Additional pages may be attached if more space or additional documentation is needed. Requests must be typed.

Please submit the completed and signed form (scan the signed page only) to <a href="mailto:CNP@utsystem.edu">CNP@utsystem.edu</a> with all relevant quotes and approvals.

GENERAL INFORMATION									
	Toda	Estimated Dollar	Amount:						
S	Select anticipated contract type:								
	Business Contract Purchase Order (PO) Document ID #:								
CONTACT INFORMATION									
	D	DEPARTMENT INFORMATION		SUPPLIE	R INFORMATION				
	Contact Name:		Supplier Name:						
	Department:		Contact Name:						
	Phone:		Phone:						
	Email Address:		Email Address:						
_	V.DE OF WATER								
Т	YPE OF JUSTIFI	CATION							
Р	roprietary and E	Best Value: (as defined in Texas Government	Code, §2155.067,	Texas Educ	ation Code, §51.9335(b))				
	Only known su	upplier that meets your "definition of scope	." Please complete	e SECTIO	NS A and B)				
E	Emergency: (as defined in Texas Government Code §2155.083(i))								
_									
L	A purchase for which delay would create a hazard to life, health, safety, welfare or property or to avoid undue additional cost to the state. (Please complete SECTIONS A and C)								
P	Professional Services: (as defined in Texas Government Code §2254.002 (e.g. Architects, Engineers, CPAs, Land Surveyor, etc.))								
L	Designated professional for which competitive bidding is not permitted. (Note: To be used only when professional service providers have not been pre-qualified) (Please complete SECTIONS A and D)								

# **SECTION A - GOODS/SERVICES INFORMATION** PRODUCT MAKE/MODEL **OR SERVICE DESCRIPTION OF REQUEST** Describe the good or service to be procured and how it meets your needs. SECTION B - PROPRIETARY AND BEST VALUE JUSTIFICATION SPECIAL USE REQUIREMENTS (equipment only) To be compatible with existing NO YES equipment: For the repair, maintenance or YES NO modification of existing equipment: For use as spare or replacement YES NO equipment: **REQUIRED FEATURES** List the specific feature(s) or characteristic(s) that are required which are unique to the good or service provided by this supplier. Describe the importance of the unique feature(s) as it applies to the

# Identify other sources that were

**EVALUATION OF OTHER** SOURCES

intended use and project goals. Describe how the selected supplier meets these requirements.

evaluated (including the names, manufacturers, model numbers, etc.) and the reason they were found to be unsatisfactory for the intended use or in meeting project goals. (Attach copies of any quotes collected from other suppliers)

#### **RISK ELEMENTS**

Describe any substantial risks that could not be overcome if the product or service was procured from another supplier.

# **SECTION C - EMERGENCY JUSTIFICATION**

RISK ELEMENTS  State the financial or operational damage/risk that will occur if needs are not satisfied immediately (You must provide specifics when explaining any loss or damage).	
SPECIAL CIRCUMSTANCES  State why the needs were not or could not be anticipated so that goods/services cannot be purchased following standard procedures.	
SUPPLIER SELECTION  State the reason and process used for selecting the supplier (Attach quotes/proposals received fromother sources, if applicable).	
Requires a physical PO  The department must created CNP issues the PO to the Payment is made through  Requires a verbal PO  The department must subtock CNP provides an emergered The department provides Payment is made through  Requires verbal approval from In the case where there is perform needed repairs (and give the go ahead for the second content of the second content	the AP module.  mit an EAJ Form to CNP.  ncy PO number to the department.  the emergency PO to the supplier.  the AP module.  om requesting department (no PO)  an immediate threat to the university and a supplier is on hand or can quickly mobilize to or the emergency occurs after normal business hours), the requesting department can
<ul> <li>Payment is made through</li> <li>SECTION D – PROFESSIONAL \$</li> </ul>	
SUPPLIER SELECTION  Criteria used to select the supplier for these services.	
REASON FOR SELECTION	
Identify specific qualifications of selected supplier.	

CONFLICT OF INTEREST STATEMENT	
I,, the undersigned, hereby certiand that I understand and agree to be bound by the commitments contanot acting under duress. I am not currently employed by, nor am I receipient of any present or future economic opportunity, employment, service in connection with this supplier in return for favorable considerations.	eiving any compensation from, nor have I been the gift, loan, gratuity, special discount, trip, favor, or
Signature:(Primary User)	Date:
Title:	
(Note: Texas Government Code, Chapter 572, Subchapter C, §572.069. CERTAIN EMPRESTRICTED. A former state officer or employee of a state agency who during the period agency in a procurement or contract negotiation involving a person may not accept employee the officer's or employee's service or employment with the state agency ceased.)	d of state service or employment participated on behalf of a state
*DEPARTMENT APPROVAL – Department Head/Executive Officer	
By signing below, the department certifies that the information submitte has departmental approval. The final determination of approval shall be	
Signature:(Department Head/Executive Officer)	Date:
Printed Name:(Department Head/Executive Officer)	_
Title:	-

\*Departmental Approver should be senior to the Primary User.

(Note: Texas Government Code Chapter 572, Subchapter C, §572.069. CERTAIN EMPLOYMENT FOR FORMER STATE OFFICER OR EMPLOYEE RESTRICTED. A former state officer or employee of a state agency who during the period of state service or employment participated on behalf of a state agency in a procurement or contract negotiation involving a person may not accept employment from that person before the second anniversary of the date the officer's or employee's service or employment with the state agency ceased.)

# PROCUREMENT APPROVAL - TO BE FILLED OUT BY CONTRACTS AND PROCUREMENT

DET	ERMINATIO	N:				
	Approved					
	Not Approve	ed				
JUS	TIFICATION	FOR PROCUREMENT METHOD:				
Pro	orietary:					
	Proprietary (i.e. Pharmaceuticals, Chemical Reagents) Original					
	Equipment N	Manufacturer (OEM) Maintenance/Renewal	Meets			
	Unique Spec	cification				
	Direct Public	cation/OEM Software Renewal or Maintenar	nce			
Bes	t Value:					
Щ	Compatibility	with Existing Equipment				
	Continuity of	Service/Research				
Щ	Contractor/G	Grantor Requirement				
Ш	Best Value					
Eme	rgency Purc					
	Emergency	Purchase Emergency PO Num	nber:			
Prof	essional Ser	<u>vices</u> :				
	Professional	Services				
Rat	onale for dete	ermination/comments:				
	Signature:		Date:			
		Select CNP Purchaser				
	Signature:		Date:			
	Oigilatare.	Director, Contracts and Procurement (<\$250,000)	Batc.			
	Signature:	Executive Vice Chancellor for Business Affairs (>\$25	Date: 50,000)			

# APPENDIX 3 Records Retention Policy

# **Purpose:**

This policy is intended to assist all SSG Personnel in identifying and managing records according to the State of Texas Records Retention Schedule.

# **Audience:**

Applicable to all Strategic Services Group (SSG) personnel

#### **State of Texas Records Retention Schedule:**

 $\underline{https://www.utsystem.edu/documents/docs/general-documents/2022/ut-system-administration-records-retention-schedule}$ 

# APPENDIX 4 SSG HUB GUIDELINES

#### Purpose:

These guidelines are intended to assist the sourcing lead in identifying and including Historically Underutilized Businesses (HUBs) in Alliance sourcing events. A HUB Process Checklist is included as Attachment 1 to this appendix as a job aid to assist the sourcing lead in ensuring that all required elements of the HUB process are addressed.

#### Audience:

Applicable to all Strategic Services Group (SSG) personnel

#### **Guidelines:**

For each sourcing event, the sourcing lead should identify the appropriate commodity code(s) <a href="https://comptroller.texas.gov/purchasing/nigp/">https://comptroller.texas.gov/purchasing/nigp/</a> for the goods/services that are the subject of the sourcing event. Once the proper commodity code(s) have been identified the sourcing lead should search the State of Texas Certified Master Bidders List (CMBL) to identify potential HUB bidders <a href="https://comptroller.texas.gov/purchasing/vendor/cmbl/">https://comptroller.texas.gov/purchasing/vendor/cmbl/</a>

Step 1- Search CMBL/HUB Vendors

Step 2- Click on HUBS only or HUBs on CMBL

Step 3- Click on Multiple Vendor Search

Step 4- Enter a Commodity Code(s)

Step 5- Enter Search

Extract the search results and review for appropriateness as suppliers may be misclassified or the supplier does not provide the specific good/services to be advertised. For example, you may be searching for LABORATORY EQUIPMENT, ACCESSORIES, AND SUPPLIES: BIOCHEMISTRY, CHEMISTRY, ENVIRONMENTAL SCIENCE, ETC (commodity code 493) but a supplier on the list e.g., R&B Aquatic Distribution Inc. provides only Aquatics supplies for public aquariums and hatcheries.

The sourcing lead should include identified suppliers on the Bidders List (Appendix 1 – Attachment 8) and submit to the UT System HUB Coordinator for review and request the coordinator to provide any other known sources for the commodity code(s) selected.

The sourcing lead may also contact HUB coordinators at the UT System institutions to identify known sources for the commodity code(s)/product category selected.

Once the Bidders List is complied, a Solicitation Announcement should be sent to the companies on the list (ref. CMH Section 4.2 and Appendix 7-Sample Solicitation Announcement).

#### **Attachments:**

Attachment 1-HUB Process Checklist

# Appendix 4 – Attachment 1 HUB PROCESS CHECKLIST FOR UT SYSTEM SUPPLY CHAIN ALLIANCE For Use with All Supply Chain Sourcing Events

#### PRE-POSTING:

- Assigned Contract Manager should confirm The Alliance HUB Coordinator's availability to attend
  proposed pre-proposal conference and RFP opening dates. Follow-up with a calendar invitation for both
  events. NOTE: If Alliance HUB Coordinator is not able to attend proposed dates or work with Team to
  find a mutually acceptable date, then arrangements will be made for coverage with another System HUB
  Coordinator.
- Assigned Contract Manager should include The Alliance HUB Coordinator on RFP for reviews.
- The Alliance HUB Coordinator will verify that there is at least 8 working days between the RFP posting date and the last possible date for a HUB Plan courtesy draft review before the RFP submission due date. The courtesy draft review date will be stated in the Pre-Proposal RFP power point.
- The Alliance HUB Coordinator will verify that the appropriate HUB Plan links has been included in the RFP.
- Assigned Contract Manager will work with the Alliance HUB Coordinator to provide updates to the HUB section of the Pre-Proposal RFP power point presentation slide deck.

#### **PRE-SUBMITTAL:**

- The Alliance HUB Coordinator will provide to the Proposers the overview of the HUB Program and HUB Plan completion process.
- The Alliance HUB Coordinator will offer a Courtesy HUB Plan review during times indicated in the RFP power point presentation.

#### **PROPOSAL DUE DATE:**

- The Alliance HUB Coordinator will review the HUB Plans for compliance on the RFP due date.
- The Alliance HUB Coordinator will provide written confirmation of the reviewed HUB Plan submissions to the Assigned Contract Manager, as soon as practical based on the number of responses and Sourcing timeline.
- The Alliance HUB Coordinator will provide written documentation to any suppliers that have submitted a non-compliant HUB Plan and copy the Contract Manager.

#### **AFTER CONTRACT AWARD:**

- The Alliance HUB Coordinator should be included in the Contract Launch.
- The Alliance HUB Coordinator will notify the System-wide HUB Coordinators of their responsibility when entering into a local agreement using the Alliance master contract.
- The Alliance HUB Coordinator should be included in the Periodic Business Review meetings, especially when HUB subcontractors are included in their HUB Plan.

## **CONTRACT CHANGES OR RENEWALS:**

• The Alliance HUB Coordinator should be advised of ALL changes made to contracts.

#### SSG Supplier Relationship Management (SRM) Guidelines

#### **Purpose:**

These guidelines are intended to assist the sourcing lead in facilitating a comprehensive SRM program, including but not limited to: conducting a preliminary risk assessment, establishing the Contract Monitoring Plan to determine the frequency of business reviews, developing appropriate key performance indicators (KPI), determining reporting requirements, monitoring performance to contractual requirements, and following-up on contract monitoring findings.

#### Audience:

Applicable to all Strategic Services Group (SSG) personnel.

#### **Guidelines:**

#### 1. Conducting a Preliminary Risk Assessment:

During the contract drafting process, the sourcing lead should conduct a risk assessment using the Appendix 1, Attachment 2 RFP Risk Assessment Form.

For each Risk Factor listed on the worksheet, the sourcing lead should answer the question "Does the contract appropriately address the risk factor?" by populating column E with the appropriate drop-down response (i.e., "Yes," "No," or "N/A"). A contract should not be finalized until the response for each risk factor in column E is either "Yes" or "N/A." For each risk factor, the sourcing lead should also identify "who has primary monitoring responsibility for any risk factors present in the contract" by populating column F with the appropriate drop-down response (i.e., "SSG," "Institution," or "Both"). The sourcing lead should ensure the contract and its monitoring plan include provisions to help the responsible party facilitate its monitoring activities, as appropriate.

To develop a contract-monitoring plan, the sourcing lead should review all of the "risk factors" and "points of consideration" listed in columns A and B of the worksheet, as well as the corresponding "scoring range & weights" listed in column I. For each risk factor, the sourcing lead should rank the significance of the risk factor to the current project by populating column H with the appropriate drop-down response (i.e., "low," "medium," or "high"). Once the sourcing lead has ranked the significance of each risk factor, an overall numerical risk score will automatically be calculated and displayed in cell I22. This numerical score corresponds with the three levels of monitoring ("limited," "active," "enhanced") identified in the legend at the bottom of the Risk Matrix tab. After completing the Risk Assessment Worksheet, the sourcing lead should prepare a monitoring plan recommendation as described in the "Monitoring Guidelines" tab of the worksheet.

Once completed, the monitoring plan recommendation and the completed risk assessment worksheet should be routed to the supervisor for review and approval prior to contract execution.

# 2. Establishing the Frequency of Business Reviews:

The frequency of periodic business reviews (PBR) should be based on the numerical risk score and corresponding monitoring level assigned during the preliminary risk assessment. The sourcing lead may determine that more frequent reviews are required, and should notate such rationale in the monitoring plan recommendation. The required frequency of business reviews should be documented in the SRM contract rider prior to execution (see attached *Sample SRM Contract Rider*).

# 3. <u>Developing Appropriate Key Performance Indicators (KPI)</u>:

When determining what aspects of a contract or of a contractor's performance to monitor, the sourcing lead should consider the following types of questions:

- How will the SSG know that contractor is complying with contract requirements?
- How will the SSG know the contract is performing satisfactorily?
- How will the SSG know whether affected Institutions are satisfied with the contractor's performance, in the following sample areas:
  - Whether the Institution is receiving the goods/services as required by the contract, including:
    - Confirming the Institution does not receive less goods/services than required by the contract; and
    - Confirming the Institution does not receive the wrong goods/services.
  - Whether the Institution is accurately charged for the goods/services, including:
    - Confirming allowable contractor expenses are not used for non-allowable costs (i.e. gifts, etc.); and
    - Confirming contractor accurately reports its progress on providing the goods/services.
  - Whether contractor makes satisfactory corrections to goods/services identified as not meeting contract requirements?
  - Whether contractor protects institution assets?
  - Whether the contract includes administrative fees, rebates, or incentives?

In addition to these questions, the sourcing lead should also consider the risk factors identified during the preliminary risk assessment when establishing the KPIs that will be monitored to gauge contractor performance. The KPIs that will be monitored should be documented in the SRM contract rider prior to execution (see attached *Sample SRM Contract Rider*).

#### 4. Determining Reporting Requirements:

The timing and frequency of contractor submitted reports should be clearly defined in the SRM contract rider (see attached *Sample SRM Contract Rider*). When developing report criteria, the sourcing lead should consider what data and format will allow for a meaningful desk review to be conducted of contractor's actual performance against contract requirements.

# 5. Monitoring Performance to Contractual Requirements:

The sourcing lead should establish expectations so that affected institutions and contractor personnel understand (1) the contract requirements that will be monitored, and (2) the evaluation criteria for each contract requirement.

Monitoring tools include, but are not limited to:

- Site Visits
- Sampling and Population
- Desk Reviews
- Price Audits (RPA)
- Expenditure Document Review

The sourcing lead should refer to Section 7.2.3 of the Contract Management Handbook for a detailed description of the monitoring tools above.

To ensure that the appropriate monitoring activities are conducted as required, in a timely fashion, the sourcing lead should develop a contract monitoring checklist. See attached **Appendix 5 – Attachment 1 PBR Checklist and Summary**.

#### 6. Following-up on Contract Monitoring Findings:

The sourcing lead should design the monitoring program to include appropriate follow up on contract monitoring findings. Monitoring reviews, audits, and investigations should be routinely used to:

- Ensure contractor takes corrective action;
- Identify common problem areas for training opportunities;
- Identify additional value and savings opportunities; and
- Improve future sourcing events.

Sample SRM Contract Rider

#### **RIDER ###**

# SUPPLIER RELATIONSHIP MANAGEMENT PROGRAM

#### <u>Supplier Relationship Management ("SRM") Program Requirements</u>

The Alliance SSG will conduct Periodic Business Reviews ("PBRs") of Preferred Supplier's performance under this Agreement beginning approximately six (6) months after the Effective Date of this Agreement and then every [insert frequency] thereafter, based on the Alliance SSG's assessment of contract performance risk as [insert low, medium, or high].

#### **Periodic Business Reviews**

At each PBR, the Alliance SSG will evaluate Preferred Supplier's performance based on the Key Performance Indicators ("KPIs") listed below.

- a. Account Management
- b. Price Compliance
- c. Ordering and Delivery Performance
- d. Service & Support
- e. Customer Satisfaction

[Add, delete, or revise KPI categories as necessary]

## **KPI Reporting**

[Specific KPIs should be developed in Consultation with SMEs and Added, delete, or revise as necessary]

Preferred Supplier will report to the Alliance SSG at each PBR on the following KPIs.

#### **ACCOUNT MANAGEMENT REPORTS & METRICS**

- Year-to-date and period-over-period spend.
- Price rationalization activities and impact on savings and value-add.
- HUB report summary and breakdown for previous months. Monthly report due by 10th of each month.
   Number of reports due after 10th not to exceed 0%.
- Number/Percentage of items incorrectly shipped. Not to exceed 1%.

#### PRICE COMPLIANCE REPORTS & METRICS

- Number/Percentage of invoice price discrepancies: Not to exceed 2%
- Non-Standard items with invoice price discrepancies: Not to exceed 5%

#### ORDERING AND DELIVERY PERFORMANCE REPORTS & METRICS

- Number of return orders
- Average ship days
- Fill rate percentage 98% for Standard Configurations and Non-Standard items.
- Report on back-ordered line detail
- First time fix rate 90% or greater

#### SERVICE AND SUPPORT REPORTS & METRICS

- Number of days account managers accessible for Institutional Participants.
- Response time to respond to technical support calls placed by Institutional Participants: Not to exceed
   15 minutes
- Any new IT or technology enhancements will be offered to Institutional Participants as a priority customers: 100% of information will be disseminated to priority customers
- Order discrepancy resolution rate and response time. Not to exceed 48 hours

#### **CUSTOMER SATISFACTION REPORTS & METRICS**

- Semi-Annual survey of end users
- Overall customer service rating of "satisfactory" greater than 90%

Preferred Supplier and the UT System Contract Administrator may modify the above KPIs from time to time in writing.

If the Alliance SSG deems Preferred Supplier's performance against the above KPIs to be unsatisfactory, the Alliance SSG and Preferred Supplier may discuss an appropriate corrective action plan, before UT System exercises its legal remedies under this Agreement.

Institutional Participants will report Preferred Supplier performance concerns to the Alliance SSG in a timely manner, for discussion at PBRs.

The Alliance SSG reserves the right to modify the frequency of its reviews, as it deems necessary and appropriate. Preferred Supplier will be notified in writing of any such changes

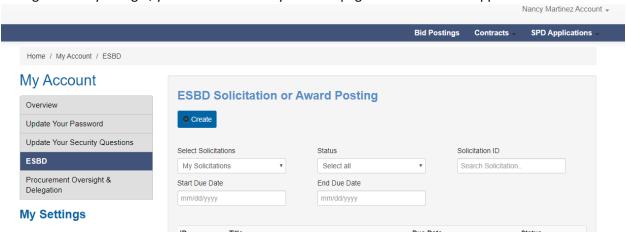
Appendix 5 – Attachment 1 – PBR Checklist & Summary

SSG Contract Management Handbook - Appendix 5 - Attachment 1					
		iness Review Checklist/Summary			
Supplier's Name:		•			
Date of Business Review:					
Business Review Period Coverage:					
UTSSCA Agreement Number:					
Agreement Period					
Supplier's Product or Service:					
INVITEES/ATTENDEES					
Name:	Compan	v/Title·			
realic.	Compan	y) nuc.			
Astion/Task	Vac/Na	Commonts			
Action/Task INSTRUCTIONS: For each item below, identify whether the requiremen	Yes/No	Comments  contract has been fulfilled. If the requirement has been fulfilled, check			
the "yes" column. If not, check the "no" column and write in the "Comm					
Meeting Preparation (internal - done prior to the meeting)		, , ,			
Virtual meeting scheduled?		Invitation issued by [who] on [date] for meeting via [web mtg			
Virtual meeting scheduled:		service]			
Signed IPAs: How many and which institutions have signed	<#>				
Institutional Participation Agreements on file?					
Reported Spend: How many and which institutions have	<#>				
reported spend under the Agreement?					
Spend w/o IPA: How many and which institutions have	<#>				
reported spend and no IPA on file?					
IPA w/o Spend: How many and which institutions have a	<#>				
signed IPA on file and no reported spend?					
Surveyed the end users on price, quality and customer					
service? Discuss with supplier any reported issues.					
Emailed Supplier regarding expectations and what is required					
based on the Supplier Relationship Management (SRM)					
Program?					
Gathered reported spend and Admin Fee data for period being		Spend:			
reviewed?		Admin Fee (#%):			
Administrative Fees/Reporting Activities to UTSSCA					
Is Supplier up-to-date in submitting Admin Fees?					
Is Supplier up-to-date in submitting Spend Reports?					
Is Supplier using the correct template for reporting?					
Rebates/Incentives (as applicable)					
Payable to UTSSCA: Is Supplier up-to-date on submitting					
reports and any applicable payments?	<u> </u>				
Payable to IPs: Is Supplier up-to-date on submitting reports					
and any applicable payments?					
Meeting Discussion Topics (in addition to topics set forth in Supplier Relationship Mgmt Rider)					
Contacts					
Does Supplier have any changes to the current contacts?					
Customer Relations					

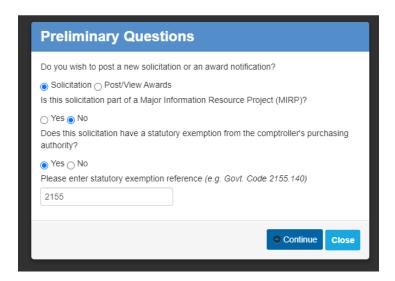
<enter date=""></enter>	<enter name=""></enter>
Date Completed:	Completed By:
<enter action="" and="" items="" notes=""></enter>	
Notes:	
Discuss Supplier's green purchasing and sustainability initiatives (i.e. environmental initiatives, initiatives regarding recycled con of products sold)	
and inclusion for their employees and for their business partner Are those policies and programs successful?	rs.
Current Industry Trends: What are current risks to suppliers products & services? What are current success in managing current trends and risks? Discuss Supplier's current policies and programs to support dive	
Emergency Planning: What steps has the Supplier taken to miting the impact of future business disruption events (i.e. pandemic, weather disaster)?	gate
Discuss Supplier's HUB utilization and compliance.	
Discuss Supplier's expansion of Agreement utilization - successe challenges, opportunities.	es,
Miscellaneous	
Do Institutions have any outstanding issue(s) with Supplier? If yes, state the issue and corrective action implemented.	
Does Supplier have any outstanding issue(s) with any Institution(s)? If yes, state the issue and corrective action implemented.	

# SSG Electronic State Business Daily (ESBD) Guidelines

1. Go to TxSmartbuy.com to login to the Portal and click the **Sign In** button. Enter your login credentials to begin. Once you login, you will be on the My Account page. Select the ESBD app on the left.

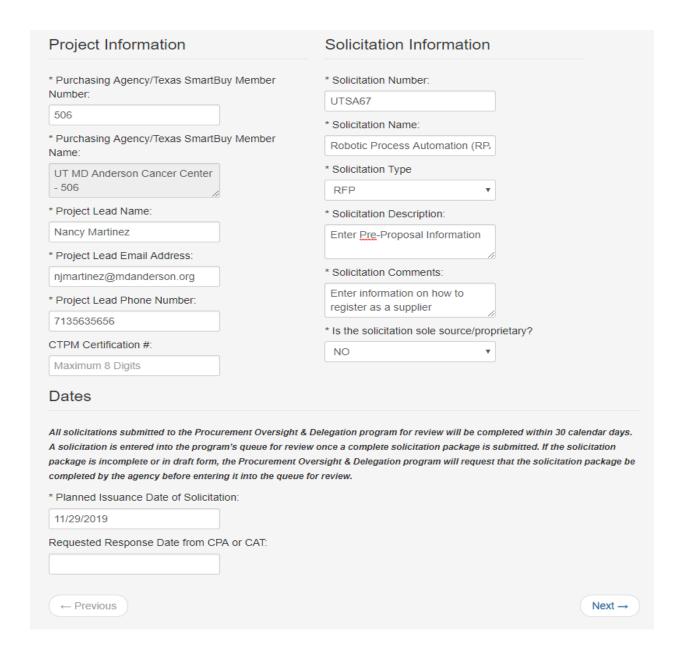


- 2. Here you will see all of your posting history. You can also use the search fields to sort through your history. Click **Create** to begin.
- 3. Users are required to answer a set of preliminary questions. After answering the questions (see screen shot below), click Continue.



#### SSG Electronic State Business Daily (ESBD) Guidelines

- 4. Complete the Project Information and Solicitation Information details on the General Information tab. The screen shot belowprovides an example. Click Next when done.
  - For the Solicitation Name field, enter the full title of the RFP
  - Sample wording for the Solicitation Description Field: Preproposal meeting to be held Friday, April 22, 2022 beginning promptly at 10:00AM CT. Provide an RSVP to the RFP Project Lead no later than 4:00PM CT to be receive the Zoom meeting invitation.
  - Sample wording for the Solicitation Comments Field: See Attached Soliciation Announcement for information and link to register for this event.

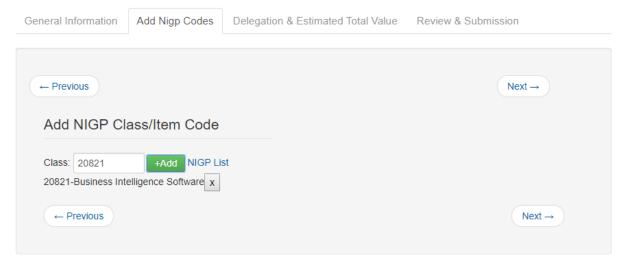


SSG Electronic State Business Daily (ESBD) Guidelines

#### SSG Electronic State Business Daily (ESBD) Guidelines

5. Add NIGP Class/Item Code(s) under the tab Add Nigp Codes. (see example below) More than one class/item code may be relevent to your solicitation. Click Next.

#### **Procurement Oversight & Delegation Form Entry**



#### SSG Electronic State Business Daily (ESBD) Guidelines

6. Add the Estimated Total Value (the estimated spend for the full term (initial term + renewal term) of the Agreement) under the Delegation & Estimated Total Value tab. See example below. Click Next.

Delegation & Estimated Total Value	
* Estimated Total Values of contract:	
\$ 5,000,000	
* Number of times this product/service has been solicited by the Agency/Texas SmartBuy Member :	
0	
* Do you require a Delegation Letter?	
NO v	
* Does This solicitation include a technology component?	
YES v	
* Is this solicitation part of a major information resource project?	
NO v	
← Previous	Next →

7. Review and click Submit & Upload the solicitation announcement (see sample in Appendix 7). Your award notice will now be publically available on the ESBD.

Status: Closed
Solicitation ID: UTSA67
Solicitation Title: Robotic Process Automation (RPA) Software and Services
Agency/Texas SmartBuy Member Name: UT MD Anderson Cancer Center - 506
Posting Requirements: 21+ Days for Solicitation Notice
Solicitation Posting Date: 3/23/2018
Response Due Date: 4/27/2018
Response Due Time: 3:00 PM
Solicitation Description: Pre-Proposal Conference UT System will hold a pre-prop

Solicitation Description: Pre-Proposal Conference UT System will hold a pre-proposal conference at 10:30 AM, Houston Time, on April 9, 2018. Proposers may attend the conference in one of the following two formats: in person attendance located in the One Mid-Campus Building at 7007 Bertner Ave. (Mid Campus Building), TX 77030 (located in the Texas Medical Center); or webinar broadcast via the Internet utilizing the "Go-to-Meeting" webinar conference service. Proposer should notify the UT System Contact by no later than 3:00 PM, Houston Time, on April 2, 2018, whether it will attend the Pre-Proposal Conference, by emailing the UT System Contact. Proposer must clearly state in which format it will attend. If the Proposer elects to attend the Pre-Proposal Conference in the webinar format, UT System will provide complete details and instructions (including personal computer requirements). If Proposer elects to attend the Pre-Proposal Conference in person, there will be a strict limit of two (2) individuals per Proposer

Class/Item Code: 20821-Business Intelligence Software

#### 8. Click "Approve Solicitation"

9. Print screen as a pdf (print/pdf) and save to the RFP's folder in the Sourcing Events folder in the O drive.

# APPENDIX 7 SAMPLE SOLICITATION ANNOUNCEMENT

The University of Texas System Supply Chain Alliance will be publishing a	n RFP the week of Monday,
June 13, 2022 for the selection of a Preferred Supplier for	through The

University of Texas MD Anderson Cancer Center's Jaggaer (formerly SciQuest) e-Sourcing tool. We are very interested in your company's participation and invite you to register as a potential supplier.

By selecting the "Register Now" button below, you will be routed to a secure website to complete the registration process. Upon successful completion of your registration, you will have access to your secure portal where you can add additional details about your organization, invite colleagues to become users in your site, and more.

Please find attached a guide to completing the registration.

**Register Now** 

Dear Vendor.

If you have previously registered in Jaggaer (formerly SciQuest), please take this opportunity to ensure that your company's profile is updated with the correct contact information.

If you have any technical questions, please contact MD Anderson Supply Chain Management Help Desk at <u>SupplyChainHelpdesk@mdanderson.org</u> or +1 (713) 745-7997 for assistance and identify yourself as registering in The University of Texas at MD Anderson Supplier Network.

#### **RFP Addendum**





RFP Submittal Deadline: Date at Time (CDT)

Addendum Issue Date: Date

ADDENDUM 1
REQUEST FOR PROPOSAL
UTS/A##
RFP Name

DIRECT QUESTIONS TO: SSG Sourcing Lead name via the Jaggaer system

ACKNOWLEDGEMENT OF THIS ADDENDUM 1 IS REQUIRED IN ACCORDANCE WITH SECTION 1.2 OF APPENDIX ONE, TO THE RFP. THIS RFP ADDENDUM IS A FURTHERANCE OF RFP UTS/A## AND IS NOT A CONTRACT OR OFFER TO CONTRACT.

#### **Item One:**

The Pre-proposal Conference Presentation (Date of Meeting) is attached hereto.

#### **Item Two:**

The Pre-proposal Conference Attendee List (Date of Meeting) is attached hereto.

#### Item Three:

The Pre-proposal Conference RFO Questions and Answers (Date of Meeting) are included below.

#### Supplier Questions & Answers

1. **Q:** Supplier question #1?

A: SSG answer # 1.

2. **Q:** Supplier question # 2?

A: SSG answer # 2.

3. **Q:** Supplier question # 3?

A: SSG answer # 3.

All other terms, conditions and requirements set forth in RFP UTS/A## remain unchanged and in effect.

#### **END OF ADDENDUM 1**

#### **Pre-Proposal Guidelines**

#### **Purpose:**

These guidelines are intended to assist the sourcing lead in facilitating a successful pre-proposal conference. The objective of the pre-proposal conference is to communicate to potential proposers the collective size and strength of the UT Alliance, the uniqueness of being selected as an Alliance preferred supplier, the importance of the HUB Program, an overview of the product/service need contemplated by the sourcing event, and the roles and responsibilities of all parties during the event.

#### Audience:

Applicable to all Strategic Services Group (SSG) personnel.

#### **Guidelines:**

#### 1. <u>Determination of Need:</u>

The sourcing lead must first determine if facilitating a pre-proposal conference would be beneficial based on the event scope, and if beneficial, determine if attendance is mandatory considering that a mandatory attendance requirement may unintentionally limit competition. If the sourcing lead makes the determination that a pre-proposal conference would be beneficial, they should schedule a Zoom meeting or webinar. The time and method of meeting for the pre-proposal conference must be stated clearly in the solicitation document and is typically within ten (10) business days after the solicitation has been published.

#### 2. Development of the Agenda and Presentation

- 2.1 Prior to the actual pre-proposal conference, the sourcing lead should meet with the subject matter experts on the evaluation team to explain their roles if they are participating in the pre-proposal conference. This preliminary meeting is used to coordinate participation and establish ground rules so that the pre-proposal conference is conducted in an organized, meaningful and professional manner.
- 2.2 The sourcing lead will also coordinate with the UT System HUB Coordinator to ensure that he/she will be able to attend the pre-proposal conference. The sourcing lead should also work the UT System HUB Coordinator to establish a deadline for proposers to submit their HUB Subcontracting Plan (HSP) for a cursory review <u>prior</u> to the proposal due date. This cursory review is not mandatory, but it is a best practice to offer this service to proposers.
- 2.3 The sourcing lead should develop a presentation (see attached example) which he/she will broadcast during the pre-proposal conference. At a minimum, the topics to present will consist of the following:

#### **APPFNDIX 9**

- Opening After calling the pre-proposal conference to order the sourcing lead introduces the Alliance representatives and explains what their responsibilities are in the proposed solicitation.
- <u>Introduction</u> Next, attendees may be requested to introduce themselves, give their name and title, and identify the company they represent. The sourcing lead will complete an attendee list of all suppliers that includes their contact information.
- <u>Alliance Overview</u> The sourcing lead should provide a brief overview of the Alliance initiative, including its governance structure and past successes. Most importantly, this is the opportunity for the sourcing lead to emphasize the collective size and scope of the Alliance, and the uniqueness of being identified as an Alliance preferred supplier.
- <u>Solicitation Overview and Review</u> The sourcing lead should provide an overview of the solicitation process. The sourcing lead will state that the purpose of the pre-proposal conference is to provide an overview of the Alliance and the current solicitation opportunity, but that each proposer should read the entire solicitation document in great detail. The sourcing lead should also review key dates with the attendees, emphasizing the importance of each step in the process.
- HUB Requirements The UT System HUB Coordinator should provide an overview of the HUB Program, and details about the HUB Subcontracting Plan (HSP) requirements. It should be emphasized that proposals submitted with a non-compliant HSP will be deemed non-responsive. The UT System HUB Coordinator should also reiterate the deadline for respondents to submit their HUB Subcontracting Plan <u>prior</u> to the proposal due date for a cursory review.
- Recap and Closing The sourcing lead should close by reviewing the key dates, and specifically call out the deadline for submitting written questions, the deadline for the cursory review of the HUB Subcontracting Plan, and the proposal due date. To close the conference, the sourcing lead should reiterate that oral explanations and comments made in the meeting are not binding and that any/all answers or changes to the solicitation document will be issued to all parties by written addendum. The sourcing lead will issue an addendum that will include, at a minimum, the preproposal presentation materials and the attendee list.

#### \*\* Other Things to Consider:

- No decision on complicated or sensitive matters should be made in haste at the preproposal conference. It may be necessary to further research a question in order to provide the correct answer.
- On occasion there may be an attendee who is unnecessarily argumentative or aggressive.
   The sourcing lead must be polite but firm to avoid confrontations.

RFP UTS-	AXX PREPROPOSAL ATTENDEE LIST		
Project:	{Description of Project Meeting/Purpose}	Meeting Date:	{Insert Date}
Facilitator:	{Insert Name Here}	Method of Mtg	Zoom / Zoom Webinar

Name	Title	Company	Phone	E-Mail

Name	Title	Company	Phone	E-Mail



Sample Pre-Proposal Presentation

#### **SSG Evaluation Guide**

#### **Purpose:**

These guidelines will assist the sourcing Lead in facilitating scoring of proposals with the evaluation team, including: scoring instructions, collection of scorecards, and completion of a final bid tabulation from the evaluation team's individual scorecards.

#### **Audience:**

Applicable to all Strategic Services Group (SSG) personnel.

#### **Guidelines:**

- 1. Process and Methodology
  - 1.1 The sourcing lead must gather all the scorecards from the evaluation team based on the scoring criteria that was developed prior to the event opening. As the sourcing lead compiles the scores from each evaluator, an average score is determined by taking the total score for a particular category and dividing that total score by the number of evaluators.
  - 1.2 The sourcing lead will then multiply the average score by the weighted value assigned to that category for a weighted score.
  - 1.3 The sum of the weighted scores across all of the evaluation categories will provide a total composite score for that respondent.

# PROPOSAL EVALUATION PROCESS FOR

# RFP No.: UTS/A## SOURCING EVENT NAME

Each Team Member will evaluate all proposals received, including the Proposer's response to the Supplier Survey and any additional materials/information submitted. Each Team Member is entitled to one score for each Evaluation Category, for each proposal submitted, excluding Cost and HUB Plan. The Strategic Services Group (SSG) of the UT Alliance will evaluate and score Cost, UT System HUB Office will evaluate HUB Plan, and Alliance Legal Counsel will review and provide feedback to assist sourcing lead in scoring redlines to the Agreement/Standard Terms & Conditions. Upon completion of the evaluation, the SSG will tabulate the results and identify the top-rated Proposer(s) for consideration.

Listed below are the Evaluation Categories and the assigned weighted values for each Evaluation Category. The Evaluation Team will score the first Evaluation Categories as either Acceptable or Unacceptable, and Evaluation Categories 2-10 will be scored from 0 to 4. Scores are defined per the attached Table 1, Definition of Scores. Each Evaluator will enter their scores and comments (if any) on the attached Evaluation Score Sheet and sign the Evaluation Certification Form below. The signed Evaluation Certification Form and the completed Evaluation Score Sheet are to be returned on or before the evaluation due date to Sourcing Lead via email: name@mdanderson.org

Please note that the SSG may check references and provide feedback to the Evaluation Team.

	Evaluation Categories	Weighted Values
1.	Company Profile	Acceptable/Unacceptable
2.	General Requirements	10%
3.	Accounts Payable Audit Recovery Services	20%
4.	Contract Compliance Review Services	20%
5.	Reporting & Benchmarking	5%
6.	Recovery and Invoicing	5%
7.	Pricing and Rebates	25%
8.	Value Add	5%
9.	Green Purchasing & Sustainability	0%
10.	UTSSCA Social Procurement	5%
11.	Agreement / T&C Redline Review	5%

#### Evaluation Rules of Procedure RFP No.: UTS/A## Sourcing Event Name

- 1. All RFP responses and evaluation information are considered confidential and may only be shared with other team members.
- 2. The evaluation scoring will be prepared by evaluation team members only.
- 3. If you require clarification of a Proposer's response in order to complete your evaluation or have questions about the documents or scoring/submittal process, contact the below listed individual to coordinate a timely response to your inquiry. The SSG will submit questions to the Proposer in writing with their response distributed to all evaluation team members.

RFP Contact: Sourcing Lead Name

Sourcing Lead Job Title

###-###-####

name@mdanderson.org

4. All inquiries by Proposers must be directed to the above referenced RFP Contact.

#### Evaluation Certification Form RFP No.: UTS/A## Sourcing Event Name

I hereby certify that I have completed the attached Evaluation Score Sheet for the above referenced RFP independently and without prejudice, all comments are true and correct, and that no other material fact or consideration offered or given has influenced this evaluation.

Evaluator: _		Date:	
	(Signature)		
_	(Printed Name)		

Once your scoring is complete, please e-mail this signed document along with the completed Evaluation Score Sheet to Sourcing Lead at <a href="mailto:name@mdanderson.org">name@mdanderson.org</a>

#### **DEFINITION OF SCORES**

Score	Overall Evaluation	Scoring Guidance
0	Unacceptable	No response given or ambiguous, superficial, or incompatible. Serious shortfalls in capabilities or understanding of project requirements.
1	Poor/Marginal	Pertinent information is not complete in detail; lacks clarity/ambiguous. Contains shortfalls in capabilities or understanding of project requirements in some critical areas.
2	Acceptable	Pertinent information is complete, clear, adequate in detail, and meets requirements. The submittal may contain weaknesses in some non-critical areas. No significant advantages or disadvantages. No special insights.
3	Very Good	Pertinent information is complete, clear, well detailed, and meets requirements. The submittal contains no weaknesses, deficiencies or disadvantages. Insightful. Possesses one or more strengths that will benefit UT System.
4	Outstanding	Pertinent information is complete, clear, well detailed, and meets requirements. The submittal contains no weaknesses, deficiencies or disadvantages. Insightful. Possesses exceptional strengths that will significantly benefit UT System.

Evaluation Category	Score	Supplier #1	Supplier # 2	Supplier #3	Supplier #4			
Company Profile								
(Ref. Survey, Section 1.0)	A/U*							
General Requirements								
(Ref. Survey, Section 2.0)	0-4							
Accounts Payable Audit Recovery Services								
(Ref. Survey, Section 3.0)	0-4							
Contract Compliance Review Services								
(Ref. Survey, Section 4.0)	0-4							
Reporting & Benchmarking								
(Ref. Survey, Section 5.0)	0-4							
Recovery and Invoicing								
(Ref. Survey, Section 6.0)	0-4							
Value Add								
(Ref. Survey, Section 8.0)	0-4							
Green Purchasing & Sustainability								
(Ref. Survey, Section 9.0)	0-4			<b>₩</b>				
1/2 point is accetaple when scoring (e.g., 3.5, 2.5	etc.)							
Note: * A/U = acceptable/unacceptable								
Score Sheet Comments Supplier	# 1	Comments Su	pplier # 2	Comments S	Supplier # 3	Comme	nts Supplie	r

# APPENDIX 11 ADMINSTRATIVE REVIEW CHECKLIST (SAMPLE)

#### Instructions:

- 1. This form is used to help determine if a proposal is responsive and eligible to be evaluated.
- 2. When completing the form the souring lead must list all suppliers who submitted a proposal and identify each required element (e.g., form information) that must be submitted.
- 3. If a respondent's proposal is identified as "non-responsive" (missing elements marked as N for a required element) and subject to disqualification, the sourcing lead is to present the worksheet with his/her recommendations to the Associate Director for approval.

Respondent Name	Section 2 Exec. of Offer	Section 6 Price Schedule	Appendix II HUB	Appendix Five EIR	Appendix Six Security	Proposers Survey	Price File	Admin Fee	Other	Other
Supplier 1	Υ	Υ	Υ	Υ	Y	Υ	Υ	Υ		
Supplier 2	N	Υ	Y	Υ	Υ	Υ	Υ	Υ		
Supplier 3	Y	Υ	Y	N	Υ	Υ	Υ	N		
Supplier 4	Y	Y	Υ	Υ	Υ	Y	Υ	Υ		
Supplier 5	Υ	Υ	Υ	Υ	Υ	Υ	Υ	Υ		
Supplier 6	Y	Υ	Υ	Υ	Υ	Υ	Υ	Υ		
Supplier 7	Y	Υ	N	Υ	Υ	Y	Υ	N		
Supplier 8	Y	Υ	Υ	Υ	Υ	Υ	Υ	Υ		
Supplier 9	Y	Υ	Y	Υ	Υ	Υ	Υ	Υ		

#### **ADDITIONALLY:**

Sourcing lead will review all responsive supplier's proposal to identify if supplier has provided redlines to the Scope of Work and Standard Terms and Conditions.

- a. All redlines to the Scope of Work and Standard Terms and Conditions by responsive suppliers will be sent to Alliance Legal Counsel for review. (Include Section 6 Price Schedule if Supplier takes exception to the late fee language)
- b. Alliance Legal Counsel will provide review of the Supplier proposed redlines and provide feedback to assist sourcing lead in scoring per Appendix 10 SSG Evaluation Guide.

Note: If proposer does not submit Exceptions (redlines) to the SOW & Standard T&C, per RFP Section 2.4 Item 4, and Section 4.1 of the RFP, Proposer will be deemed to have accepted all the UT System Terms & Conditions embodied in the sample documents, and the wording for the Scope of Work contain in Section 5.4 of this RFP, and there will be no further negotiation of these materials.

# APPENDIX 12 NON-DISCLOSURE/CONFLICT OF INTEREST STATEMENT

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	_		_

I,, the undersigned, he	ereby certify that the following
statements are true and correct and that I understand and agree to	be bound by the commitments
contained herein. I am acting at the request of the UT System Supp participant in the procurement process related to UTSSCA's Requ	•
(Insert RFP Title) .	

#### **Business Entities under Consideration:**

• Supplier # 1

Supplier # 3

Supplier # 2

I am acting of my own accord and am not acting under duress. I am not currently employed by, nor am I receiving any compensation from, nor have I been the recipient of any present or future economic opportunity, employment, gift, loan, gratuity, special discount, trip, favor, or service in connection with any proposal or involved Supplier in return for favorable consideration. I have no preconceived position on the relative merits of any of the proposals nor have I established a personal preference or position on the worth or standing of any Supplier participating in this RFP.

I agree not to disclose or otherwise divulge any information pertaining to the contents, status, or ranking of any proposal to anyone other than the UTSSCA project leader, other team members or those individuals to whom I report. I understand the terms "disclose or otherwise divulge" to include, but are not limited to, reproduction of any part of portion of any proposal, or removal of same from UT institution designated areas without prior authorization from the UTSSCA project leader. I agree to perform any and all evaluations of said proposals in an unbiased manner, to the best of my ability, and with the best interest of the UT System and the State of Texas paramount in all decisions. I understand that failure to do so will not only remove me, but also my institution, from the review and scoring process.

#### PART 2

#### **INSTRUCTIONS:**

- 1. The disclosure statement must be submitted by purchasing personnel prior to the award of any major contract.
- 2. This statement must be submitted even if you answer "no" to questions 1, 2, and 3 below.
- 3. A copy of this statement should be submitted to the administrative head of the state agency.
- 4. A new or amended statement must be promptly filed with Director, UTSSCA whenever there is new information to report under Texas Government Code, Section 2262.004.

#### **DEFINTIONS:**

(Texas Government Code, Section 2262.004) Purchasing personnel includes an employee of a state agency who makes decisions on behalf of the state agency or recommendations regarding: (A)

contract terms or conditions on a major contract; (B) who is to be awarded a major contract; (C) preparation of a solicitation for a major contract; or (D) evaluation of a bid or proposal.

A major contract is a contract with a value (*over its term*; see 2.3.1 CMH) of at least \$1 million (Texas Government Code, Section 2262.001 (4)).

#### DISCLOSURE REQUIREMENTS FOR PURCHASING PERSONNEL OF A STATE AGENCY:

1.	Do you dir interest wi	ectly or th a valu	indirectly own or control more than 10 percent interest or pecuniary e exceeding \$25,000 with any business entity under consideration for an ontract with your agency?
	No	Yes	If yes, please explain in detail the nature of such relationships on an additional page attached hereto.
2.	consultant for an awa	with a c	lationship with an employee, a partner, a major stockholder, a paid ontract of at least \$25,000 with any business entity under consideration major contract, or other business entity that is related within a degree nment Code 573.002?
	No	Yes	If yes, please explain in detail the nature of such relationships on an additional page attached hereto.
3.	of a major	contract	rolling interest with any business entity under consideration for an award twith your agency, including ownership of more than \$5,000 of the fair rvice as an officer?
	No	Yes	If yes, please explain in detail the nature of such relationships on an additional page attached hereto.
 (Signat	cure)		<del></del>
(Printe	d Name)		
(Name	of State Ager	ncy)	
 (Email)	)		
(Date)			<del></del>

# THE SUPPLY CHAIN ALLIANCE THE UNIVERSITY OF TEXAS SYSTEM 7007 BERTNER AVENUE, Unit 1681, HOUSTON, TX 77030

#### INSTRUCTIONS:

- 1. The disclosure statement must be submitted by purchasing personnel prior to the award of any major contract.
- 2. This statement must be submitted even if you answer "no" to questions 1 and 2 in part 2.
- 3. A copy of this statement should be submitted to the administrative head of the state agency.
- 4. A new or amended statement must be promptly filed with the parties listed in step 3 of these instructions whenever there is new information to report under Texas Government Code. Section 2262.004.

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	O No		) Yes								relation	ships.	(Attach	addit	ional she	ets as	need	ed.)		
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#### **Reference Check Forms**

#### **Purpose:**

This guideline is intended to assist the sourcing lead in completing a thorough reference check on respondents to a UT System Supply Chain Alliance (UTSSCA) competitive sourcing event.

#### Audience:

Applicable to all Strategic Services Group (SSG) personnel.

#### **Guidelines:**

- 1. Process and Methodology
  - 1.1 The sourcing lead will perform a reference check on the organizations that a respondent lists as a past or current client in their proposal response. A best practice is to ask each reference the same questions so the evaluation can be fair and unbiased. As the responses are gathered, the Sourcing Lead will be responsible for collecting the responses in a structured and organized format so the content is clear and can be easily shared with the Evaluation Team for discussion.

Example reference check templates are attached for reference.

# Appendix 13- Attachment 1 RFP NAME - RFP UTS/### Reference Checks

CUS	то	MER CONTACT NAME:						
CUSTOMER REFERENCE NAME:								
PRO	OPO	SER'S COMPANY NAME:						
Tel	eph	one Number:						
		RATE THE SUPPLIER'S PERFORMANCE ON A SCALE OF 1 TO 5 (5=OUTSTANDING) For any applier did not provide services please response not applicable (n/a):	areas					
Acc	oun	t Management:						
	1.	Team knowledge and resourcefulness in supporting your organization.						
	2.	Account Management Team's ability and timeliness of problem resolution.						
Ana	alyti	cs, Benchmarking & Reporting:						
	3.	Suppliers ability to assist in identifying savings and price management through analytics, benchmarking & spend reporting.						
Ord	ler F	Placement & Delivery:						
	4.	Supplier order management, delivery guarantee, PO Cycle time & managing delivery schedules to meet organization needs.						
Sub	stit	utions, Backorder Management, and Returns:						
	5.	Supplier's ability to manage order substitutions, backorders, and returns in order to						
		meet organizational needs and patient care.						
ımţ	oien	nentation:						
	6.	When your organization initially implemented this supplier for your MedSurg Distrib. did they provide adequate staffing and resources to ensure a successful implementation.						
Em	erge	ency Preparedness and Business Continuity:						
	7.	You organizations confidence in suppliers ability to support your organization in an emergency situation.						

LUM/J	IT/Stock	t Items:				
8.		er's ability to meet your organizations needs regarding Low Unit of Measure, Time, Sequestered stock and core items.				
Service	e Capabi	lities / Fill Rate				
9.		er's ability to meet Picking accuracy				
	b.	On-time delivery				
	c.	Emergency / Rush orders				
	d.	Corrugate free delivery				
	e.	Supplier recall management				
Contra	ct / Pric	ing Management / Invoicing				
10	. Supplie dispute	ers process for managing contract pricing, price change notification, and invoice es.				
Additio	onal Val	ue & Competitive Advantage:				
11. Suppliers ability to provide added value in relationship to standardization and value analysis.						
Techno	• •					
12		offered and operational value of the tools: Inventory Management System				
	b.	Surgical Procedure mgmt.				
	c.	Revenue Cycle mgmt.				
	d.	Implant purchase mgmt.				
	e.	Inventory transfer mgmt. (within your system)				

Vend Custo	or: omer Reference Name:
Genera	al Background
1.	When did you implement?
2.	How is the implementation hosted?
3.	When did you implement?
4.	Did you consider other technologies or applications prior to acquiring? If so, what caused you to select?
<u>Activit</u>	y Supported / Operational Use
1.	Do your users consider the system to be user friendly and intuitive?
2.	Does function as you expected? Does ongoing support meet your expectations?
3.	Do you utilize all, product features and functions, including,, etc.?
<u>Impler</u>	<u>nentation</u>
1.	How long did your implementation take?
2.	Were you satisfied with support and engagement during the implementation process?
	<ul> <li>Describe the implementation team (institution personnel, personnel, roles, skill sets, etc.)</li> </ul>
	<ul> <li>Was there a skill set or role that became a critical factor for success of the project? If so, describe.</li> </ul>
	c. How responsive was to changes, issues, and configuration modifications during the implementation process?
3.	What implementation obstacles did you encounter? (e.g., resources, operating constraints, culture change, cost, etc.) How were these addressed?
<u>Cost</u>	
1.	Is the total cost of owning and operating as expected?

#### **Summary**

- 1. Has use of \_\_\_\_\_\_ improved your business process? Provided productivity or quality improvements? Improved order management response time in fulfilling requests for samples? Are there other benefits?
- 2. If you were making this purchase decision today, would you buy \_\_\_\_\_ again?
- 3. Have you encountered product limitations? What product enhancements would you suggest?
- 4. What (if anything) would you do differently?
- 5. Are there any other insights you would like to offer?

# Customer Reference Survey RFP UTS/### Name of Event

Contact Name:		Title:	Title:
Email:		Tel. No.:	
Please check all t	hat apply:		
1. Status of	engagement with supplier		
□ Curre	ently performing services		
☐ Servi	ces completed		
2. Scope of	services performed b	<i>ı</i> supplier	
-	loped Roadmap	,	
	ormed readiness assessment		
□ Deve	loped governance model		
□ Deve	loped Center of Excellence		
□ Prov	ided implementation assistan	ce	
□ Deve	loped communication/change	e management plan	
	_ development and programr	ning	
	vare hosting		
	_ management		
	gn/set up technical environme		
□ Othe	r (please describe)		<del></del>
	processes automated		
	inancial		
	luman Resources		
	upply Chain		
	nformation Technology		
	Revenue Cycle		
	Other (please describe)		

Piease	answer the following	
	Number of developed/programmed by supplier and in production:	
	Number of processes automated by supplier:	
	Number of managed by supplier:	
	How did you select supplier	
	<ul> <li>□ On-going relationship</li> <li>□ Competitive bid</li> <li>□ Other (please describe)</li> </ul>	
	Was projected cost saving or return of investment (ROI) provided by Supplier? If yes, were projections achieved? Yes or No	
Please	rate the supplier's performance on a scale of 1 to 5 (5=outstanding)	
1.	Availability of knowledgeable and trained resources  Rating:	
2.	Willingness to share and transfer knowledge to your staff Rating:	
3.	Effectiveness in managing the work (e.g., scheduling, resources, cost)  Rating:	
4.	Willingness to work with customer openly and transparently Rating:	
5.	If performing hosting and or BOT management services, overall performance and quality of these services  Rating:	
6.	Overall rating of supplier's performance and quality of services  Rating:	
Commo	ents:	

#### **RFP Oral Presentation Guidelines**

#### Purpose:

These guidelines will assist the sourcing lead in facilitating in-person oral presentation meetings as part of a formal UT System Supply Chain Alliance (UTSSCA) sourcing event. These guidelines are based on best practices, but the sourcing lead may have to modify the exact approach to accommodate the specific circumstances of the sourcing event.

#### Audience:

Applicable to all Strategic Services Group (SSG) personnel.

#### **Guidelines:**

#### 1. Determination of Need

The sourcing lead, in conjunction with the evaluation team, must first determine if oral presentations would be beneficial as part of the sourcing event evaluation process. Oral presentations are typically required after the evaluation team has scored all responsive proposals and a short-list of finalists have been found to be "technically acceptable". Based on the initial evaluation results, the sourcing lead will make a short-list recommendation to the evaluation team. Once the team agrees on the short-list, the sourcing lead will be responsible for scheduling and planning the presentations.

#### 2. <u>Development of the Agenda and Presentations</u>

- 2.1. The sourcing lead should meet with the evaluation team and identify their availability for attendance presentations. If presentations will be done in-person, the sourcing lead should target dates at least two weeks in the future, if possible. The sourcing lead should also request the evaluation team offer their feedback on specific topics that should be addressed by each finalist during the oral presentations.
- 2.2 Once an acceptable date and time has been identified, the sourcing lead should communicate to each short-list finalist that they have been selected to the short list of finalists for further evaluation and consideration (see attached Sample Communication # 1). The communication should also advise each finalist that their team should be prepared to provide an oral presentation on the specified date and time. In closing, the letter should indicate that the sourcing lead will be sending out further information regarding the content of the presentation, as well as the methond for presentation (Zoom Webinar or in-person) and the exact conference room number (if applicable). If Oral Presentations are scheduled as Zoom Webinars the sourcing lead should send separate invites to the suppliers and the UT Member participants to mitigate the risk of any inappropriate contact, set up a separate post presentation meeting with the UT participants directly following the presentation to allow time for discussion and presentation evaluation scoring.
- 2.3 After receiving feedback from the evaluation team, the sourcing lead should provide a list of topics that each finalist must address during their oral presentation (see attached *Sample Communication # 2*). Although the finalists will likely request a list of the evaluation team

members, this information should not be disclosed to mitigate any risk of inappropriate contact. Leading up to the oral presentations, the sourcing lead can expect to receive several questions from the respondents regarding the topics of discussion, the number of representatives allowed for each respondent, as well as repeated requests of who will be in attendance on behalf of the institutions. It is important to respond to such requests in a standard and unbiased manner.

- 2.4. On the day of the presentations,
  - 2.4.1. In-Person Presentations: the sourcing lead should arrive to the reserved conference room early to ensure that all telecommunications equipment is working properly. The sourcing lead should also ensure that a sign-in sheet is circulated to all UT attendees as a record of their participation.
  - 2.4.2. Zoom Webinar: The sourcing lead should include an alternate host as a backup. The sourcing lead should complete an attendee list to document all participants (suppliers and UT attendees.)
- 2.5. The sourcing lead will begin the meeting with an introduction communicating the purpose of the meeting and then introducing the UT representatives in attendance. At that point, the sourcing lead will turn the meeting over to the identified lead for that particular proposer and allow them to proceed accordingly.
- 2.6. At the end of the oral presentation, there should be a minimum of fifteen (15) minutes allowed for questions & answers. After all the questions have been asked, the sourcing lead will conclude the meeting and will reiterate that all communications must be submitted to him/her according to the sourcing event instructions.

#### 2.7. After the presentations:

- 2.7.1. In-Person Presentations: After respondents leave the room, the sourcing lead will then encourage a discussion among the evaluation team so that each evaluator can make notes and/or re-score each proposer immediately following their presentation.
- 2.7.2. Zoom Webinar: At the end of the Presentation, the sourcing lead should thank everyone for participating and request the UT Participants to join the Post Presentation meeting.
- 2.8. At the conclusion of all the oral presentations, the sourcing lead will be responsible for collecting the evaluator scorecards and compiling the bid evaluation documents, as necessary.

#### APPENDIX 14-Attachment 1

#### Sample Communication # 1



#### THE SUPPLY CHAIN ALLIANCE | THE UNIVERSITY OF TEXAS SYSTEM

7007 BERTNER AVENUE, SUITE 10.3212, HOUSTON, TX 77030

Mail: PO Box 301407, Houston, TX 77230-1439

Date

Finalist Company Name Address

Attention: Contact Name, Job Title

SUBJECT: UT System Event Name Request for Proposal (RFP) # UTS/A##

Dear Contact Name,

On behalf of the UT System Supply Chain Alliance, I want to formally notify you that Finalist Company Name has been selected to the short list of finalists for further evaluation and consideration.

We would like to request that you bring in your team for a one and a half hour technical presentation and live product demo on Day, Month ##, 20##, from Time CST.

The meeting will be held in Houston, TX at the UT M.D. Anderson Cancer Center facilities at the following address:

Mid Campus Building One 7007 Bertner Ave. (Conf. Room No. "To Be Determined") Houston, TX 77030

I will be sending out further information regarding the content of the presentation/product demo, as well as the exact conference room number. Please confirm your receipt of this notification, as well as confirmation that your team will be able to accommodate the technical presentation and live product demo on Month ##.

Let me know if you have any additional questions regarding this matter.

Sincerely.

Sourcing Lead

#### **APPENDIX 14-Atttachment 1**

Sample Communication # 2

From: Sourcing Lead

Sent: Friday, June 10, 2022 10:53 AM

**Subject:** Sourcing Event UTS/AXX

Live Product Demonstrations / Oral Presentations - Date

#### Good morning:

Attached to this email is a (1) page document outlining the questions/topics that the Sourcing Event Name workgroup requests be addressed in your presentation/product demo on *June 28, 2022 @ 2:00 PM CST*. As anticipated, the list of topics is fairly typical of the content that one would expect to be addressed during a live presentation/product demo.

For your information, the work group is comprised of *Compliance Leadership /* Personnel from the various UT System health institutions. The presentations will be held *(include Zoom or meeting location information)*.

In-Person Presentation: Directions to the conference room are as follows: (review and updated as necessary)

- Upon arriving at the 7007 Bertner, park in the parking garage (cash or credit card) which is immediately adjacent (and connected via skywalk) to the building
- The skywalk connects floor 5 of the parking garage to floor 3 of the building
- Once inside our building (you will already be on floor 3), please continue walking straight, past a set of escalators
- As you pass the escalators there will be a hallway to your right
- Proceed walking down that hallway, past another set of escalators
- As you pass the escalators, conference room # 1MC3.2310 is on your left, directly next to an elevator and seating area

Please let me know if you have any questions.

Regards,

Sourcing Lead



### APPENDIX 15 Best and Final Offer (BAFO)

#### **Guideline: Soliciting Best and Final Offers from Respondents**

#### Purpose:

These guidelines are provided to assist the sourcing lead on how to develop, solicit and process a "Best and Final Offer" (BAFO) as part of a formal Alliance solicitation process per the Contract Management Handbook Section 5.10.

#### Audience:

Applicable to all Strategic Services Group (SSG) personnel.

#### **Guidelines:**

#### 1. Determination of Need

The sourcing lead must first determine if a BAFO is necessary to obtain final clarifications and/or pricing offers from a respondent to an Alliance RFP. The request for a BAFO is generally a "best practice", as it grants the respondent with a final opportunity to revise their proposal to address specific areas within the scope or to offer lower pricing. Prior to submitting a BAFO to the respondent, the sourcing lead should discuss the strategy with the Evaluation Team and include any clarifications that need to be addressed by the respondent.

#### 2. <u>Development of the BAFO and Communications</u>

- 2.1. If it is determined that a BAFO will be issued, the sourcing lead should communicate this fact to the RFP respondents and inform them of the process. Typically, the respondents who will receive the BAFO are those who have been the highest scored through the evaluation process and are often times referred to as the "finalist".
- 2.2. The sourcing lead will then submit a formal request for a BAFO to the respondent and communicate that this will be the final opportunity for the respondent to revise their proposal. A sample of the BAFO and related documents are attached herein as Attachment 1, which includes:
  - 2.2.1. Formal email to respondents;
  - 2.2.2. List of clarifications if applicable; and
  - 2.2.3. Attachment A Pricing Schedule from the RFP.

Note: The BAFO documents should clearly indicate the time and place when the BAFO submittal is due.

2.3. Upon receipt of the BAFO from the respondent, the sourcing lead should distribute the BAFO to the Evaluation Team and provide them an opportunity re-score the proposal offering based on the new and or updated information submitted from the respondent.

2.4. If Evaluation Team determines to rescore the proposals, then the sourcing lead will prepare a final proposal tabulation of the scores and notify the Evaluation Team which respondent was highest rated and the apparent awardee.



### APPENDIX 16 BEST VALUE AWARD RECOMMENDATION MEMORANDUM

#### **MEMORANDUM**

То:	
	John Doe
From:	Executive Director, UT System Supply Chain Alliance
	Manager, Contracts
Date:	September 15, 2019
Subject:	Proposal Evaluation and Recommendation for Request For Proposal No.: UTS/A99

Submitted herewith for your review and concurrence is the award recommendation for the above referenced Request for Proposal (RFP).

#### **HISTORY**

On June 1, 2019 the UT System Supply Chain Alliance Strategic Services Group (SSG), in conjunction with subject matter experts (SMEs) representing several UT System institutions, solicited proposals for Widgets, Widget Installation, and Related Services ("Products & Services"). The objective of the RFP was to contract with a qualified and experienced firm(s) to provide the most practical and cost-effective business model to serve the needs of UT System and Institutional Participants as their preferred supplier for the Products & Services.

The RFP was issued with four evaluation criteria categories: (Update criteria and weights per RFP)

<u>Categories</u>	<u>Weight</u>
Account Management <sup>1</sup>	20%
Installation <sup>2</sup>	25%
Product Offerings <sup>3</sup>	25%
Cost <sup>4</sup>	<u>30%</u>
	100%

- 1. <u>Account Management</u>: This category dealt with the proposer's ability and commitment to appropriately staff their organization in order to service the operational needs of UT System and Institutional Participants.
- 2. <u>Installation</u>: This category dealt with the bidder's capabilities in providing installation services to UT System and Institutional Participants across the state of Texas.
- 3. <u>Product Offerings</u>: This category dealt with the proposer's ability to provide the wide range of widgets and related services required by UT System and Institutional Participants.
- 4. <u>Cost</u>: This category dealt with the total overall cost to UT System and Institutional Participants.

#### RFP PROPOSAL EVALUATION PROCESS

The proposals were opened on July 15, 2019. Each proposal submitted was reviewed by the UT System HUB Office for HUB subcontracting plan compliance; and the SSG performed an administrative review to ensure each proposal complied with the RFP's submittal requirements. The responsive firms were as follows:

- Widgets 'R' Us
- Smith Widgets Incorporated
- World of Widgets

The proposals were evaluated by a cross-institutional team which included SMEs from both UT academic and health institutions (see SME List attached as Exhibit 1).

#### **SUBMITTED PROPOSALS**

Listed below is a synopsis of each responsive proposal submitted.

#### **World of Widgets**

The highest rated response; key aspects of proposal include:

- One (1) senior account executive dedicated to the Alliance and four (4) sales support representatives dedicated to the Alliance (Houston-2, Dallas-2).
- Installation services available throughout Texas no subcontracting of installation services.
- Wide breadth of widget offerings; provided pricing for 100% of market basket included in RFP.
- Highest rated cost proposal (lowest cost)

#### **Smith Widgets Incorporated**

The second highest rated response; key aspects of proposal include:

- One (1) senior account executive dedicated to the Alliance and four (4) sales support representatives dedicated to the Alliance (Houston-2, Dallas-2).
- Installation services available throughout Texas no subcontracting of installation services.
- Wide breadth of widget offerings; provided pricing for 90% of market basket included in RFP.
- Second highest rated cost proposal

#### Widgets "R" Us

The third rated response; key aspects of proposal include:

- One (1) senior account executive shared with another Texas based customer and one (1) sales support representative dedicated to the Alliance (based in North Carolina; travels to Texas).
- Subcontracts all installation work to third parties.
- Somewhat limited breadth of widget offerings; provided pricing for 70% of market basket included in RFP.
- Third rated cost proposal (highest cost)

The scoring matrix attached hereto as Exhibit 2 details the scoring for each proposal.

#### **BEST AND FINAL OFFER (BAFO) EVALUATION PROCESS**

Based on the initial scoring and evaluation of the responsive proposals, the top two (2) highest scoring firms were designated as finalists and invited to make in-person oral presentations to the cross-institutional evaluation team on August 15, 2019. Following the presentations, each finalist was provided with the opportunity to submit a BAFO response to enhance the value offered in their original proposal. The firms identified as finalists were as follows:

- World of Widgets
- Smith Widgets Incorporated

The submitted BAFOs were then evaluated and scored by the evaluation team. World of Widgets elected to lower their widget pricing an additional 5% across all product lines, while the BAFO response from Smith Widgets Incorporated did not include any enhancements. The scoring matrix attached hereto as Exhibit 3 details the final scoring for each of the finalists.

#### AWARD RECOMMENDATION

After a thorough evaluation, the SSG recommends that a contract award to World of Widgets would offer best value to UT System and Institutional Participants. While other respondents offered competitive proposals, World of Widgets offers the best value in support of the Products & Services needs of UT System.

Attest:	
Manager, Contracts	Associate Director
Date	Date
In consideration of the foregoing, plebelow.	ease indicate your approval of this recommendation by your signatur
Concur:	
Reject:	
Jane Doe, MBA Executive Director – UT System Sup	ply Chain Alliance
Date:	

#### **EXHIBIT 1**

#### **SME LIST**

Jane Smith, VP of Widget Use - The University of Texas MD Anderson Cancer Center

Joe Brown, Director Widgets - The University of Texas at Austin

Mary Jones, Senior Widget Specialist - The University of Texas at Arlington

Bill Jackson, Chief Widget Officer - The University of Texas Southwestern Medical Center

Fred Davis, Executive Director Widget Services - The University of Texas at El Paso

EXHIBIT 2

INITIAL RFP EVALUATION SCORING FOR RFP UTS/A99

Final	Ford Many		Smith Widgets		World of Widgets			Widgets "R" Us			
Eval Category	Weight	Max Score	Avg Score	Weighted Value	Weighted Score	Avg Score	Weighted Value	Weighted Score	Avg Score	Weighted Value	Weighted Score
Account Mgmt	20	4.00	4.00	1.00	20.00	4.00	1.00	20.00	1.00	0.25	5.00
Install	25	4.00	4.00	1.00	25.00	4.00	1.00	25.00	2.00	0.50	12.50
Product Offerings	25	4.00	3.50	0.88	21.88	4.00	1.00	25.00	2.50	0.63	15.63
Cost	30	4.00	3.60	0.90	27.00	4.00	1.00	30.00	2.44	0.61	18.30

100 **93.88 100.00 51.43** 

EXHIBIT 3
FINAL EVALUATION SCORING FOR RFP UTS/A99

Fuel		Max	Smith Widgets			World of Widgets		
Category	Eval Category Weight		Avg Score	Weighted Value	Weighted Score	Avg Score	Weighted Value	Weighted Score
Account Mgmt	20	4.00	4.00	1.00	20.00	4.00	1.00	20.00
Install	25	4.00	4.00	1.00	25.00	4.00	1.00	25.00
Product Offerings	25	4.00	3.50	0.88	21.88	4.00	1.00	25.00
Cost	30	4.00	3.60	0.85	25.50	4.00	1.00	30.00

100 **92.38 100.00** 

#### **APPENDIX 17**

#### Information Required by Alliance Legal Counsel – Agreement Development

The Contract Manager should work with Alliance Legal Counsel to prepare the **Negotiations Guide** and the **Pre-Award Term Sheet** (see Attachment 1 to this Appendix 17) to ensure all business points are captured to facilitate contract negotiations with the potential awarded suppliers.

- Contract Manager is responsible for thoroughly understanding the business deal and facilitating the conversations regarding the business terms with suppliers.
- Alliance Legal Counsel will facilitate the discussion and negotiation of the legal terms.

The Contract Manager should ensure the following information is provided to Alliance legal counsel when initiating the contract drafting process:

#### Attachment 1 – Negotiations Guide

#### **Draft Contract Documents**

- Scope of Work (details of the "business deal") this usually will be redlined by a proposer as part of
  its RFP response
- Fee Schedule
- Supplier Relationship Management Rider
- Any changes that need to be made to the standard Institutional Participation Agreement language
- Implementation Schedules, Milestone Payment Schedules, Roles & Responsibilities, or any other non-standard Riders as applicable

#### Other Documents

- Approved HUB Subcontracting Plan
- Final version of the RFP as issued
- Any supplier exceptions to the sample Preferred Supplier Agreement included in the RFP

#### Additional Information

- Supplier's proper name, address, and form of organization
- State in which the supplier is organized and their federal tax ID
- Alliance assigned contract number
- Supplier's business and legal contacts for addressing questions and concerns

Once it has been determined that the Alliance and the winning proposer have agreed on the pre-award term sheet, Contract Manager should draft award/regret letters (Appendix 17 – Attachment 2 award/regret letters- sample) to participating suppliers and send to supervisor for approval prior to sending to suppliers. When approved, the letters should be signed and emailed to the suppliers.

## APPENDIX 17- Attachment 1 Pre-Award Term Sheet (Worksheet)

#### TEMPLATE FOR DRAFTING A NON-BINDING TERM SHEET

In most cases, Alliance RFPs will call for the Alliance and any winning proposer to agree on a non-binding term sheet in advance of any contract award. In preparing any draft term sheet based on the template below, the drafter should include, with assistance from Alliance legal counsel, all the key business terms to be agreed upon in concept, before formal contract documents are prepared. It's important to bear in mind that the term sheet is to be agreed upon with the proposer <u>BEFORE</u> any tentative contract award is made. A primary reason for this "pre-award" timing is that the Alliance likely will have more leverage to negotiate terms favorable to UT before making a contract award, even though any contract award always will be subject to negotiation and agreement on a formal, final contract.

The template below includes sample business terms only. Particular terms to be included in each case will depend on the details of the particular transaction and should take into account Preferred Supplier's redlines to the Alliance PSA and SOW templates that were embedded in the Alliance's RFP.

Following the term sheet template below is a sample "Negotiations Guide." Completion of this Guide would help identify key business issues to be addressed in the term sheet. It also would help prepare the UT team to negotiate a final agreement with a winning proposer.

<b>UT SYSTEM – [insert name of Preferred Supplier] MASTER AGREEMENT FOR</b>
[identify products or services] -
NON-BINDING TERM SHEET OF KEY BUSINESS POINTS FOR DISCUSSION

Business Point	UT Position	Comments by Preferred Supplier
Overall Structure	<ul> <li>UT System and [insert supplier's name] (Preferred Supplier) would sign a master agreement, which would contain a Scope of Work (SOW) providing a general overview of Preferred Supplier's services.</li> <li>Institutional Participants (both Alliance members and affiliates) would opt in by signing an Institutional Participation Agreement (IPA), agreeing to be bound by the master agreement.</li> </ul>	
	<ul> <li>Institutional Participants and Preferred Supplier would sign a specific Engagement Letter in advance of each engagement, using a prescribed form, specifying:</li> </ul>	

Business Point	UT Position	Comments by Preferred Supplier
	<ul> <li>Project overview and objectives</li> <li>Detailed description of services</li> <li>Project work plan and key deliverables</li> <li>Timing for commencement and completion</li> <li>Staffing, including job categories, roles and responsibilities, and estimated hours</li> <li>Engagement fees, including total project cost, with a breakdown for each key deliverable</li> <li>Detailed payment schedule, tying compensation, to the maximum extent possible, to achievement of specific deliverables, rather than providing solely for time &amp; materials compensation.</li> <li>Institutional Participant's responsibilities, tasks, personnel, and other resources to be provided in association with the Engagement Letter.</li> <li>HUB Subcontracting Plan, approved by the appropriate HUB office, if the project likely will involve charges of \$100K or more.</li> <li>Whether the project will involve Preferred Supplier's exposure to personally identifiable Information, including protected health information.</li> <li>Incorporation of master agreement's Ts&amp;Cs.</li> <li>At no additional charge, Preferred Supplier would agree to (a) provide UT System with a copy of each Engagement Letter and a synopsis of related services, in support of UT System's efforts to post the materials on a file-sharing platform accessible by all UT System institutions, and (b) help facilitate detailed discussions among UT System institutions of</li> </ul>	
Term – Sect	Preferred Supplier's work, and with the prior consent of affected institutions, the sharing of resulting work product among them. [effective date] thru[end date]; UT alone would have the option to extend unilaterally thru[renewal end date] on 90 days' written notice.	
Supplier's Charges	<ul> <li>Maximum rates would be as listed in Att</li> <li>All fee charges by Preferred Supplier to be inclusive of shipping and travel as applicable.</li> <li>Rates would be firm for first three years of contract; rates would be subject to max% adjustment for any extended term to reflect Preferred Supplier's actual cost increases, as substantiated in writing by Preferred Supplier, and agreed in writing in advance by the UT System Contract Administrator, without the necessity for a formal contract amendment.</li> </ul>	
	<ul> <li>Strong preference by UT for deliverables-based, rather than time &amp; materials, charges.</li> <li>Holdback: unless Institutional Participant and Preferred Supplier expressly agree otherwise in writing, any Engagement Letter involving estimated charges exceeding \$500K would provide for% of charges payable to Preferred Supplier to be retained by Institutional Participant,</li> </ul>	

<b>Business Point</b>	UT Position	Comments by Preferred Supplier
	until the services are completed and formally accepted in writing by Institutional Participant.	
Alliance Admin. Fees	% of total net sales; payable quarterly on Preferred Supplier revenue actually received; based on sales reports to be provided by Preferred Supplier; no invoicing by UT; additional fees for late payment.	
Invoicing by Preferred Supplier	State-mandated payment terms of Net 30 (Texas Prompt Payment Act); early payment discount of% on invoices paid within ten (10) days of receipt.	
Volume Incentive	% cash rebate payable by Preferred Supplier to UT System on any aggregate spend under contract in excess of \$M annually (payable only on the excess).	
UT System Audit Right – Sect	UT will not accept Preferred Supplier's proposal to refund only those overcharges that exceed a 10% threshold.	
Insurance Coverage- Sect	Preferred Supplier's redlines to be discussed by respective experts.	
Indemnities – Sect	Preferred Supplier's redlines to indemnities to be discussed; not OK with limitation to gross negligence or willful misconduct; no obvious job stoppers.	
HUB – Sect	These provisions are statutorily required, even if Supplier is self-performing.	
Limitations on UT Authority – Sect	Preferred Supplier's redlines to limitations to be discussed. UT strongly prefers to keep this summary in unaltered, to avoid any misunderstanding about limitations on UT's authority as a TX state agency to agree on liability caps, etc.	
Termination Rights – Sect	UT is unwilling to provide Preferred Supplier with rights to terminate at will – will explain why.	
Ownership of Work Materials – Sect	PREFERRED SUPPLIER'S REDLINES ON THIS SUBJECT ARE A PROMISING START – but UT needs Preferred Supplier's review and comments on UT's standard "work materials" terms in Att to this term sheet. POTENTIAL JOB STOPPER IF CAN'T REACH AGREEMENT ON KEY PRINCIPLES.	
Limitations of Liability – Sect. ——	UT strongly prefers not to have any liability cap, but if included, should be mutual, with higher limits and typical exclusions. Let's discuss.	
PHI / BAA / GDPR	UT's subject matter experts (SMEs) believe it's very likely Preferred Supplier would be exposed to PHI in performing under the contract. UT will need to include in the contract UT's standard System-wide BAA terms – see Att. C. There was a hard-fought internal battle to achieve consensus among UT institutions on these BAA terms.  OR	

Business Point	UT Position	Comments by Preferred Supplier
	UT's subject matter experts (SMEs) believe it's very unlikely Preferred Supplier would be exposed to PHI in performing under the contract. As a result, UT's standard System-wide BAA terms will not be required.	
	We don't believe it is necessary to include Ts&Cs governing Supplier's compliance with the EU's GDPR rules. As we understand them, these rules would apply only to an EU resident's personal data provided to Supplier while the resident is physically located in the EU, which we don't contemplate here. (If Supplier were exposed to an EU resident's data while the resident is in the US, we understand HIPAA alone would apply.) If you disagree, please advise.	

#### **Negotiations Guide**

Business Point (ref. Contract Section)	Supplier Position	UT Position	How Addressed in Existing UT K (ref. Sect.)	How Addressed in other Contract customers can utilize	UT Notes for Use in Negotiations
			1	1	1



#### THE SUPPLY CHAIN ALLIANCE THE UNIVERSITY OF TEXAS SYSTEM

P:(713) 745-8348 F:(713) 745-5814

7007 BERTNER AVENUE, SUITE 7.3400B, HOUSTON, TX 77030

MAIL: PO BOX 301407, HOUSTON, TX 77230

UT System Supply Chain Alliance

Date:	
Supplier Name: Supplier Address:	
Attention:	
SUBJECT: UT System Request for Proposal ("RFP") # UTS/AXX for	Products
Dear Mr/Mrs:	
The University of Texas System Supply Chain Alliance (UTSSCA) has has been selected for a tentative contract awar	d subject to negotiation and
execution of a final binding agreement for products/service comprised of subject matter experts from various UT System health decision through an in-depth analysis, review, and scoring of your in	a & academic institutions, made this
We are excited to have identified as a comparand aspires to provide quality products and service to our institutio organization for its participation in this process.	-
Sincerely,	
Manager, Contracts	

#### THE SUPPLY CHAIN ALLIANCE THE UNIVERSITY OF TEXAS SYSTEM

P:(713)745-8348 F:(713)745-5814

**UT System Supply Chain Alliance** 

7007 BERTNER AVENUE, SUITE 7.3400B, HOUSTON, TX 77030

Date:

Supplier Name:
Supplier Address:

Attention:

SUBJECT: UT System Request for Proposal ("RFP") # UTS/AXX for \_\_\_\_\_\_Products

Dear Mr/Mrs:

After a thorough review of the proposals received in response to RFP UTS/AXX for \_\_\_\_\_products/services, we regret to inform you that \_\_\_\_\_\_was not selected for contract award.

We appreciate your interest in doing business with UT System, as well as the opportunity to familiarize ourselves with your products and service offerings and look forward to working with you on any future opportunities.

Sincerely,

Manager, Contracts

### APPENDIX 18 SSG Delegations

#### **Purpose:**

This Appendix is intended to assist all SSG Personnel in identifying who has delegated authority to execute Supply Chain Alliance Contracts, Revisions to Supply Chain Alliance Contracts, and Price Activations Agreements (Group Purchasing Organizations).

#### Audience:

Applicable to all Strategic Services Group (SSG) personnel

#### **Delegation of Authority Charts:**

 $\underline{https://www.utsystem.edu/documents/docs/general-counsel-documents/2016/delegation-of-authority-charts}$ 

**Note:** UT System Supply Chain Alliance delegations are part of the Delegations of Authority for the University of Texas System Administration.

#### **APPENDIX 19**

#### Guide for Post Award Conference, Contract Launch Brief & Contract Launch Webinar

#### **POST AWARD CONFERENCE:**

The Post Award conference with the Preferred Supplier personnel responsible for administering the contract is to ensure that the supplier's personnel understand the contract requirements. This may include Preferred Supplier personnel that participated in the RFP process as well as other personnel that may not have been. This conference will help identify contract requirements and avoid potential misunderstandings early in the life of the contract. The post-award conference should NOT be used to change contract requirements.

The Contract Manager should review major contract requirements such as:

- Type of contract;
- Level of risk associated with the contract;
- Contract value and complexity;
- Term of contract, period of performance and/or delivery requirements;
- Alliance's sourcing history for the goods/services;
- Experience and expertise of supplier;
- Urgency of delivery schedule;
- Alliance's prior experience with supplier;
- Importance of timely spend reporting and admin fee payment
- Any special or unusual contract requirements;
- Any special or unusual payment requirements;
- HUB Subcontracting requirements;
- Expectations for PBRs; and
- Role of Contract Manager in the administration of the contract

The Contract Manager should prepare an agenda that includes an Introduction of participants, the purpose, the scope, terms, requirements, administration, rights, potential problems, payment & authority, schedule Contract Launch Webinar and identify key Supplier Personnel that will carry out the Preferred Supplier responsibilities for the launch webinar.

The Contract Manager should summarize the Post Award Conference in writing and retain the agenda and summary in the contract file. The summary should include topics covered at the conference, attendees, and action items with responsible individuals and due dates. Copies of the conference summary should be distributed to all conference attendees.

#### **CONTRACT LAUNCH WEBINAR:**

The Contract Launch Webinar is the opportunity for the Contract Manager to communicate a newly awarded Preferred Supplier as a result of a UT System Supply Chain Alliance (UTSSCA) sourcing event and introduce the Supplier representatives to the UT System Supply Chain Alliance Member and/or Affiliates.

This guide will assist the Contract Manager in developing and facilitating the Contract Launch Brief (Attachment 1) and the Contract Launch Webinar Presentation (Attachment 2).

These guidelines are based on best practices, but the Contract Manager may have to modify the exact approach to accommodate the specific circumstances of the award.

#### Audience:

Applicable to all Strategic Services Group (SSG) personnel.

#### **Guidelines:**

#### **Development of the Agenda and Presentations**

- > The sourcing lead should meet with the awarded supplier to identify a date & time for the Contract Launch Webinar, develop the agenda and presentation and the communication documents to the user community. Contract Manager should draft the UTSSCA slides and work with awarded supplier personnel identified during the post award conference to complete their portion of the presentation.
- Once presentation has been finalized and an acceptable date and time has been identified, the Contract Manager should set up a Zoom Webinar (with an alternate host) and communicate to the end user community via a NEWS FLASH (Attachment 3) about the Contract Launch Webinar with instructions on how to register for the event. This communication should specify the date, time, registration information, and the contact for additional questions.

#### On the day of the Contract Launch Webinar

- > The Contract Manager will begin the meeting with an introduction communicating the purpose of the meeting. The Contract Manager will present information to include but not limited to the following:
  - o an overview of the RFP conducted
  - o the award rationale
  - the contract term and any renewal options
  - the products and services awarded
  - pricing & incentives
  - o Institutional Participation Agreement (IPA) requirements
  - o business review performance measures
    - how these measures are defined;
    - how they will be measured.
  - SSG contact information.

Contract Manager should then introduce the awarded Preferred Supplier and turn the meeting over to the identified supplier lead and allow them to proceed accordingly.

- At the end of the presentation, there should be a minimum of fifteen (15) minutes allowed for questions & answers.
- ➤ At the end of the Presentation, the Contract Manager should thank everyone for participating and remind participants to submit their Institutional Participation Agreement to begin utilizing the awarded agreement.

#### After the presentations:

- > The Contract Manager should complete an attendee list to document all participants (suppliers and UT Member & Affiliate attendees.)
- > The Contract Manager will be responsible for uploading the recorded Contract Launch Webinar and sending the News Flash to all participants with a copy of the webinar presentation slides, the Contract Launch Brief, an Institutional Participation Agreement and a link to the Zoom Recording.

## THE UNIVERSITY OF TEXAS SYSTEM SUPPLY CHAIN ALLIANCE

#### CONTRACT LAUNCH BRIEF

[Project Name]

[Insert date of issuance]

#### **SERVICES PROVIDED**

The University of Texas System Supply Chain Alliance (UTSSCA) awarded contracts for [enter Project Name] with **Supplier** to cover a broad array of products and services to include...

SUPPLIER	CONTRACT#	EFFECTIVE DATE	<b>Expiration Date</b>

- Products;
- Services,
- Etc

The contract(s) provide specific instructions to guide participating institutions and the awarded suppliers on the actions required in advance of any services. The [Price Schedule – Rider X] outlines the pricing structure as negotiated and memorialized in the Preferred Supplier Agreement.

\*See Rider 1 (Scope of Work) and any additional attachment of the agreement for more details.

CONTRACT TERM:			
The Effective Date for the above referenced contract(s) is[date]	ate] and expires	[date]	The (each)
contract contains an option that allows the UT Alliance to terms]	renew unilaterally for	_[#]	additional[#-year
**See <b>Section 2 (Term)</b> of the agreement for more details.			

#### INSTITUTIONAL PARTICIPANT FORM REQUIREMENT

Prior to your institution purchasing goods or services under this Agreement, an Institutional Participation Agreement (IPA), signed by a person with the appropriate level of signature authority, is required to be submitted to UTSSCA. Request an IPA from the SSG contact noted in this Contract Launch Brief. Please submit the completed IPA to the UT System Supply Chain Alliance (UTSSCA) Strategic Services Group (SSG) at: <a href="https://utsscall.org/linearing-number-12"><u>UTSSCAINFO@mdanderson.org</u></a> with a cc to the SSG contact noted in this Contract Launch Brief.

#### AWARD RATIONALE

The UTSSCA's Strategic Services Group (SSG), in conjunction with subject matter experts (SMEs) representing several UT institutions, conducted a formal RFP process for [*RFP number and project name*]. As a result, the SMEs on the evaluation committee recommended a[single-supplier OR multi-supplier] award to secure the *best value* to UT System and Institutional Participants.

#### **PRICING AND INCENTIVES**

[Professional Fees are OR Product Pricing is] detailed in Rider 2 (Fee Schedule) of the agreement.

Preferred Suppliers' overall price structures include: *Provide details of the pricing structure of the awarded agreement. If a multi award provide table below to identify specific details of the awarded supplier's pricing.* The fees and discount levels are contained in **Rider 2 (Fee Schedule)**. All suppliers' Fees are firm for the first \_\_\_\_\_\_ years and subject to escalation as summarized in the table below.

Supplier 1	Supplier 2	Supplier 3

All prices quoted to the UT System or Instit Supplier by Institutional Participant.	tutional Participants will be inclusive of all fe	es and charges due and payable to Preferred
Each Preferred Supplier will pay UT Syster Participants under this Agreement.	m a% Administrative Fee of Total Net	Sales of all services provided to Institutional
	ESSES (HUBs) & HUB SUBCONTRACTING ng Plan (Rider X) as proposed by each supplied	er (see table below).
Supplier 1	Supplier 2	Supplier 3
Supplier 1	ouppiter 2	обружет с
SPECIAL NOTES Include any special notes as required.:  •		
SSG CONTACT		
For complete information on the details of, Contracts Manager  SUPPLIER CONTACTS		lumber:
Supplier 1 Name: Title: Email: Phone:	Supplier 2 Name: Title: Email: Phone:	Supplier 3 Name: Title: Email: Phone:
	as low alamouts of the Assessment Disco	and the second terror and a second terror also

This contract launch brief describes the key elements of the Agreement. Please visit meditract.com to review the fully executed Agreement and Riders.

UTSYSTEM SUPPLY CHAIN ALLIANCE

UTSSCAXXXX

# ALLIANCE WEBINAR

UT System and [Awarded Supplier]
Date:

Time: AM/PM CST





#### Contract Overview

- Award Rationale
- Scope
- Terms
- Institutional Participants Requirements (IPA)
- Supplier Relationship Management (SRM)
- Supplier Overview
- Contact Information
- Q & A

## RFP Overview

#### **Product/Service Description:**

Include a full products &/or services description

#### Award Rationale:

The Best Value award criteria consisted of Account Management Reporting, Ordering/Technology & Implementation, Delivery/Returns, Customer Service & Past Performance, Product Line, Quality Control & Competitive Advantage, UTSSCA Social Procurement and Cost.

Proposals were evaluated by subject matter experts representing several institutions and [awarded supplier(s)] emerged as the leader.

## Contract Overview

• Term Information:

Initial Term:

Renewal Information:

## Contract Overview

• Products and Services provided:

## Pricing and Incentives

Detailed information about pricing and incentives:

• Pricing



### Institutional Participant will use commercially reasonable efforts to perform the following responsibilities:

- Identify Preferred Supplier as a preferred supplier of the subject products and services.
- Organize and share benefits of the PSA at one or more "kick-off" events.
- Permit Preferred Supplier, at its sole cost, to create and distribute sales materials involving products and services available for purchase under the Preferred Supplier Agreement (PSA) and that may include updates on: pricing, new services information, technical developments, and special promotions. All such communications will be subject to prior approval by Institutional Participant.
- Periodically provide information to Preferred Supplier on current and projected opportunities for supply of Preferred Supplier's products or services under the PSA.
- On an ongoing basis, make Institutional Participant's endusers aware of the business relationship with Preferred Supplier and value-generation opportunities.
- Conduct periodic business reviews to review reports and commitments.
- Facilitate resolution of customer/supplier conflicts.

## Business Reviews

## SRM Rider 4

Performance Measure	Definition and Measurement

## UT System Supply Chain Alliance Strategic Services Group (SSG) Contact Information

Contract Manager

Phone:

eMail:

## Awarded Supplier

# Awarded Supplier - Overview

# Awarded Supplier – Contract Advantage

Pricing

# Awarded Supplier – Ordering Process

# Awarded Supplier – Added Value Opportunities

## Awarded Supplier – Company Contacts

#### News Flash – (prior to the event):

#### Contract Launch Webinar for Products and or Services UTSSCAXXXX.

You are receiving this **NEWS FLASH** to invite you to you register to participate in the **Contract Launch Webinar for** [Supplier Name – Products & Services]. Attached, please find a copy of the Contract Launch Brief. Should you not be able to attend the live presentation, it will be recorded and shared via **SharePoint Online.** 

This webinar will be a live Zoom presentation on:

When: Day & Date
Time: \_\_\_\_ AM/PM CST

Please select the link below to register for this event:

**Zoom Webinar information:** (link to register)

Please feel free to forward this **NEWS FLASH** to anyone <u>within your organization</u> that would benefit from participating in this Contract Launch Webinar.

If you have any questions, please contact [<u>Contract Manager name</u>], via the information provided below.

Thank you,

#### [Contract Manager name]

Manager, Contracts

Supply Chain Alliance | The University of Texas System
Phone Number: 123-456-789 | email@mdanderson.org

Supply Chain Alliance | University of Texas System (utsystem.edu)



#### News Flash – (after to the event):

## Thank you for participating in the Contract Launch Webinar for UTSSCAXXXX.

You are receiving this **NEWS FLASH** because you registered to participate in the **Contract Launch Webinar for** [Supplier Name – Products & Services]. Attached, please find a copy of the webinar presentation slides. You should also anticipate receiving a separate email providing access to the Zoom recording directly from **SharePoint Online.** 

#### This webinar was a live Zoom presentation on:

When: Day/Date

Time: Time AM/PM CST

If you have any questions, please contact [<u>Contract Manager name</u>], via the information provided below.

Thank you,

#### [Contract Manager name]

Manager, Contracts

**Supply Chain Alliance | The University of Texas System** Phone Number: 123-456-789 | email@mdanderson.org

Supply Chain Alliance | University of Texas System (utsystem.edu)



### APPENDIX 20 Guidelines for Renewals

#### **GENERAL INFORMATION**

The instructions contained herein are provided to establish effective guidelines for any Renewals, Amendments and/or the closeout of all UT System Supply Chain Alliance (Alliance) agreements. The SSG staff member assigned as contract manager to a particular agreement will be responsible for the performance of the requirements contained in this document.

#### **AUDIENCE**

Applicable to all Strategic Services Group (SSG) personnel

#### **GUIDELINES**

#### 1. Agreement Renewal Process - Renewal by Letter

A. Within 15 days of the "Renewal Prompt Date" the contract manager will review the agreement to determine if unilateral extension by written notice is allowed, complete a Contract Renewal Assessment Form (see attached sample) and submit to their supervisor a recommendation of whether or not to renew. The "Renewal Prompt Date" is to be established by the contract manager when the executed agreement is first loaded into the contract repository, but at no time will the "Renewal Prompt Date" be less than 12 months prior to the agreement's base period expiration date.

Unilateral extensions are time bound and the Contract Manager must ensure that this unilateral extension is issued in a timely manner and according to the time frame established in the agreement.

If the recommendation is to <u>not renew</u>, the contract manager will notify the supplier and the participating institutions, as applicable. The contract will automatically expire on its expiration date without further action by the contract manager.

The contract manager will file all documentation in the electronic contract file system.

B. If the supervisor approves the recommendation to renew, the contract manager will notify the supplier that the Alliance is moving forward with a term renewal and draft the renewal letter (Appendix 20 – Attachment 2) and submit draft to supervisor and Alliance Legal Counsel for review prior to sending to supplier.

Note: Renewal by letter can only be utilized when there are <u>no</u> changes to the T&Cs of the agreement.

D. Once the Renewal Letter is approved, Contract Manager will route to the Executive Director for signature.

E. Once the renewal letter has been executed, the contract manager will send the signed letter to the UT System Executive Vice Chancellor for Business Affairs (via <a href="mailto:lloyd@utsystem.edu">lloyd@utsystem.edu</a>), send the signed renewal letter to the Preferred Supplier and file in the electronic contract file and update the number of renewals and expiration dates in the electronic contract file, as applicable.

#### 2. Agreement Renewal Process – Renewal by formal amendment

A. Within 15 days of the "Renewal Prompt Date" the contract manager will review the agreement to determine if renewal by formal amendment is required, complete a Contract Renewal Assessment Form (see attached sample) and submit to their supervisor a recommendation of whether or not to renew. The "Renewal Prompt Date" is to be established by the contract manager when the executed agreement is first loaded into the contract repository, but at no time will the "Renewal Prompt Date" be less than 12 months prior to the agreement's base period expiration date. If a determination to renew is appropriate, the contract manager's recommendation may also include suggested changes/enhancements to the existing agreement.

Note: If the Alliance and/or the Supplier wish to amend the agreement to include changes in <u>addition</u> to the renewal then the contract manager should meet with Supplier to determine the scope of the Amendment and the areas/sections of the agreement that will have to modified, and/or additional areas/section added to the agreement.

Additionally, Contract Manager will advise supplier that the Alliance will take the lead in drafting any required amendment and any key items supplier wishes to provide for review shall be in a bulleted format and not a drafted document.

If the recommendation is to <u>not renew</u>, the contract manager will notify the supplier and the participating institutions, as applicable. The contract will automatically expire on its expiration date without further action by the contract manager.

The contract manager will file all documentation in the electronic contract file system.

- B. If the supervisor approves the recommendation to renew, the contract manager will notify the supplier that the Alliance is moving forward with a term renewal and schedule a meeting to discuss renewal terms, as applicable.
- C. Once the renewal terms have been agreed to by both parties, the contract manager will provide bulleted terms to Alliance legal counsel.
  - Alliance legal counsel will prepare the draft renewal documents to extend the term and amended items. If additional discussions with Supplier are needed prior to sending to the Supplier for signature, Alliance legal counsel will work with Contract Manager to schedule meeting with Supplier. Once all documents are ready for signature, Alliance legal counsel will send to the Supplier for signature, as required.
- D. While waiting on the renewal amendment to be signed by the Supplier, the Contract Manager will prepare the "UT System Business Affairs Contract Processing Checklist" and other required processing documents (see References below).

- E. The contract manager, once notified that the Supplier has signed the amendment, will finalize the contract processing checklist and other required documents in accordance with the UT System Business Affairs Contract Processing Checklist; and then send the checklist along with the other required documents to Alliance legal counsel via e-mail.
- F. Once the renewal amendment is signed and received from the Supplier, Alliance legal counsel will route signed renewal amendment, along with the UT System Business Affairs Contract Processing Checklist and other required processing documents to the UT System Executive Vice Chancellor of Business Affairs for execution of the contract amendment.
- G. Once the renewal amendment has been fully executed, the contract manager will file the renewal amendment in the electronic contract file and update the number of renewals and expiration dates in the electronic contract file, as applicable.

#### **EXCEPTIONS**

There will be no exceptions unless by formal addendum to this procedure or other formal written exception by the Executive Director.

#### **REFERENCES**

UT System Business Affairs Contract Processing Checklist can be found at: https://www.utsystem.edu/documents/docs/general-documents/2022/contract-processing-checklist.

## Appendix 20- Attachment 1 Contract Renewal Assessment Form

(Include any additional information to further support the assessment)

1.	Contract Number:				
	Supplier Name:				
3.	Type of Agreement: Addendum to GPO				
	Alliance Preferred Supplier Agreement (PSA)				
	Price Agreement				
4.	Description of Good/Services:				
5.	Projected Annual Spend: \$				
	a. Include trend of the spend over the past three (3) years by Institutional Participants.				
6.	Projected Annual Admin Fees: \$				
	<ul> <li>Include trend of the administrative fees over the past three (3) years by Institutional Participants.</li> </ul>				
7.	Benefits/Value: (please explain)				
8.	Number of Participating Institutions:				
	a. List of Participating Institutions:				
9.	Competitive Market:Yes No				
	If no, explain:				
10	Are Subject Matter Everts (SMEs) available. Ves No				
	Are Subject Matter Experts (SMEs) available:YesNo				
11.	Supplier's Performance: Outstanding Satisfactory Marginal				
Otl	ner Considerations (please attach summary detail):				
<del></del>	How does actual annual spend compare to what was originally estimated?				
_	Have there been any significant technological advances since contract award?				
	· ·				
_	The control of the co				
_	Is the supplier still considered an innovative industry leader, or has the competition caught up with them?  Has the financial standing of the organization worsened, or has their ownership structure changed?				
_					
_	Are there foreseeable changes in the industry or with Alliance demand that will impact the scope of the opportunity?				
_	Does current state support the administrative fee percentage that was part of the original award?				

Recommendation:

Are additional rebate or incentives warranted?

		ommended that the SSG proceed in the following manner:
Move fo	orward with renewal w/o changes.	
Move fo	orward with negotiation of improved to	erms prior to renewing.
Do not p	proceed with renewal	
Submitted by:		
	Signature/Title	
	Date	
Reviewed by: _		
	Manager, Contracts	
	Date	
Approved by:		
	Associate Director	
	Date	

THE SUPPLY CHAIN ALLIANCE THE UNIVERSITY OF TEXAS SYSTEM 7007 BERTNER AVENUE, SUITE 7.3400B, HOUSTON, TX 77030 Mail: PO Box 301407, Houston, TX 77230



#### Appendix 20- Attachment 1 Sample Renewal Letter

August 12, 2021

ABC Sample Company 123 Supply Chain Lane Anywhere, TX 12345

Attn: Contract Manager Contact

Sent via mail: email@supplier.com

### Implementation of Option to Extend UT System – ABC Sample Company Agreement UTSSCAXXXX

Dear Contract Manager Contact,
This letter serves as written notification that UT System is exercising its right under UT System Preferred Supplier Agreement UTSSAXXXX, which was effective
The term of this Agreement will begin on the Effective Date and expire , unless earlier terminated in accordance with the provisions of this Agreement. UT System will have the option to extend the term of this Agreement for an additional two-year period, upon written notice given to Preferred Supplier at least 90 days in advance of the renewal term.
This provision allows UT System to extend the Agreement's term for two years as a routine implementation matter without amending the contract. With this in mind, I am providing this notice to extend the agreement through , pursuant to delegated authority from the UT System Executive Vice Chancellor for Business Affairs.
If you have any questions, please let me know.
Sincerely,
Name Executive Director, UT System Supply Chain Alliance

Cc: Paul Steinkraus, Business Strategy Advisor and Asst General Counsel, OCBS (psteinkraus@utsystem.edu)



THE UNIVERSITY of TEXAS SYSTEM

### SUPPLY CHAIN ALLIANCE

# GUIDELINES FOR MANAGEMENT OF THE ADMINISTRATIVE FEES PROCESS

CURRENTLY UNDER REVIEW

#### **APPENDIX 22**

#### **Contract Processing Guidelines**

All Alliance contracts are signed by the UT System Executive Vice Chancellor for Business Affairs or a duly authorized delegate, pursuant to Regents' Rule 10501.

Only contractor's employees authorized to bind the contractor to contract terms may sign the contract on behalf of the contractor.

Prior to submittal of contracts for signature, the contract manager must adhere with the guidelines in this APPENDIX 22.

#### **All New Contracts & Amendments**

Required Documents	Notes
UT System Business Affairs Contract Processing	https://www.utsystem.edu/documents/docs/general-
Checklist	documents/2022/contract-processing-checklist
	Required only if the contract value is over \$1M and the
1295 Form	company is not publicly traded.
	https://www.ethics.state.tx.us/filinginfo/1295/
LBB Attestation Letter	Required only if the total contract value is over \$10M, or an EAJ
LBB Attestation Letter	over \$1M.
GPO Contract Submittal Form	Required only if the contract value is over \$3M.
GFO CONCIACT SUBMITTED TO THE	Appendix 22 – Attachment 1
UTSSCA Executive Director's Approval of Contract	
Business Terms	
	Required only if the total contract value exceeds \$1M.
Nepotism Disclosure Forms	Note: Not required to be resubmitted with Amendment unless
Nepotisiii Disclosure i Offits	original total contract value was less than \$1M and Amendment
	increases the total contract value over \$1M
	Must be conducted no more than 7 days prior to contract
Vendor Debarment Checks	execution. Note: Vendor debarment checks are not required
	for processing amendments.
	Include RFP, Pricing Schedule, Survey, HSP, Addendums, etc.
Complete RFP Documents	(This is the original RFP that was advertised, NOT the awarded
	proposal)
	https://www.utsystem.edu/sites/default/files/offices/contracts-
Contract Risk Assessment	<pre>procurement/Forms_Guides/Contract-Risk-Assessment-</pre>
	<u>Form.pdf</u>
	UTSSCA Supplier Relationship Management Rider
Contract Monitoring Plan	Note: UTSSCA is not required to use the UT Systems Contract
	Monitoring Plan implemented 08/14/2021.

#### **After Contract is Executed**

Once the contract is executed, send the Preferred Supplier UT System's "W-9" and "Instructions for Supplier Payments to UT System" documentation

#### IT Contracts (In addition to the items above, Information Technology contracts also require the items below)

Required Documents	Notes
CIO review and approval	At present, Marg Knox provides CIO review and approval.
UT System Information Security Review/Approval	Link to System Administration Information Security Officer's email address is included in Section 5 of The University of Texas System Business Affairs Contract Processing Checklist
EIR Accessibility / VPAT Review	
Accounting and Purchasing Services Questionnaire	Only required if the purchase or development of software is valued at \$100,000 or more.

#### APPENDIX 22 – Attachment 1 **Group Purchasing Organization (GPO) Contract** Submittal Form

#### Purpose:

The form provides key information to UT System about a contract/purchase order (PO), which exceeds the submitting institution's applicable contract spend threshold for contracts procured through an accredited GPO. The information helps UT System determine whether the contract/PO needs to be presented to the UT System Board of Regents for approval.

#### **Review Process:**

- 1. Purchasing staff need to complete the form for signature by the institution's Chief Business Officer (CBO) and submit it to the UT System Office of Business Affairs (Business Affairs) via businessaffairs@utsystem.edu
- 2. Business Affairs will send the form to the UT System the General Counsel to the Board of Regents, and the Chief Audit Executive (collectively referred to as the Reviewers) with the two-business day (review period) deadline clearly stated and notify requester that the review process has commenced.
- a. If any of the Reviewers has questions or concerns about the contract/PO, the Office of Business Affairs will follow-up with the requester during the review period.
- b. If the review period elapses without questions or concerns, the institution may move forward with the procurement.

Α.	Contract Information:
1.	Vendor's name and address:
2.	Contract/PO identification number:
3.	Maximum amount of the contract/PO: \$
4.	Maximum term of the contract/PO: to including renewals
5.	Accredited GPO Name/Contract Identification Number? If multiple contract awards, wha additional due diligence was performed?
6.	W Contract/PO Summary and Purpose Statement? Reasons for utilizing accredited GPO?

7. Has the institution ensured there are no conflicts of interest for this procurement? Yes \_\_\_\_

#### **B.** Chief Business Officer Certification

- I certify that, in awarding this contract, the institution complied with the best value requirements of Section 51.9335 [UTMDACC to refer to Section 73.115, and UTMB to refer to Section 74.008, instead] of the Education Code, as authorized by the UT System Board of Regents.
- 2. I also certify that the agency or institution has an effective process and adequate management controls to:
- a. Verify vendor performance and deliverables for this contract/PO;
- b. Only pay for goods and services that are within the scope of the procurement; and
- c. Calculate and collect any liquidated damages, if any, associated with vendor performance.

The University of Texas			
Name:			
Title:			
Date:			

## APPENDIX 23 Guidelines for Contract Close-Out

#### **GENERAL INFORMATION**

The instructions contained herein are provided to establish effective guidelines for the closeout of all UT System Supply Chain Alliance (Alliance) agreements. The SSG staff member assigned as contract manager to a particular agreement will be responsible for the performance of the requirements contained in this document.

#### **AUDIENCE**

Applicable to all Strategic Services Group (SSG) personnel

#### **GUIDELINES**

#### **Contract Closeout**

Within ten (10) days from the expiration or termination of an agreement, the contract manager will, at a minimum, conduct the following activities:

- Update the UTSSCA contract portfolio list and communicate the contract expiration or termination to all participating institutions.
- Update the status of the contract in the electronic contract file system to "expired" or "inactive," as appropriate.
- Survey the participating institutions for feedback on the supplier and their performance under the agreement.
- Identify any outstanding liabilities that exist for the supplier or participating institutions.

#### **EXCEPTIONS**

There will be no exceptions unless by formal addendum to this procedure or other formal written exception by the Executive Director.